

WEST VIRGINIA COLLEGE PREPAID TUITION AND SAVINGS PROGRAM

ACTUARY'S REPORT ON THE SOUNDNESS OF THE WEST VIRGINIA PREPAID TUITION TRUST FUND

JUNE 30, 2015

August 2015



West Virginia College Prepaid Tuition and Savings Program

Actuary's Report on the Soundness of the West Virginia Prepaid Tuition Trust Fund June 30, 2015

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Section I – Executive Summary

Adequacy of the Fund

As of June 30, 2015, the West Virginia Prepaid Tuition Trust Fund (the “Fund”) had an unfunded liability of \$12,262,153. The unfunded liability represents the difference between the sum of the present value of the expected future tuition and required fees, refunds and the sum of the market value of the assets and the present value of the expected future contract payments. The unfunded liability represents a \$4,638,116 increase over last year’s unfunded liability of \$7,624,037. The primary sources of change are:

- a) Investment asset performance of 2.97% compared to the assumed investment return of 5.6%. The result was an asset loss of \$1.88 million. This estimate may vary from the actual asset performance as determined by the investment consultant.
- b) Assumption change on tuition increases generated a loss of \$4.37 million.
- c) Tuition increases during the year increased 7.8% compared to the assumed 9.0%, resulting in a tuition gain of \$1.04 million.
- d) The Board voted to liquidate the liabilities of the program as of June 30, 2022. This change created a gain of \$0.92 million.

The table below summarizes current balances:

Assets	
Cash and Investments	\$ 68,937,134
Future Contract Collections	<u>330,520</u>
Total Assets	\$ 69,267,654
Liabilities and Surplus	
Future Contract Benefits	\$ 81,529,807
Surplus Assets over Liabilities	<u>(12,262,153)</u>
Total Liabilities and Surplus (Deficit)	\$ 69,267,654

The Fund’s funded ratio is 85.0%, compared to 91.1% last year.

The assumptions used to measure the adequacy of the Fund, which were approved by the Board, are stated in Section IV. The most important assumptions are:

- The investment yield and;
- The rate of increase in tuition/fees.

An Escrow Account is available to the Fund to cover benefit costs should the Fund become depleted. As of June 30, 2015, the account balance was \$18,537,085. If combined with the Trust Fund Assets, the Fund would have a surplus of \$6,274,932 and have a Funded Ratio of 107.7%. The funded ratio on this basis last year was 111.4%.

Investment Yield

The investment yield is the expected long-term net earnings rate of return on the assets.

The actuarial valuation of the Fund was determined using the schedule of interest rates found in Section IV. We also assumed the Fund is exempt from federal income tax. It is important to highlight the sensitivity of this analysis to this assumption. As pointed out subsequently, a 25-basis points shortfall in such a goal would place the Fund in a much less favorable position.

Additionally, the nature of this type of program involves payment of benefits at fixed future points in time, subjecting the Fund to greater than average investment risk due to short-term fluctuation and in matching investment maturities with expected outlays.

Rate of Increase in Tuition/Fees

The assumed annual increases are shown in Section IV.

Use of Report

This report is prepared solely to assist the Board of the West Virginia College Prepaid Tuition and Savings Program in evaluating the actuarial soundness of the Fund each year. The report is not intended and is not suitable for any other purpose. Accordingly, Sherman Actuarial Services does not intend this report or the data contained therein to be used as personal financial advice. Other readers of this report should consult with their own financial advisors regarding the application of this report to their particular circumstances.

Qualifications

Daniel Sherman is an Associate of the Society of Actuaries, and a Member of the American Academy of Actuaries. He is the new actuary for the West Virginia prepaid tuition plan, and is the current actuary for the Alabama, Texas, and Nevada prepaid tuition plans. He meets the Qualification Standards of the Academy to render the actuarial opinions contained herein. This report has been prepared in accordance with all applicable Actuarial Standards of Practice, and we are available to answer questions concerning it.

All assumptions were chosen by the Board. In my opinion the actuarial assumptions selected by the Board are reasonable. The Board provided the contract data and asset information.

Sherman Actuarial Services, LLC



Daniel Sherman, ASA, MAAA, EA
Director and Consulting Actuary

SECTION II – Summary of Current Assets

Current Assets

The assets are administered by the State Treasurer's Office and invested by external managers. The value of the assets as of June 30, 2015 is \$68,937,134. Asset totals shown below do not include securities lending collateral, investment transfers receivable, tuition contracts receivable or the related obligations for those assets.

Assets held as of June 30, 2015:

U.S. Equities	\$20,084,952
International Equities	10,791,563
Fixed Income	35,563,008
Cash and Cash Equivalents held by Hartford	<u>2,497,611</u>
Total	\$68,937,134

It is assumed that this mix will produce a net annual investment return of 5.3% in fiscal year 2015-16.

Investment Strategy

The goal of the investment strategy is to maximize the investment return given the short time horizon for the Fund and the need to avoid investment risk. The Board has determined that the protection of capital is critical and is the best approach for maximizing the Fund's ability to fulfill its contractual obligations to beneficiaries when they matriculate.

Because the Fund is in wind-down, the Fund plans to increase the Fixed Income allocation beginning with fiscal year 2017-18. The table below shows the target allocations by fiscal year for the current and next 6 fiscal years:

	<u>2016-17</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>
Broad Domestic Equity	27.5%	22.0%	16.5%	11.0%	5.5%	0%
Global (ex-US) Equity	22.5%	18.0%	13.5%	9.0%	4.5%	0%
Domestic Fixed & Cash	50.0%	60.0%	70.0%	80.0%	90%	100%
Total	100%	100%	100%	100%	100%	100%

SECTION III – Plan Description

Overview

The West Virginia College Prepaid Tuition Plan (“Plan”) is an Internal Revenue Code Section 529 prepaid tuition plan. It allows the contract holder to lock in the cost of undergraduate college tuition and required fees, thus providing protection against future tuition inflation. The Plan was closed to new contracts in 2003.

In 2003 the Legislature created the Prepaid Tuition Trust Escrow Account to guarantee payment of Prepaid Tuition Plan contracts. The Escrow Account will receive transfers of up to \$1,000,000 from the State Unclaimed Property Trust Fund each year there is an actuarially determined unfunded liability of the Prepaid Tuition Plan. If the Prepaid Tuition Plan is unable to pay current tuition benefits, funds may be withdrawn from the Escrow Account to meet those payments. At June 30, 2015, there was \$18,537,085 in the Escrow Account.

Contract Units

The contract holder bought units of tuition where one unit is worth one semester of undergraduate tuition plus mandatory fees.

When the beneficiary is ready for college, all of the tuition and required fees will be covered at all four- or two-year public colleges and universities in West Virginia.

The contract can also be used to help pay for tuition at all private colleges in West Virginia and out-of-state institutions. In this case, the participant will receive a benefit that is equal to the Current Tuition Value, which is the average tuition, weighted by enrollment, of all eligible West Virginia Public postsecondary institutions, but excluding those under the purview of the West Virginia Council for Community and Technical Education.

Refunds

For cancellations other than death, disability, or receipt of a scholarship, the purchaser may receive a refund of payments accumulated at the lesser of 1.5% per year less administrative expenses, or the actual investment return of the Trust Fund less administrative expenses.

SECTION IV – Actuarial Methods and Assumptions

Actuarial Methods

The actuarial method projects the expected future cash flows from contract payments, tuition and refund benefits. These projected future cash flows are discounted to the present and compared to the market value of the assets to indicate the soundness of the Fund. The discount rate is equal to the assumed investment yield.

The development of the measurement of soundness has six stages:

Develop base line average tuition and required fees from data provided by the Fund;

Project average tuition and required fees through the expected term of the contracts, based on assumptions as to future tuition increases;

Determine the nominal cost of expected future tuition and required fees, based on the contract inventory and assumptions as to mortality, disability and utilization of benefits;

Project future contract payments based on the contracts and assumptions as to mortality, disability and voluntary surrender;

Determine the present value of expected future benefits and contract payments, based on the discount rate assumption;

As the indication of soundness, measure the surplus or deficit, which is the difference between the sum of the market value of the assets and the present value of the expected future contract payments and the sum of the present values of the expected future tuition and required fees, and refunds.

Actuarial Assumptions

Necessary adjustments to reflect new information were made to this year's assumptions. The assumptions were approved by either the Board, or the staff of the State Treasurer's Office. The revisions to the assumptions, if any, are noted herein.

Bias Load

A bias load of 8.5% was assumed to account for beneficiaries electing more expensive West Virginia Public schools. It is also assumed that the 75% of beneficiaries will attend a West Virginia Public school. The other 25% of beneficiaries are assumed to attend a Private or out-of-State school.

Investment Yield

The assumed annual net investment yield is shown below. NEPC, LLC provided the expected returns by fiscal year. Note that these returns reflect an assumption that each year, the Fund will shift 3% of assets into Fixed Income. These changes in asset allocation over time reduce the expected investment yield decreases each year until reaching 2.30% in fiscal year 2022.

<u>Fiscal Year</u>	<u>New Assumptions</u>	<u>Old Assumptions</u>
2016	5.30%	5.60%
2017	5.30%	5.60%
2018	4.80%	4.90%
2019	4.20%	4.30%
2020	3.60%	3.60%
2021	3.00%	2.90%
2022	2.30%	2.60%

Tuition/Fee Increase

Assumed annual increases in future tuition and required fees are shown in the following table.

<u>Fiscal Year</u>	<u>New Assumptions</u>	<u>Old Assumptions</u>
2016	8.50%	7.00%
2017+	8.50%	7.00%

Utilization of Credits

Utilization of credits is assumed to follow the table below. There was no change in this assumption from the previous valuation.

<u>Years Purchased</u>	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>	<u>Year 4</u>	<u>Year 5</u>	<u>Year 6</u>	<u>Year 7</u>	<u>Year 8</u>	<u>Year 9</u>	<u>Year 10</u>
1	85%	10%	5%							
2	45%	30%	15%	5%	5%					
3	33%	25%	18%	12%	7%	3%	2%			
4	24%	24%	20%	18%	7%	3%	2%	1%	1%	
5	19%	19%	16%	14%	13%	7%	5%	3%	2%	2%

WAT/CTV

Beneficiaries who matriculate at a non-Private in-State school are assumed to receive the Weighted Average Tuition (WAT) for actuarial valuation purposes. Beneficiaries who matriculate at a Private or Out-of-State school receive the Current Tuition Value (CTV). The WAT and CTV for the current and prior valuation are shown in the table below.

<u>School Year</u>	<u>WAT per semester</u>	<u>CTV per semester</u>
2015-2016	\$3,150	\$3,454
2014-2015	\$2,922	\$3,232

Expenses

Expenses are no longer paid from the Fund, therefore, no provisions for expenses are included in this actuarial valuation.

Mortality and Disability

Due to the transferability of the contract, there are no mortality or disability assumptions.

Early Voluntary Surrender of Contract

No early voluntary surrenders of contracts were assumed.

Matriculation Percent

We assumed the beneficiary of a contract, not voluntarily surrendered, matriculates at the date specified in the contract.

Federal Income Tax

We assume the income of the Fund is exempt from Federal Income Tax.

Timing of Tuition Payments

We assume 45% of tuition payments are made on September 1st, 45% on February 1st and 10% on July 1st.

Final Payments

We assumed that all contracts with expected unused hours as of June 30, 2022 would be cashed out using the Current Tuition Value either to a 529 Savings plan or to Unclaimed Property on July 1, 2022.

SECTION V – Soundness of the Fund as of June 30, 2015

As a measure of the soundness of the Fund as of June 30, 2015, we determined the difference between the value of the assets and the actuarial present value of the future contract payments and the actuarial present value of future benefits. This measurement of soundness is summarized on the following pages.

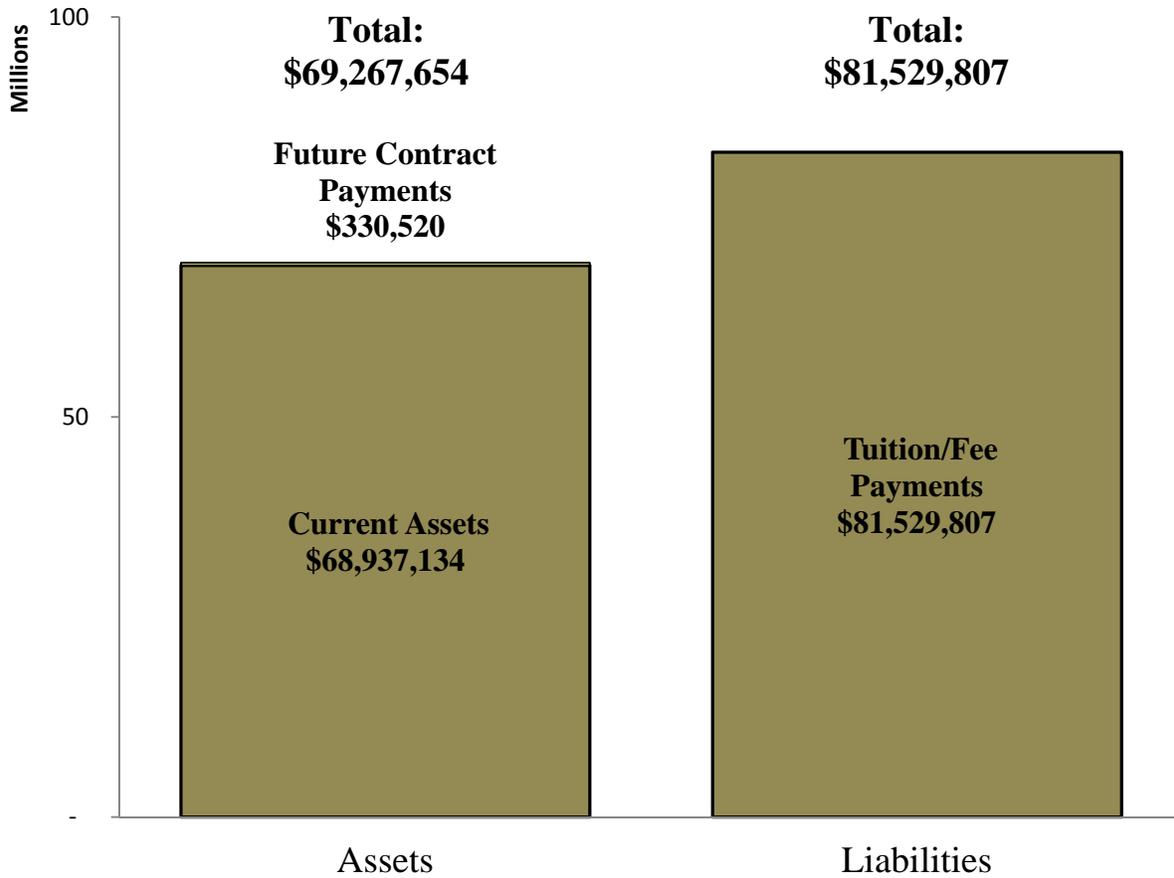
A projection of the status of the Fund at each future anniversary date through the life of these contracts is presented on page 11, labeled Present Value of Assets and Liabilities.

The projections of future benefits and contract payments are presented on page 12, labeled Expected Cash Flows.

Our measurement of the present value and projection are based on asset and contract information provided and on the assumptions chosen by the Board.

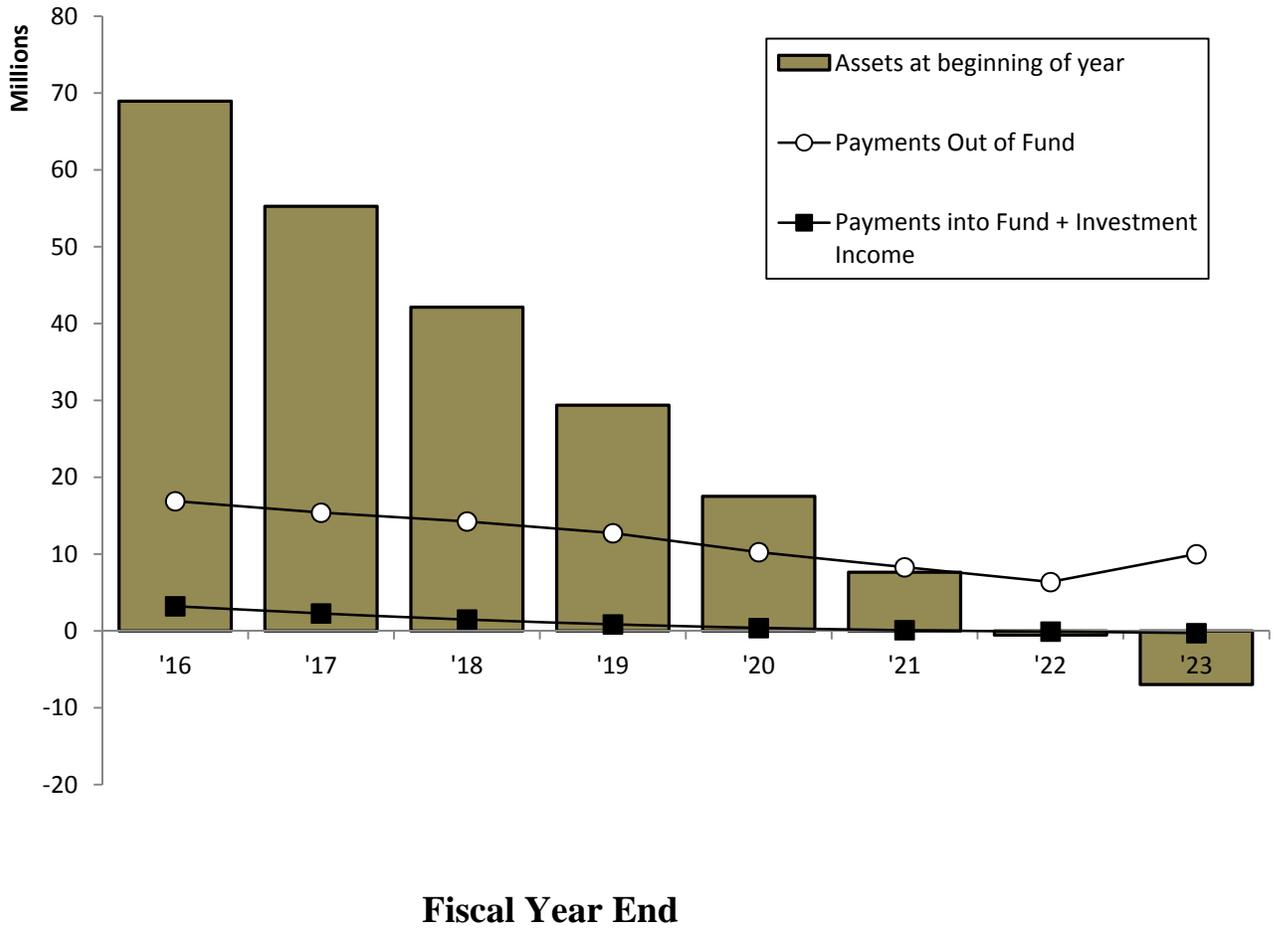
Funded Status

As of June 30, 2015, the value of the liabilities of the trust fund exceeds the assets (including the value of future payments by contract purchasers) by \$12,262,153. The funded ratio, assets divided by liabilities, is equal to 85.0%. Asset totals shown below do not include securities lending collateral, investment transfers receivable or the related obligations for those assets. The assumptions used to perform the actuarial valuation of the fund were approved by the Board and are described in Section III.



Cash Flow Projection

The expected income and disbursements of the trust fund, based on the assumptions used in the actuarial valuation, and the current group of contract beneficiaries, are shown below. These amounts are cash amounts, not present value amounts.



Present Value of Assets and Liabilities

6/30 of Year	Present Value of Future Benefits	Value of Assets and Present Value of Future Collections	Surplus of Assets Over Liabilities
2015	81,529,807	69,267,654	(12,262,153)
2016	68,431,923	55,490,803	(12,747,902)
2017	56,182,928	42,808,610	(13,273,936)
2018	44,224,634	30,396,596	(13,785,658)
2019	33,042,917	18,765,636	(14,266,675)
2020	23,767,105	9,054,468	(14,712,637)
2021	16,042,104	933,691	(15,108,413)
2022	9,957,532	-5,471,526	(15,429,059)

Expected Annual Cash Flows

Fiscal Year Ending	Benefit Payments	Contract Payment Receipts	Annual Cash Flow
2016	16,893,813	150,873	(16,742,940)
2017	15,397,257	100,449	(15,296,808)
2018	14,253,474	61,365	(14,192,109)
2019	12,725,125	32,871	(12,692,254)
2020	10,248,367	10,795	(10,237,572)
2021	8,291,572	0	(8,291,572)
2022	6,367,225	0	(6,367,225)
2023	9,995,342	0	(9,995,342)

Note: The amounts shown above are annual expected amounts for the year corresponding to the “Fiscal Year Ending” column. They are not cumulative amounts. In addition, Payment Receipts are frontloaded.

SECTION VI – Sensitivity Testing

The Program operates under conditions of risk and uncertainty. For example, while it is assumed the assets of the fund will earn the annual net rate found in Section IV, we also expect actual returns to vary from year to year. To accept the reasonableness of the basis for the measurement of the soundness, it is useful to know how the status of the fund may be affected by the vagaries of the markets and other factors. We have rerun the valuation under the following alternative scenarios, and the surplus as of June 30, 2015 under each of these scenarios is presented in the following table:

Scenarios	Surplus
Baseline	(12,262,153)
Tuition increases are 25 basis points higher in each future year than assumed	(12,761,233)
The investment return is 25 basis points lower than assumed	(12,865,272)
Tuition increases are 25 basis points higher in each future year and the investment return is 25 basis points lower than assumed	(13,370,219)
Tuition increases are 25 basis points lower in each future year than assumed	(11,766,968)
Tuition increases are 25 basis points lower in each future year and the investment return is 25 basis points lower than assumed	(12,364,275)
The investment return is 50 basis points lower than assumed	(13,476,679)
The investment return is 75 basis points lower than assumed	(14,096,521)
The investment return is 100 basis points lower than assumed	(14,724,952)
Tuition increases are 50 basis points higher in each future year than assumed	(13,264,239)
Tuition increases are 75 basis points higher in each future year than assumed	(13,771,199)
Tuition increases are 100 basis points higher in each future year than assumed	(14,282,146)

SECTION VII – Changes in Surplus

Adequacy of the Fund

As of June 30, 2015, the Fund had an unfunded liability of \$12,262,153. The unfunded liability represents the difference between the sum of the present value of the expected future tuition and required fees, refunds and the sum of the market value of the assets and the present value of the expected future contract payments. The unfunded liability represents a \$4,638,116 increase over last year's unfunded liability of \$7,624,037.

Following is a comparison of the assumed and the actual results for the year ended June 30, 2015.

Investment Return

Assets performed worse than expected during the 2015 fiscal year, returning 2.97% versus the prior year assumption of 5.6%. The result was an asset loss of \$1.88 million.

Tuition and Required Fee Increase

The Weighted Average Tuition increased from \$2,922 per semester to \$3,150, an increase of 7.8% which is lower than the assumed 9.0% increase. This generated a \$1.04 million gain.

Assumption Change

The changes in the expected investment returns and the tuition increases generated a \$4.37 million loss.

Plan Change

The change in the plan provisions to liquidate the liabilities as of July 1, 2022 generated a gain of \$0.92 million.

Change in Surplus Summary

During the last year, the Fund's deficit increased from \$7.6 million to \$12.3 million. The sources of change are as follows:

Surplus / (Deficit) as of 6/30/2014		\$(7,624,037)
Expected increase in deficit		(426,946)
Asset loss (2.97% return)	(1,876,967)	
Tuition gain	1,040,850	
Other actuarial gain	79,213	
Total actuarial gain		(756,904)
Change in assumptions		(4,373,692)
Change in plan		<u>919,426</u>
Surplus / (Deficit) as of 6/30/2015		\$(12,262,153)

APPENDIX A – Active Contract Units – Total Purchased

Matriculation	Purchase Year					Total	% of Total
	1998	1999	2000	2001	2002		
Year							
2002	40					40	0.1%
2003	90	26				116	0.4%
2004	119	41	46			206	0.7%
2005	232	42	46	22		343	1.2%
2006	454	138	88	30	16	727	2.5%
2007	456	133	81	34	10	713	2.4%
2008	596	212	126	39	24	997	3.4%
2009	739	223	156	106	41	1,265	4.3%
2010	887	206	262	59	32	1,447	4.9%
2011	1,144	382	353	117	48	2,044	6.9%
2012	1,598	731	506	196	38	3,069	10.4%
2013	1,419	494	529	179	103	2,725	9.2%
2014	1,519	629	497	227	91	2,962	10.0%
2015	1,638	503	543	165	173	3,022	10.3%
2016	1,419	590	504	153	99	2,765	9.4%
2017	798	985	474	197	74	2,528	8.6%
2018	8	926	819	218	123	2,095	7.1%
2019	10	2	1,130	390	101	1,633	5.5%
2020	32			198	325	555	1.9%
2021	6	8	8		108	130	0.4%
2022	24		8		8	40	0.1%
2023	8					8	0.0%
2024	10	8				18	0.1%
2025		8				8	0.0%
2027		8				8	0.0%
2030		8	10			18	0.1%
Total	13,248	6,304	6,186	2,332	1,415	29,485	100.0%
% of Total	44.9%	21.4%	21.0%	7.9%	4.8%	100.0%	

APPENDIX B – Active Contract Units – Remaining

Matriculation Year	Purchase Year					Total	% of Total
	1998	1999	2000	2001	2002		
2002	5					5	0.0%
2003	39	13				52	0.2%
2004	124	59	31			215	0.8%
2005	135	24	23	9		191	0.7%
2006	190	85	58	19	6	357	1.4%
2007	251	61	63	17	3	395	1.5%
2008	332	114	60	18	20	544	2.1%
2009	456	155	117	62	29	820	3.2%
2010	686	246	188	49	20	1,189	4.6%
2011	875	325	290	100	35	1,625	6.3%
2012	1,115	537	398	139	21	2,211	8.6%
2013	1,260	431	462	158	97	2,408	9.3%
2014	1,563	633	515	231	95	3,036	11.8%
2015	1,610	524	560	181	169	3,044	11.8%
2016	1,452	580	486	155	101	2,774	10.8%
2017	782	980	466	197	70	2,496	9.7%
2018		916	823	218	123	2,081	8.1%
2019	8		1,130	378	101	1,617	6.3%
2020	16			198	327	541	2.1%
2021	6	8			118	132	0.5%
2022	10		8			18	0.1%
2023	8					8	0.0%
2024	10	8				18	0.1%
2025		8				8	0.0%
2027			10			10	0.0%
2030	2					2	0.0%
Total	10,936	5,708	5,689	2,128	1,335	25,796	100.0%
% of Total	42.4%	22.1%	22.1%	8.2%	5.2%	100.0%	