

WEST VIRGINIA LEGISLATURE

2016 REGULAR SESSION

Introduced

Senate Bill 460

**FISCAL
NOTE**

BY SENATORS COLE (MR. PRESIDENT) AND KESSLER

(BY REQUEST OF THE EXECUTIVE)

[Introduced February 2, 2016;

Referred to the Committee on Health and Human

Resources; and then to the Committee on the

Judiciary.]

1 A BILL to amend and reenact §16-1-4 of the Code of West Virginia, 1931, as amended; to amend
2 said code by adding thereto a new article, designated §16-5X-1, §16-5X-2, §16-5X-3, §16-
3 5X-4, §16-5X-5, §16-5X-6, §16-5X-7, §16-5X-8, §16-5X-9, §16-5X-10 and §16-5X-11; and
4 to amend and reenact §60A-9-5 of said code, all relating to licensing and regulation of
5 medication-assisted treatment programs for substance use disorders; repealing regulation
6 of opioid treatment programs; providing definitions; creating licenses for medication-
7 assisted treatment programs, including providers and clinics; providing for regulation and
8 oversight by Office of Health Facility Licensure and Certification; designating necessity for
9 a medical director and prescribing minimum training and performance requirements;
10 allowing enrollment as a Medicaid provider; setting forth minimum certification
11 requirements; mandating state and federal criminal background checks; designating who
12 may prescribe and dispense medication-assisted treatment medications; setting certain
13 minimum practice standards and patient treatment standards for any provider or clinic
14 prescribing or dispensing medication-assisted treatment medications; restricting the
15 location of medication-assisted treatment clinics; allowing for variances from certification
16 or licensure standards; permitting inspection warrants; providing for an administrative
17 review and appeal process; allowing civil monetary penalties; designating license
18 limitations for deviation for accepted practice or patient treatment standards; permitting
19 the secretary to promulgate rules, including emergency rules; establishing state authority
20 and state oversight authority for medication-assisted treatment programs; mandating data
21 collection; and granting Office of Health Facility Licensure and Certification access to the
22 Controlled Substances Monitoring Database for use in certification, licensure and
23 regulation of health facilities.

Be it enacted by the Legislature of West Virginia:

1 That §16-1-4 of the Code of West Virginia, 1931, as amended, be amended and
2 reenacted; that said code be amended by adding thereto a new article, designated §16-5X-1,

3 §16-5X-2, §16-5X-3, §16-5X-4, §16-5X-5, §16-5X-6, §16-5X-7, §16-5X-8, §16-5X-9, §16-5X-10
4 and §16-5X-11; and that §60A-9-5 of said code be amended and reenacted, all to read as follows:

CHAPTER 16. PUBLIC HEALTH.

ARTICLE 1. STATE PUBLIC HEALTH SYSTEM.

§16-1-4. Proposal of rules by the secretary.

1 (a) The secretary may propose rules in accordance with the provisions of article three,
2 chapter twenty-nine-a of this code that are necessary and proper to effectuate the purposes of
3 this chapter. The secretary may appoint or designate advisory councils of professionals in the
4 areas of hospitals, nursing homes, barbers and beauticians, postmortem examinations, mental
5 health and intellectual disability centers and any other areas necessary to advise the secretary
6 on rules.

7 (b) The rules may include, but are not limited to, the regulation of:

8 (1) Land usage endangering the public health: *Provided*, That no rules may be
9 promulgated or enforced restricting the subdivision or development of any parcel of land within
10 which the individual tracts, lots or parcels exceed two acres each in total surface area and which
11 individual tracts, lots or parcels have an average frontage of not less than one hundred fifty feet
12 even though the total surface area of the tract, lot or parcel equals or exceeds two acres in total
13 surface area, and which tracts are sold, leased or utilized only as single-family dwelling units.
14 Notwithstanding the provisions of this subsection, nothing in this section may be construed to
15 abate the authority of the department to:

16 (A) Restrict the subdivision or development of a tract for any more intense or higher density
17 occupancy than a single-family dwelling unit;

18 (B) Propose or enforce rules applicable to single-family dwelling units for single-family
19 dwelling unit sanitary sewerage disposal systems; or

20 (C) Restrict any subdivision or development which might endanger the public health, the

21 sanitary condition of streams or sources of water supply;

22 (2) The sanitary condition of all institutions and schools, whether public or private, public
23 conveyances, dairies, slaughterhouses, workshops, factories, labor camps, all other places open
24 to the general public and inviting public patronage or public assembly, or tendering to the public
25 any item for human consumption and places where trades or industries are conducted;

26 (3) Occupational and industrial health hazards, the sanitary conditions of streams, sources
27 of water supply, sewerage facilities and plumbing systems and the qualifications of personnel
28 connected with any of those facilities, without regard to whether the supplies or systems are
29 publicly or privately owned; and the design of all water systems, plumbing systems, sewerage
30 systems, sewage treatment plants, excreta disposal methods and swimming pools in this state,
31 whether publicly or privately owned;

32 (4) Safe drinking water, including:

33 (A) The maximum contaminant levels to which all public water systems must conform in
34 order to prevent adverse effects on the health of individuals and, if appropriate, treatment
35 techniques that reduce the contaminant or contaminants to a level which will not adversely affect
36 the health of the consumer. The rule shall contain provisions to protect and prevent contamination
37 of wellheads and well fields used by public water supplies so that contaminants do not reach a
38 level that would adversely affect the health of the consumer;

39 (B) The minimum requirements for: Sampling and testing; system operation; public
40 notification by a public water system on being granted a variance or exemption or upon failure to
41 comply with specific requirements of this section and rules promulgated under this section; record
42 keeping; laboratory certification; as well as procedures and conditions for granting variances and
43 exemptions to public water systems from state public water systems rules; and

44 (C) The requirements covering the production and distribution of bottled drinking water
45 and may establish requirements governing the taste, odor, appearance and other consumer
46 acceptability parameters of drinking water;

47 (5) Food and drug standards, including cleanliness, proscription of additives, proscription
48 of sale and other requirements in accordance with article seven of this chapter as are necessary
49 to protect the health of the citizens of this state;

50 (6) The training and examination requirements for emergency medical service attendants
51 and emergency medical care technician- paramedics; the designation of the health care facilities,
52 health care services and the industries and occupations in the state that must have emergency
53 medical service attendants and emergency medical care technician-paramedics employed and
54 the availability, communications and equipment requirements with respect to emergency medical
55 service attendants and to emergency medical care technician-paramedics. Any regulation of
56 emergency medical service attendants and emergency medical care technician- paramedics may
57 not exceed the provisions of article four-c of this chapter;

58 (7) The health and sanitary conditions of establishments commonly referred to as bed and
59 breakfast inns. For purposes of this article, "bed and breakfast inn" means an establishment
60 providing sleeping accommodations and, at a minimum, a breakfast for a fee. The secretary may
61 not require an owner of a bed and breakfast providing sleeping accommodations of six or fewer
62 rooms to install a restaurant-style or commercial food service facility. The secretary may not
63 require an owner of a bed and breakfast providing sleeping accommodations of more than six
64 rooms to install a restaurant-type or commercial food service facility if the entire bed and breakfast
65 inn or those rooms numbering above six are used on an aggregate of two weeks or less per year;

66 (8) Fees for services provided by the Bureau for Public Health including, but not limited to,
67 laboratory service fees, environmental health service fees, health facility fees and permit fees;

68 (9) The collection of data on health status, the health system and the costs of health care;

69 ~~(10) Opioid treatment programs duly licensed and operating under the requirements of~~
70 ~~chapter twenty-seven of this code.~~

71 ~~(A) The Health Care Authority shall develop new certificate of need standards, pursuant~~
72 ~~to the provisions of article two-d of this chapter, that are specific for opioid treatment program~~

73 ~~facilities.~~

74 ~~(B) No applications for a certificate of need for opioid treatment programs may be~~
75 ~~approved by the Health Care Authority as of the effective date of the 2007 amendments to this~~
76 ~~subsection.~~

77 ~~(C) There is a moratorium on the licensure of new opioid treatment programs that do not~~
78 ~~have a certificate of need as of the effective date of the 2007 amendments to this subsection,~~
79 ~~which shall continue until the Legislature determines that there is a necessity for additional opioid~~
80 ~~treatment facilities in West Virginia.~~

81 ~~(D) The secretary shall file revised emergency rules with the Secretary of State to regulate~~
82 ~~opioid treatment programs in compliance with the provisions of this section. Any opioid treatment~~
83 ~~program facility that has received a certificate of need pursuant to article two-d, of this chapter by~~
84 ~~the Health Care Authority shall be permitted to proceed to license and operate the facility.~~

85 ~~(E) All existing opioid treatment programs shall be subject to monitoring by the secretary.~~
86 ~~All staff working or volunteering at opioid treatment programs shall complete the minimum~~
87 ~~education, reporting and safety training criteria established by the secretary. All existing opioid~~
88 ~~treatment programs shall be in compliance within one hundred eighty days of the effective date~~
89 ~~of the revised emergency rules as required herein. The revised emergency rules shall provide at~~
90 ~~a minimum:~~

91 ~~(i) That the initial assessment prior to admission for entry into the opioid treatment program~~
92 ~~shall include an initial drug test to determine whether an individual is either opioid addicted or~~
93 ~~presently receiving methadone for an opioid addiction from another opioid treatment program.~~

94 ~~(ii) The patient may be admitted to the opioid treatment program if there is a positive test~~
95 ~~for either opioids or methadone or there are objective symptoms of withdrawal, or both, and all~~
96 ~~other criteria set forth in the rule for admission into an opioid treatment program are met.~~
97 ~~Admission to the program may be allowed to the following groups with a high risk of relapse~~
98 ~~without the necessity of a positive test or the presence of objective symptoms: Pregnant women~~

99 ~~with a history of opioid abuse, prisoners or parolees recently released from correctional facilities,~~
100 ~~former clinic patients who have successfully completed treatment but who believe themselves to~~
101 ~~be at risk of imminent relapse and HIV patients with a history of intravenous drug use.~~

102 ~~(iii) That within seven days of the admission of a patient, the opioid treatment program~~
103 ~~shall complete an initial assessment and an initial plan of care.~~

104 ~~(iv) That within thirty days after admission of a patient, the opioid treatment program shall~~
105 ~~develop an individualized treatment plan of care and attach the plan to the patient's chart no later~~
106 ~~than five days after the plan is developed. The opioid treatment program shall follow guidelines~~
107 ~~established by a nationally recognized authority approved by the secretary and include a recovery~~
108 ~~model in the individualized treatment plan of care. The treatment plan is to reflect that~~
109 ~~detoxification is an option for treatment and supported by the program; that under the~~
110 ~~detoxification protocol the strength of maintenance doses of methadone should decrease over~~
111 ~~time, the treatment should be limited to a defined period of time, and participants are required to~~
112 ~~work toward a drug-free lifestyle.~~

113 ~~(v) That each opioid treatment program shall report and provide statistics to the~~
114 ~~Department of Health and Human Resources at least semiannually which includes the total~~
115 ~~number of patients; the number of patients who have been continually receiving methadone~~
116 ~~treatment in excess of two years, including the total number of months of treatment for each such~~
117 ~~patient; the state residency of each patient; the number of patients discharged from the program,~~
118 ~~including the total months in the treatment program prior to discharge and whether the discharge~~
119 ~~was for:~~

120 ~~(A) Termination or disqualification;~~

121 ~~(B) Completion of a program of detoxification;~~

122 ~~(C) Voluntary withdrawal prior to completion of all requirements of detoxification as~~
123 ~~determined by the opioid treatment program;~~

124 ~~(D) Successful completion of the individualized treatment care plan; or~~

125 ~~(E) An unexplained reason.~~

126 ~~(vi) That random drug testing of all patients shall be conducted during the course of~~
127 ~~treatment at least monthly. For purposes of these rules, "random drug testing" means that each~~
128 ~~patient of an opioid treatment program facility has a statistically equal chance of being selected~~
129 ~~for testing at random and at unscheduled times. Any refusal to participate in a random drug test~~
130 ~~shall be considered a positive test. Nothing contained in this section or the legislative rules~~
131 ~~promulgated in conformity herewith will preclude any opioid treatment program from administering~~
132 ~~such additional drug tests as determined necessary by the opioid treatment program.~~

133 ~~(vii) That all random drug tests conducted by an opioid treatment program shall, at a~~
134 ~~minimum, test for the following:~~

135 ~~(A) Opiates, including oxycodone at common levels of dosing; (B) Methadone and any~~
136 ~~other medication used by the program as an intervention;~~

137 ~~(C) Benzodiazepine including diazepam, lorazepam, clonazepam and alprazolam;~~

138 ~~(D) Cocaine;~~

139 ~~(E) Methamphetamine or amphetamine;~~

140 ~~(F) Tetrahydrocannabinol, delta-9-tetrahydrocannabinol or dronabinol or other similar~~
141 ~~substances; or~~

142 ~~(G) Other drugs determined by community standards, regional variation or clinical~~
143 ~~indication.~~

144 ~~(viii) That a positive drug test is a test that results in the presence of any drug or substance~~
145 ~~listed in this schedule and any other drug or substance prohibited by the opioid treatment program.~~

146 ~~A positive drug test result after the first six months in an opioid treatment program shall result in~~
147 ~~the following:~~

148 ~~(A) Upon the first positive drug test result, the opioid treatment program shall:~~

149 ~~(1) Provide mandatory and documented weekly counseling of no less than thirty minutes~~
150 ~~to the patient, which shall include weekly meetings with a counselor who is licensed, certified or~~

151 ~~enrolled in the process of obtaining licensure or certification in compliance with the rules and on~~
152 ~~staff at the opioid treatment program;~~

153 ~~(2) Immediately revoke the take-home methadone privilege for a minimum of thirty days;~~
154 ~~and~~

155 ~~(B) Upon a second positive drug test result within six months of a previous positive drug~~
156 ~~test result, the opioid treatment program shall:~~

157 ~~(1) Provide mandatory and documented weekly counseling of no less than thirty minutes,~~
158 ~~which shall include weekly meetings with a counselor who is licensed, certified or enrolled in the~~
159 ~~process of obtaining licensure or certification in compliance with the rules and on staff at the opioid~~
160 ~~treatment program;~~

161 ~~(2) Immediately revoke the take-home methadone privilege for a minimum of sixty days;~~
162 ~~and~~

163 ~~(3) Provide mandatory documented treatment team meetings with the patient.~~

164 ~~(C) Upon a third positive drug test result within a period of six months the opioid treatment~~
165 ~~program shall:~~

166 ~~(1) Provide mandatory and documented weekly counseling of no less than thirty minutes,~~
167 ~~which shall include weekly meetings with a counselor who is licensed, certified or enrolled in the~~
168 ~~process of obtaining licensure or certification in compliance with the rules and on staff at the opioid~~
169 ~~treatment program;~~

170 ~~(2) Immediately revoke the take-home methadone privilege for a minimum of one hundred~~
171 ~~twenty days; and~~

172 ~~(3) Provide mandatory and documented treatment team meetings with the patient which~~
173 ~~will include, at a minimum: The need for continuing treatment; a discussion of other treatment~~
174 ~~alternatives; and the execution of a contract with the patient advising the patient of discharge for~~
175 ~~continued positive drug tests.~~

176 ~~(D) Upon a fourth positive drug test within a six-month period, the patient shall be~~

177 ~~immediately discharged from the opioid treatment program or, at the option of the patient, shall~~
178 ~~immediately be provided the opportunity to participate in a twenty-one day detoxification plan,~~
179 ~~followed by immediate discharge from the opioid treatment program: *Provided*, That testing~~
180 ~~positive solely for tetrahydrocannabinol, delta-9-tetrahydrocannabinol or dronabinol or similar~~
181 ~~substances shall not serve as a basis for discharge from the program.~~

182 ~~(ix) That the opioid treatment program must report and provide statistics to the Department~~
183 ~~of Health and Human Resources demonstrating compliance with the random drug test rules,~~
184 ~~including:~~

185 ~~(A) Confirmation that the random drug tests were truly random in regard to both the~~
186 ~~patients tested and to the times random drug tests were administered by lottery or some other~~
187 ~~objective standard so as not to prejudice or protect any particular patient;~~

188 ~~(B) Confirmation that the random drug tests were performed at least monthly for all~~
189 ~~program participants;~~

190 ~~(C) The total number and the number of positive results; and~~

191 ~~(D) The number of expulsions from the program.~~

192 ~~(x) That all opioid treatment facilities be open for business seven days per week; however,~~
193 ~~the opioid treatment center may be closed for eight holidays and two training days per year. During~~
194 ~~all operating hours, every opioid treatment program shall have a health care professional as~~
195 ~~defined by rule promulgated by the secretary actively licensed in this state present and on duty at~~
196 ~~the treatment center and a physician actively licensed in this state available for consultation.~~

197 ~~(xi) That the Office of Health Facility Licensure and Certification develop policies and~~
198 ~~procedures in conjunction with the Board of Pharmacy that will allow physicians treating patients~~
199 ~~through an opioid treatment program access to the Controlled Substances Monitoring Program~~
200 ~~database maintained by the Board of Pharmacy at the patient's intake, before administration of~~
201 ~~methadone or other treatment in an opioid treatment program, after the initial thirty days of~~
202 ~~treatment, prior to any take-home medication being granted, after any positive drug test, and at~~

203 ~~each ninety-day treatment review to ensure the patient is not seeking prescription medication~~
204 ~~from multiple sources. The results obtained from the Controlled Substances Monitoring Program~~
205 ~~database shall be maintained with the patient records.~~

206 ~~(xii) That each opioid treatment program shall establish a peer review committee, with at~~
207 ~~least one physician member, to review whether the program is following guidelines established~~
208 ~~by a nationally recognized authority approved by the secretary. The secretary shall prescribe the~~
209 ~~procedure for evaluation by the peer review. Each opioid treatment program shall submit a report~~
210 ~~of the peer review results to the secretary on a quarterly basis.~~

211 ~~(xiii) (c)~~ The secretary shall propose a rule for legislative approval in accordance with the
212 provisions of article three, chapter twenty-nine-a of this code for the distribution of state aid to
213 local health departments and basic public health services funds.

214 The rule shall include the following provisions:

215 Base allocation amount for each county;

216 Establishment and administration of an emergency fund of no more than two percent of
217 the total annual funds of which unused amounts are to be distributed back to local boards of health
218 at the end of each fiscal year;

219 A calculation of funds utilized for state support of local health departments;

220 Distribution of remaining funds on a per capita weighted population approach which
221 factors coefficients for poverty, health status, population density and health department
222 interventions for each county and a coefficient which encourages counties to merge in the
223 provision of public health services;

224 A hold-harmless provision to provide that each local health department receives no less
225 in state support for a period of four years beginning in the 2009 budget year.

226 The Legislature finds that an emergency exists and, therefore, the secretary shall file an
227 emergency rule to implement the provisions of this section pursuant to the provisions of section
228 fifteen, article three, chapter twenty-nine-a of this code. The emergency rule is subject to the prior

229 approval of the Legislative Oversight Commission on Health and Human Resources
230 Accountability prior to filing with the Secretary of State.

231 ~~(xiv)~~ (d) The secretary may propose rules for legislative approval that may include the
232 regulation of other ~~Other~~ health-related matters which the department is authorized to supervise
233 and for which the rule-making authority has not been otherwise assigned.

ARTICLE 5X. MEDICATION-ASSISTED TREATMENT PROGRAM LICENSING ACT.

§16-5X-1. Purpose and short title.

1 This article shall be known as the Medication-Assisted Treatment Program Licensing Act.
2 The purpose of this act is to establish licensing requirements for facilities and physicians that treat
3 patients with substance use disorders in order to ensure that patients may be lawfully treated by
4 the use of medication and drug screens, in combination with counseling and behavioral therapies,
5 to provide a holistic approach to the treatment of substance use disorders and comply with
6 oversight requirements developed by the Department of Health and Human Resources.

§ 16-5X-2. Definitions.

1 (a) "Addiction" means a primary, chronic disease of brain reward, motivation, memory
2 and related circuitry. Dysfunction in these circuits leads to characteristic biological, psychological,
3 social and spiritual manifestations, which is reflected in an individual pathologically pursuing
4 reward or relief by substance use, or both, and other behaviors. Addiction is characterized by
5 inability to consistently abstain, impairment in behavioral control, craving, diminished recognition
6 of significant problems with one's behaviors and interpersonal problems with one's behaviors and
7 interpersonal relationships and a dysfunctional emotional response or as addiction is currently
8 defined by the American Society of Addiction Medicine.

9 (b) "Administrator" means an individual designated by the governing body to be
10 responsible for the day-to-day operation of the medication-assisted treatment clinic.

11 (c) "Advanced alcohol and drug abuse counselor" means an alcohol and drug abuse
12 counselor that is certified by the West Virginia Certification Board for Addiction & Prevention

13 Professionals as demonstrating a high degree of competence in the addiction counseling field.

14 (d) "Alcohol and drug abuse counselor" means a counselor certified by the West Virginia
15 Certification Board for Addiction & Prevention Professionals for specialized work with patients
16 who have substance use problems.

17 (e) "Center for substance abuse treatment" means the center under the Substance Abuse
18 and Mental Health Services Administration that promotes community-based substance abuse
19 treatment and recovery services for individuals and families in the community and provides
20 national leadership to improve access, reduce barriers and promote high quality, effective
21 treatment and recovery services.

22 (f) "Controlled substances monitoring program database" means the database maintained
23 by the West Virginia Board of Pharmacy pursuant to section three, article nine, chapter sixty-a of
24 this code that monitors and tracks certain prescriptions written or dispensed by dispensers and
25 prescribers in West Virginia.

26 (g) "Director" means the Director of the Office of Health Facility Licensure and Certification.

27 (h) "Dispense" means the preparation and delivery of a medication-assisted treatment
28 medication in an appropriately labeled and suitable container to a patient by a medication-assisted
29 treatment program or pharmacist.

30 (i) "Governing body" means the person or persons identified as being legally responsible
31 for the operation of the medication-assisted treatment program. A governing body may be a
32 board, a single entity or owner, or a partnership. The governing body must comply with the
33 requirements prescribed in rules promulgated pursuant to this article.

34 (j) "Medical director" means a physician licensed within the State of West Virginia who
35 assumes responsibility for administering all medical services performed by the medication-
36 assisted treatment program, either by performing them directly or by delegating specific
37 responsibility to authorized program physicians and health care professionals functioning under
38 the medical director's direct supervision and functioning within their scope of practice.

39 (k) “Medication-assisted treatment” means the use of medications and drug screens, in
40 combination with counseling and behavioral therapies, to provide a holistic approach to the
41 treatment of substance use disorders.

42 (l) “Medication-assisted treatment clinic” means all publicly or privately owned medication-
43 assisted treatment programs in clinics, facilities, offices or programs whose primary function is to
44 prescribe, dispense, administer or otherwise treat individuals diagnosed with substance use
45 disorders with medication-assisted treatment medications, or that prescribe, dispense, administer
46 or otherwise treat individuals with medication-assisted treatment medications that are diagnosed
47 with substance use disorders for twelve months or longer.

48 (m) “Medication-assisted treatment program” means all publicly and privately owned
49 medication-assisted treatment clinics and medication-assisted treatment providers, which meet
50 both of the following criteria:

51 (1) Any individual or facility prescribing medication-assisted treatment medications and
52 treating substance use disorders, as those terms are defined in this article and further described
53 in the rules promulgated pursuant to this article; and

54 (2) The facility and staff meeting any other identifying criteria established in this article or
55 by rule promulgated pursuant to this article.

56 (n) “Medication-assisted treatment medication” means any medication that is approved by
57 the United States Food and Drug Administration under section 505 of the Federal Food, Drug and
58 Cosmetic Act, 21 U.S.C. § 355, for use in the treatment of substance use disorders.

59 (o) “Medication-assisted treatment provider” means any publicly or privately owned clinic,
60 facility, office or program whose primary function or practice area is an activity other than
61 prescribing, dispensing or administering medication-assisted treatment medications to individuals
62 diagnosed with substance use disorders and that treats individuals for substance use disorders
63 for fewer than twelve months. The treatment for substance use disorders by the provider is
64 incidental to the primary function of the provider.

65 (p) "Owner" means any person, partnership, association or corporation listed as the owner
66 of a medication-assisted treatment clinic on the licensing forms required by this article.

67 (q) "Physician" means an individual licensed in this state to practice allopathic medicine
68 or surgery by the West Virginia Board of Medicine or osteopathic medicine or surgery by the West
69 Virginia Board of Osteopathic Medicine and that meets the requirements of this article.

70 (r) "Prescriber" means a person authorized in this state, working within their scope of
71 practice, to give direction, either orally or in writing, for the preparation and administration of a
72 remedy to be used in the treatment of substance use disorders.

73 (s) "Program sponsor" means the person named in the application for the certification and
74 licensure of a medication-assisted treatment clinic who is responsible for the administrative
75 operation of the medication-assisted treatment clinic, and who assumes responsibility for all of its
76 employees, including any practitioners, agents or other persons providing medical, rehabilitative
77 or counseling services at the program. The program sponsor need not be a licensed physician
78 but shall employ a licensed physician for the position of medical director, when required by rule
79 promulgated pursuant to this article.

80 (t) "Secretary" means the Secretary of the West Virginia Department of Health and Human
81 Resources or his or her designee.

82 (u) "Substance" means the following:

83 (1) Alcohol;

84 (2) Controlled substances defined by section two hundred four, article two, chapter sixty-
85 a; section two hundred six, article two, chapter sixty-a; section two hundred eight, article two,
86 chapter sixty-a and section two hundred ten, article two, chapter sixty-a of this code; or

87 (3) Anything consumed which causes clinically and functionally significant impairment,
88 such as health problems, disability and failure to meet major responsibilities at work, school or
89 home.

90 (v) "Substance Abuse and Mental Health Services Administration" means the agency

91 under the United States Department of Health and Human Services responsible for the
92 accreditation and certification of medication-assisted treatment programs and that provides
93 leadership, resources, programs, policies, information, data, contracts and grants for the purpose
94 of reducing the impact of substance abuse and mental or behavioral illness.

95 (w) "Substance use disorder" means patterns of symptoms resulting from use of a
96 substance which the individual continues to take, despite experiencing problems as a result; or
97 as defined in the most recent edition of the American Psychiatric Association's Diagnostic and
98 Statistical Manual of Mental Disorders.

§16-5X-3. Medication-assisted treatment programs to obtain license; application; fees and inspections.

1 (a) No person, partnership, association or corporation may operate a medication-assisted
2 treatment program without first obtaining a license from the secretary in accordance with the
3 provisions of this article and the rules lawfully promulgated pursuant to this article.

4 (b) Any person, partnership, association or corporation desiring a license to operate a
5 medication-assisted treatment program in this state shall file with the Office of Health Facility
6 Licensure and Certification an application in such form and with such information as the secretary
7 shall prescribe and furnish accompanied by an application fee.

8 (c) The director of the Office of Health Facility Licensure and Certification or his or her
9 designee shall inspect each facility and review all documentation submitted with the application.
10 The director shall then provide a recommendation to the secretary whether to approve or deny
11 the application for a license. The secretary shall issue a license if the facility is in compliance with
12 the provisions of this article and with the rules lawfully promulgated pursuant to this article.

13 (d) A license shall be issued in one of two types:

14 (1) A license for a medication-assisted treatment clinic, as defined in this article and by
15 rule promulgated pursuant to this article; or

16 (2) A license for a medication-assisted treatment provider, as defined in this article and by

17 rule promulgated pursuant to this article.

18 (e) Both types of licenses shall be issued in one of three categories:

19 (1) An initial twelve month license shall be issued to a medication-assisted treatment
20 program establishing a new program or service for which there is insufficient consumer
21 participation to demonstrate substantial compliance with this article and with all rules promulgated
22 pursuant to this article;

23 (2) A provisional license shall be issued when a medication-assisted treatment program
24 seeks a renewal license, or is an existing program as of the effective date of this article and is
25 seeking an initial license, and the medication-assisted treatment program is not in substantial
26 compliance with this article and with all rules promulgated pursuant to this article, but does not
27 pose a significant risk to the rights, health and safety of a consumer. It shall expire not more than
28 six months from the date of issuance, and may not be consecutively reissued; or

29 (3) A renewal license shall be issued when a medication-assisted treatment program is in
30 substantial compliance with this article and with all rules promulgated pursuant to this article. A
31 renewal license shall expire not more than one year from the date of issuance.

32 (f) At least sixty days prior to the license expiration date, an application for renewal shall
33 be submitted by the program or provider to the secretary on forms furnished by the secretary. A
34 license shall be renewed if the secretary determines that the applicant is in compliance with this
35 article and with all rules promulgated pursuant to this article. A license issued to one program
36 location pursuant to this article is not transferrable or assignable. Any change of ownership of a
37 licensed medication-assisted treatment program requires submission of a new application. The
38 medication-assisted treatment program shall notify the secretary of any change in ownership
39 within ten days of the change and must submit a new application within the time frame prescribed
40 by the secretary.

41 (g) Any person, partnership, association or corporation that seeks to obtain or renew a
42 license for a medication-assisted treatment program in this state must submit to the secretary the

43 following documentation:

44 (1) Full operating name of the program as advertised;

45 (2) Legal name of the program as registered with the West Virginia Secretary of State;

46 (3) Physical address of the program;

47 (4) Preferred mailing address for the program;

48 (5) Email address to be used as the primary contact for the program;

49 (6) Federal Employer Identification Number assigned to the program,

50 (7) All business licenses issued to the program by this state, the state Tax Department,

51 the Secretary of State and all other applicable business entities;

52 (8) Brief description of all services provided by the program;

53 (9) Hours of operation;

54 (10) Legal Registered Owner Name – name of the person registered as the legal owner

55 of the program. If more than one legal owner (i.e., partnership, corporation, etc.) list each legal

56 owner separately, indicating the percentage of ownership;

57 (11) Medical Director's full name, medical license number, Drug Enforcement

58 Administration registration number, and a listing of all current certifications;

59 (12) For each employee of the program, provide the following:

60 (A) Employee's role within the program;

61 (B) Full legal name;

62 (C) Medical license, if applicable;

63 (D) Drug Enforcement Administration registration number, if applicable;

64 (E) Occupation – specify employee's position at the program; and

65 (F) Number of hours worked at program per week;

66 (13) Name and location address of all programs owned or operated by the applicant;

67 (14) Notarized signature of applicant;

68 (15) Check or money order for licensing fee and inspection fee;

69 (16) Verification of education and training for all physicians and counselors practicing at
70 the program such as fellowships, additional education, accreditations, board certifications, and
71 other certifications;

72 (17) Board of Pharmacy Controlled Substance Prescriber Report for each prescriber
73 practicing at the program for the three months preceding the date of application;

74 (18) List of all patients being treated by the program for all diagnoses, for the three months
75 preceding the date of application, separated by month;

76 (19) List of all patients being treated by the program for substance use disorders, indicating
77 the date medication-assisted treatment medications were first prescribed, dispensed or
78 administered to the patient; and

79 (20) If applicable, a copy of a valid Certificate of Need or a letter of exemption from the
80 West Virginia Health Care Authority.

81 (h) Upon satisfaction that an applicant has met all of the requirements of this article, the
82 secretary shall issue a license to operate a medication-assisted treatment program. An entity that
83 obtains this license may possess, have custody or control of, and dispense drugs indicated and
84 approved by the United States Food and Drug Administration for the treatment of substance use
85 disorders.

86 (i) The medication-assisted treatment program shall display the current license in a
87 prominent location where services are provided and in clear view of all patients.

88 (j) Any medication-assisted treatment program previously in operation in this state at the
89 time of enactment of this article must make application for license to the secretary within six
90 months of the effective date of this article.

91 (k) The secretary or his or her designee shall inspect on a periodic basis all medication-
92 assisted treatment programs that are subject to this article and all rules adopted pursuant to this
93 article to ensure continued compliance.

§16-5X-4. Operational requirements.

1 (a) The medication-assisted treatment program shall be licensed and registered in this
2 state with the secretary, the Secretary of State, the state Tax Department and all other applicable
3 business or licensing entities.

4 (b) Each medication-assisted treatment program shall designate a medical director, as
5 further described in the rules promulgated pursuant to this article, who shall practice at the
6 program location a minimum of thirty-two hours per week and who will be responsible for the
7 operation of the program location. Within ten days after termination of a medical director, the
8 medication-assisted treatment program shall notify the director of the identity of another medical
9 director for that program. Failure to have a medical director practicing at the location of the
10 program may be the basis for a suspension or revocation of the program license. The medical
11 director shall:

12 (1) Have a full, active and unencumbered license to practice allopathic medicine or surgery
13 from the West Virginia Board of Medicine or to practice osteopathic medicine or surgery from the
14 West Virginia Board of Osteopathic Medicine in this state and be in good standing and not under
15 any probationary restrictions;

16 (2) Meet both of the following training requirements:

17 (A) Complete the requirements for the Drug Addiction Treatment Act of 2000; and

18 (B) Complete other programs and continuing education requirements as further described
19 in the rules promulgated pursuant to this article;

20 (3) Practice at the licensed medication-assisted treatment program location for which the
21 physician has assumed responsibility;

22 (4) Be responsible for monitoring and ensuring compliance with all requirements related
23 to the licensing and operation of the medication-assisted treatment program;

24 (5) Supervise, control and direct the activities of each individual working or operating at
25 the medication-assisted treatment program, including any employee, volunteer or individual under
26 contract, who provides medication-assisted treatment at the program or is associated with the

27 provision of that treatment. The supervision, control and direction shall be provided in accordance
28 with rules promulgated by the secretary; and

29 (6) Complete other requirements prescribed by the secretary by rule.

30 (c) The medication-assisted treatment program shall be eligible for, and not prohibited
31 from, enrollment with West Virginia Medicaid and other private insurance. Prior to directly billing
32 a patient for any medication-assisted treatment, a medication-assisted treatment program must
33 receive a written denial from a patient's insurer or West Virginia Medicaid denying coverage for
34 such treatment.

35 (d) The medication-assisted treatment program shall apply for and receive approval as
36 required from the United States Drug Enforcement Administration, Center for Substance Abuse
37 Treatment or an organization designated by Substance Abuse and Mental Health and Mental
38 Health Administration.

39 (e) All persons employed by the medication-assisted treatment program shall comply with
40 the requirements for the operation of a medication-assisted treatment program established within
41 this article or by any rule adopted pursuant to this article.

42 (f) All employees of a medication-assisted treatment program shall furnish fingerprints for
43 a state and federal criminal records check by the Criminal Identification Bureau of the West
44 Virginia State Police and the Federal Bureau of Investigation. The fingerprints shall be
45 accompanied by a signed authorization for the release of information by the Criminal Identification
46 Bureau and the Federal Bureau of Investigation. The medication-assisted treatment clinic shall
47 be subject to the provisions of article forty-nine, chapter sixteen of this code and subsequent rules
48 promulgated thereunder.

49 (g) The medication-assisted treatment program shall not be owned by, nor shall it employ
50 or associate with, any physician or prescriber:

51 (1) Whose Drug Enforcement Administration number has ever been revoked;

52 (2) Whose application for a license to prescribe, dispense or administer a controlled

53 substance has been denied by any jurisdiction;

54 (3) Who, in any jurisdiction of this state or any other state or territory of the United States,
55 has been convicted of or pleaded guilty or nolo contendere to an offense that constitutes a felony
56 for receipt of illicit and diverted drugs, including controlled substances, as defined by section one
57 hundred one, article one, chapter sixty-a of this code; or

58 (4) Whose license is anything other than a full, active and unencumbered license to
59 practice allopathic medicine or surgery by the West Virginia Board of Medicine or osteopathic
60 medicine or surgery by the West Virginia Board of Osteopathic Medicine in this state and is in
61 good standing and not under any probationary restrictions.

62 (h) A person may not dispense any medication-assisted treatment medication, including
63 a controlled substance as defined by section one hundred one, article one, chapter sixty-a of this
64 code, on the premises of a licensed medication-assisted treatment program unless he or she is a
65 physician or pharmacist licensed in this state and employed by the medication-assisted treatment
66 program. Prior to dispensing or prescribing medication-assisted treatment medications, the
67 treating physician must access the Controlled Substances Monitoring Program Database to
68 ensure the patient is not seeking medication-assisted treatment medications that are controlled
69 substances from multiple sources and to assess potential adverse drug interactions, or both. Prior
70 to dispensing or prescribing medication-assisted treatment medications, the treating physician
71 shall also ensure that the medication-assisted treatment medication utilized is related to an
72 appropriate diagnosis of a substance use disorder and approved for such usage. The physician
73 shall also review the Controlled Substances Monitoring Program Database at each patient
74 examination, which shall in no event occur less frequently than quarterly. The results obtained
75 from the Controlled Substances Monitoring Program Database shall be maintained with the
76 patient's medical records.

77 (i) Each medication-assisted treatment program location shall be licensed separately,
78 regardless of whether the program is operated under the same business name or management

79 as another program.

80 (j) A medication-assisted treatment program shall not dispense to any patient more than
81 a seventy-two hour supply of a medication-assisted treatment medication, including a controlled
82 substance as defined by section one hundred one, article one, chapter sixty-a of this code, except
83 when the following requirements are met:

84 (1) The treating physician and treating counselor shall ensure the patient demonstrates a
85 level of current lifestyle stability as evidenced by the following:

86 (A) Regular clinic attendance, including dosing and participation in counseling and group
87 sessions;

88 (B) Absence of recent alcohol abuse and illicit drug use;

89 (C) Absence of significant behavior problems;

90 (D) Absence of recent criminal activities, charges or convictions;

91 (E) Stability of the individual's home environment and social relationships;

92 (F) Length of time in treatment;

93 (G) Ability to ensure take-home medications are safely stored, taking into account the
94 patient's current living situation and other members of the household; and

95 (H) Demonstrated rehabilitative benefits of medication-assisted treatment medications
96 outweigh the risks of possible diversion;

97 (2) The treating physician and treating counselor shall educate the individual on the safe
98 transportation and storage of take-home medications; and

99 (3) Any other criteria established by the secretary by rule.

100 (k) The medication-assisted treatment program shall develop and implement patient
101 protocols, treatment plans and profiles, which shall include, but not be limited by, the following
102 guidelines:

103 (1) When a physician diagnoses an individual as having a substance use disorder, the
104 physician may treat the substance use disorder by managing it with medication in doses not

105 exceeding those approved by the United State Food and Drug Administration as indicated for the
106 treatment of substance use disorders and not greater than those amounts described in the rules
107 promulgated pursuant to this article. The treating physician and treating counselor's diagnoses
108 and treatment decisions shall be made according to accepted and prevailing standards for
109 medical care;

110 (2) The medication-assisted treatment program shall maintain a record of all of the
111 following:

112 (A) Medical history and physical examination of the individual;

113 (B) The diagnosis of substance use disorder of the individual;

114 (C) The plan of treatment proposed, the patient's response to the treatment and any
115 modification to the plan of treatment;

116 (D) The dates on which any medications were prescribed, dispensed or administered, the
117 name and address of the individual to or for whom the medications were prescribed, dispensed
118 or administered and the amounts and dosage forms for any medications prescribed, dispensed
119 or administered;

120 (E) A copy of the report made by the physician or counselor to whom referral for evaluation
121 was made, if applicable; and

122 (F) A copy of the coordination of care agreement, which is to be signed by the patient,
123 treating physician and treating counselor. If a change of treating physician or treating counselor
124 takes place, a new agreement must be signed. The coordination of care agreement must be
125 updated at least annually. The coordination of care agreement will be provided in a form
126 prescribed and made available by the secretary;

127 (3) Medication-assisted treatment programs shall report information, data, statistics and
128 other information as directed in this code, and the rules promulgated pursuant to this article to
129 required agencies and other authorities;

130 (4) A physician, physician assistant, certified registered nurse anesthetist or advance

131 nurse practitioner shall perform a physical examination of a patient on the same day that the
132 prescriber initially prescribes, dispenses or administers a medication-assisted treatment
133 medication to a patient and at least every ninety days thereafter, or more frequently if appropriate,
134 at a medication-assisted treatment program according to accepted and prevailing standards for
135 medical care;

136 (5) An alcohol and drug abuse counselor or an advanced alcohol and drug abuse
137 counselor shall perform a biopsychosocial assessment, including, but not limited to, a mental
138 status examination of a patient on the same day that the physician initially prescribes, dispenses
139 or administers a medication-assisted treatment medication to a patient and at least every ninety
140 days thereafter, or more frequently if appropriate, at a medication-assisted treatment program
141 according to accepted and prevailing standards for medical care; and

142 (6) A prescriber authorized to prescribe a medication-assisted treatment medication who
143 practices at a medication-assisted treatment program is responsible for maintaining the control
144 and security of his or her prescription blanks and any other method used for prescribing a
145 medication-assisted treatment medication. The prescriber shall comply with all state and federal
146 requirements for tamper-resistant prescription paper. In addition to any other requirements
147 imposed by statute or rule, the prescriber shall notify the secretary and appropriate law
148 enforcement agencies in writing within twenty-four hours following any theft or loss of a
149 prescription blank or breach of any other method of prescribing a medication-assisted treatment
150 medication.

151 (l) Medication-assisted treatment programs shall not prescribe, dispense or administer
152 liquid methadone to any patient.

153 (m) The medication-assisted treatment program shall immediately notify the secretary, or
154 his or her designee, in writing of any changes to its operations that affect the medication-assisted
155 treatment program's continued compliance with the certification and licensure requirements.

§16-5X-5. Restrictions; variances.

1 (a) A medication-assisted treatment program shall not be located, operated, managed or
2 owned at the same location:

3 (1) Where patients are treated for chronic pain, which is pain that has persisted after
4 reasonable medical efforts have been made to relieve the pain or cure its cause and that has
5 continued, either continuously or episodically, for longer than three continuous months, and are
6 prescribed, dispensed or administered tramadol, carisoprodol, opioid drugs or other Schedule II
7 or Schedule III controlled substances; or

8 (2) Where a chronic pain management clinic licensed and defined in article five-h, chapter
9 sixteen of this code is located.

10 (b) Medication-assisted treatment programs shall not have procedures for offering a
11 bounty, monetary or equipment or merchandise reward, or free services for individuals in
12 exchange for recruitment of new patients into the facility.

13 (c) Medication-assisted treatment clinics shall not be located within one half of a mile of a
14 public or private licensed day care center or public or private K-12 school.

15 (d) The secretary may grant a variance from any certification or licensure standard, or
16 portion thereof, for the period during which the license is in effect.

17 (1) "Variance" means written permission granted by the secretary to a medication-assisted
18 treatment program that a requirement of this article or rules promulgated pursuant to this article
19 may be accomplished in a manner different from the manner set forth in this article or associated
20 rules.

21 (2) Requests for variances of licensure standards shall be in writing to the secretary and
22 shall include:

23 (A) The specific section of this article or rules promulgated pursuant to this article for which
24 a variance is sought;

25 (B) The rationale for requesting the variance;

26 (C) Documentation by the medication-assisted treatment program's medical director to the

27 secretary that describes how the program will maintain the quality of services and patient safety
28 if the variance is granted; and

29 (D) The consequences of not receiving approval of the requested variance.

30 (3) The secretary shall issue a written statement to the medication-assisted treatment
31 program granting or denying a request for variance of program licensure standards.

32 (4) The medication-assisted treatment program shall maintain a file copy of all requests
33 for variances and the approval or denial of the requests for the period during which the license is
34 in effect.

35 (5) The Office of Health Facility Licensure and Certification shall inspect each medication-
36 assisted treatment program prior to a variance being granted, including a review of patient
37 records, to ensure and verify any variance requested meets the spirit and purpose of this article
38 and the rules promulgated pursuant to this article. The Office of Health Facility Licensure and
39 Certification may verify, by unannounced inspection, that the medication-assisted treatment
40 program is in compliance with any variance granted by the secretary for the duration of such
41 variance.

§16-5X-6. Inspection; inspection warrant.

1 (a) The Office of Health Facility Licensure and Certification shall inspect each medication-
2 assisted treatment program annually, including a review of the patient records, to ensure that it
3 complies with this article and the applicable rules. A pharmacist licensed in this state and a law-
4 enforcement officer shall be present at each inspection.

5 (b) During an onsite inspection, the inspector shall make a reasonable attempt to discuss
6 each violation with the medical director or other owners of the medication-assisted treatment
7 program before issuing a formal written notification.

8 (c) Any action taken to correct a violation shall be documented in writing by the medical
9 director or other owners of the medication-assisted treatment program and may be verified by
10 follow-up visits by the Office of Health Facility Licensure and Certification.

11 (d) Notwithstanding the existence or pursuit of any other remedy, the secretary may, in
12 the manner provided by law, maintain an action in the name of the state for an inspection warrant
13 against any person, partnership, association or corporation to allow any inspection or seizure of
14 records in order to complete any inspection allowed by this article or the rules promulgated
15 pursuant to this article, or to meet any other purpose of this article or the rules promulgated
16 pursuant to this article.

§16-5X-7. License limitation; denial; suspension; revocation.

1 (a) The secretary shall, by order, impose a ban on the admission of patients or reduce the
2 patient capacity of the medication-assisted treatment program, or any combination thereof, when
3 he or she finds upon inspection of the medication-assisted treatment program that the licensee is
4 not providing adequate care under the medication-assisted treatment program's existing patient
5 quota and that reduction in quota or imposition of a ban on admissions, or any combination
6 thereof, would place the licensee in a position to render adequate care. Any notice to a licensee
7 of reduction in quota or ban on new admissions shall include the terms of the order, the reasons
8 therefor and the date set for compliance.

9 (b) The secretary shall deny, suspend or revoke a license issued pursuant to this article if
10 the provisions of this article or of the rules promulgated pursuant to this article are violated. The
11 secretary may revoke a clinic's license and prohibit all physicians and licensed disciplines
12 associated with that medication-assisted treatment program from practicing at the program
13 location based upon an annual or periodic inspection and evaluation.

14 (c) Before any such license is denied, suspended or revoked, however, written notice shall
15 be given to the licensee, stating the grounds of such denial, suspension or revocation.

16 (d) An applicant or licensee has ten working days after receipt of the secretary's order
17 denying, suspending or revoking a license to request a formal hearing contesting such denial,
18 suspension or revocation of a license under this article. If a formal hearing is requested, the
19 applicant or licensee and the secretary shall proceed in accordance with the provisions of article

20 five, chapter twenty-nine-a of this code.

21 (e) If a license is denied or revoked as herein provided, a new application for license shall
22 be considered by the secretary if, when and after the conditions upon which the denial or
23 revocation was based have been corrected and evidence of this fact has been furnished. A new
24 license shall then be granted after proper inspection has been made and all provisions of this
25 article and rules promulgated pursuant to this article have been satisfied.

26 (f) Any applicant or licensee who is dissatisfied with the decision of the secretary as a
27 result of the hearing provided in this section may, within thirty days after receiving notice of the
28 decision, petition the circuit court of Kanawha County, in term or in vacation, for judicial review of
29 the decision.

30 (g) The court may affirm, modify or reverse the decision of the secretary and either the
31 applicant or licensee or the secretary may appeal from the court's decision to the Supreme Court
32 of Appeals.

33 (h) If the license of a medication-assisted treatment program is denied, suspended or
34 revoked, the medical director of the program, any owner of the program or owner or lessor of the
35 medication-assisted treatment program property shall cease to operate the clinic, facility, office
36 or program as a medication-assisted treatment program as of the effective date of the denial,
37 suspension or revocation. The owner or lessor of the medication-assisted treatment program
38 property is responsible for removing all signs and symbols identifying the premises as a
39 medication-assisted treatment program within thirty days. Any administrative appeal of such
40 denial, suspension or revocation shall not stay the denial, suspension or revocation.

41 (i) Upon the effective date of the denial, suspension or revocation, the medical director of
42 the medication-assisted treatment program shall advise the secretary and the Board of Pharmacy
43 of the disposition of all medications located on the premises. The disposition is subject to the
44 supervision and approval of the secretary. Medications that are purchased or held by a
45 medication-assisted treatment program that is not licensed may be deemed adulterated.

46 (j) If the license of a medication-assisted treatment program is suspended or revoked, any
47 person named in the licensing documents of the clinic, including persons owning or operating the
48 medication-assisted treatment program, may not, as an individual or as part of a group, apply to
49 operate another medication-assisted treatment program for five years after the date of suspension
50 or revocation.

51 (k) The period of suspension for the license of a medication-assisted treatment program
52 shall be prescribed by the secretary, but may not exceed one year.

§16-5X-8. Violations; penalties; injunction.

1 (a) Any person, partnership, association or corporation which establishes, conducts,
2 manages or operates a medication-assisted treatment program without first obtaining a license
3 as herein provided, or which violates any provisions of this article or any rule lawfully promulgated
4 pursuant to this article, shall be assessed a civil penalty by the secretary in accordance with this
5 subsection. Each day of continuing violation after conviction shall be considered a separate
6 violation:

7 (1) If a medication-assisted treatment program or any owner or medical director is found
8 to be in violation of any provision of this article, unless otherwise noted herein, the secretary may
9 limit, suspend or revoke the program's license;

10 (2) If the program's medical director knowingly and intentionally misrepresents actions
11 taken to correct a violation, the secretary may impose a civil money penalty not to exceed \$10,000
12 and, in the case of any owner-operator medication-assisted treatment program, limit or revoke a
13 medication-assisted treatment program's license;

14 (3) If any owner or medical director of a medication-assisted treatment program
15 concurrently operates an unlicensed medication-assisted treatment program, the secretary may
16 impose a civil money penalty upon the owner or medical director, or both, not to exceed \$5,000
17 per day;

18 (4) If the owner of a medication-assisted treatment program that requires a license under

19 this article fails to apply for a new license for the program upon a change of ownership and
20 operates the program under new ownership, the secretary may impose a civil money penalty upon
21 the owner, not to exceed \$5,000; or

22 (5) If a physician operates, owns or manages an unlicensed medication-assisted treatment
23 program that is required to be licensed pursuant to this article; knowingly prescribes or dispenses
24 or causes to be prescribed or dispensed, a medication-assisted treatment medication through
25 misrepresentation or fraud; procures or attempts to procure a license for a medication-assisted
26 treatment program for any other person by making or causing to be made any false
27 representation, the secretary may assess a civil money penalty of not more than \$20,000. The
28 penalty may be in addition to or in lieu of any other action that may be taken by the secretary or
29 any other board, court or entity.

30 (b) Notwithstanding the existence or pursuit of any other remedy, the secretary may, in
31 the manner provided by law, maintain an action in the name of the state for an injunction against
32 any person, partnership, association or corporation to restrain or prevent the establishment,
33 conduct, management or operation of any medication-assisted treatment program or violation of
34 any provision of this article or any rule lawfully promulgated thereunder without first obtaining a
35 license therefore in the manner hereinabove provided.

36 (c) In determining whether a penalty is to be imposed and in fixing the amount of the
37 penalty, the secretary shall consider the following factors:

38 (1) The gravity of the violation, including the probability that death or serious physical or
39 emotional harm to a patient has resulted, or could have resulted, from the medication-assisted
40 treatment program's actions or the actions of the medical director or any practicing physician, the
41 severity of the action or potential harm, and the extent to which the provisions of the applicable
42 laws or rules were violated;

43 (2) What actions, if any, the owner or medical director took to correct the violations;

44 (3) Whether there were any previous violations at the medication-assisted treatment

45 program; and

46 (4) The financial benefits that the medication-assisted treatment program derived from
47 committing or continuing to commit the violation.

48 (d) Upon finding that a physician has violated the provisions of this article or rules adopted
49 pursuant to this article, the secretary shall provide notice of the violation to the applicable licensing
50 board.

§16-5X-9. Rules; minimum standards for medication-assisted treatment clinics.

1 (a) The secretary shall promulgate rules in accordance with the provisions of chapter
2 twenty-nine-a of this code for the licensure of medication-assisted treatment programs to ensure
3 adequate care, treatment, health, safety, welfare and comfort of patients at these facilities. These
4 rules shall include, at a minimum:

5 (1) The process to be followed by applicants seeking a license;

6 (2) The qualifications and supervision of licensed and nonlicensed personnel at
7 medication-assisted treatment programs and training requirements for all facility health care
8 practitioners who are not regulated by another board;

9 (3) The provision and coordination of patient care, including the development of a written
10 plan of care and patient contract;

11 (4) The management, operation, staffing and equipping of the medication-assisted
12 treatment program;

13 (5) The clinical, medical, patient and business records kept by the medication-assisted
14 treatment program;

15 (6) The procedures for inspections and for review of utilization and quality of patient care;

16 (7) The standards and procedures for the general operation of a medication-assisted
17 treatment program, including facility operations, physical operations, infection control
18 requirements, health and safety requirements and quality assurance;

19 (8) Identification of drugs that may be used to treat substance use disorders that identify

20 a facility as a medication-assisted treatment program;

21 (9) Any other criteria that identify a facility as a medication-assisted treatment program;

22 (10) The standards and procedures to be followed by an owner in providing supervision,
23 direction and control of individuals employed by or associated with a medication-assisted
24 treatment program;

25 (11) Data collection and reporting requirements; and

26 (12) Such other standards or requirements as the secretary determines are appropriate.

27 (b) The Legislature finds that an emergency exists and, therefore, the secretary shall file
28 an emergency rule to implement the provisions of this section pursuant to the provisions of section
29 fifteen, article three, chapter twenty-nine-a of this code.

§16-5X-10. Advertisement disclosure.

1 Any advertisement made by or on behalf of a medication-assisted treatment program
2 through public media, such as a telephone directory, medical directory, newspaper or other
3 periodical, outdoor advertising, radio or television, or through written or recorded communication,
4 concerning the treatment of substance use disorders, as defined in section two of this article, shall
5 include the name of, at a minimum the medical director responsible for the content of the
6 advertisement.

§16-5X-11. State Authority.

1 (a) Prior to establishing, operating, maintaining or advertising a medication-assisted
2 treatment program within this state, a medication-assisted treatment program shall be approved
3 by the state authority for operation of a medication-assisted treatment program in this state.

4 (b) "State authority" means the agency or individual designated by the Governor to
5 exercise the responsibility and authority of the state for governing the treatment of substance use
6 disorders, including, but not limited to, the treatment of opiate addiction with opioid drugs. The
7 state authority shall act as the state's coordinator for the development and monitoring of
8 medication-assisted treatment programs and shall serve as a liaison with the appropriate federal

9 agencies.

10 (c) "State oversight agency" means the agency or office of state government identified by
11 the secretary to provide regulatory oversight of medication-assisted treatment programs on behalf
12 of the State of West Virginia. The designated state oversight agency is responsible for licensing,
13 monitoring and investigating complaints and grievances regarding medication-assisted treatment
14 programs.

15 (d) The powers and duties of the state authority include, but are not limited to, the
16 following:

17 (1) Facilitate the development and implementation of rules, regulations, standards and
18 best practice guidelines to assure the quality of services delivered by medication-assisted
19 treatment programs;

20 (2) Act as a liaison between relevant state and federal agencies;

21 (3) Review medication-assisted treatment guidelines, rules, regulations and recovery
22 models for individualized treatment plans of care developed by the federal government and other
23 nationally recognized authorities approved by the secretary;

24 (4) Assure delivery of technical assistance and informational materials to medication-
25 assisted treatment programs as needed;

26 (5) Perform both scheduled and unscheduled site visits to medication-assisted treatment
27 programs in cooperation with the identified state oversight agency when necessary and
28 appropriate;

29 (6) Consult with the federal government regarding approval or disapproval of requests for
30 exceptions to federal regulations, where appropriate;

31 (7) Review and approve exceptions to federal and state dosage policies and procedures;

32 (8) Receive and refer patient appeals and grievances to the designated state oversight
33 agency when appropriate; and

34 (9) Work cooperatively with other relevant state agencies to determine the services

35 needed and the location of a proposed medication-assisted treatment program.

CHAPTER 60A. UNIFORM CONTROLLED SUBSTANCES ACT.

ARTICLE 9. CONTROLLED SUBSTANCES MONITORING.

§60A-9-5. Confidentiality; limited access to records; period of retention; no civil liability for required reporting.

1 (a) (1) The information required by this article to be kept by the board is confidential and
2 not subject to the provisions of chapter twenty-nine-b of this code or obtainable as discovery in
3 civil matters absent a court order and is open to inspection only by inspectors and agents of the
4 board, members of the West Virginia State Police expressly authorized by the superintendent of
5 the West Virginia State Police to have access to the information, authorized agents of local law-
6 enforcement agencies as members of a federally affiliated drug task force, authorized agents of
7 the federal Drug Enforcement Administration, duly authorized agents of the Bureau for Medical
8 Services, duly authorized agents of the Office of the Chief Medical Examiner for use in post-
9 mortem examinations, duly authorized agents of the Office of Health Facility Licensure and
10 Certification for use in certification, licensure and regulation of health facilities, duly authorized
11 agents of licensing boards of practitioners in this state and other states authorized to prescribe
12 Schedules II, III, and IV controlled substances, prescribing practitioners and pharmacists and
13 persons with an enforceable court order or regulatory agency administrative subpoena: Provided,
14 That all law-enforcement personnel who have access to the Controlled Substances Monitoring
15 Program database shall be granted access in accordance with applicable state laws and the
16 board's legislative rules, shall be certified as a West Virginia law-enforcement officer and shall
17 have successfully completed training approved by the board. All information released by the board
18 must be related to a specific patient or a specific individual or entity under investigation by any of
19 the above parties except that practitioners who prescribe or dispense controlled substances may
20 request specific data related to their Drug Enforcement Administration controlled substance

21 registration number or for the purpose of providing treatment to a patient: Provided, however,
22 That the West Virginia Controlled Substances Monitoring Program Database Review Committee
23 established in subsection (b) of this section is authorized to query the database to comply with
24 said subsection.

25 (2) Subject to the provisions of subdivision (1) of this subsection, the board shall also
26 review the West Virginia Controlled Substance Monitoring Program database and issue reports
27 that identify abnormal or unusual practices of patients who exceed parameters as determined by
28 the advisory committee established in this section. The board shall communicate with prescribers
29 and dispensers to more effectively manage the medications of their patients in the manner
30 recommended by the advisory committee. All other reports produced by the board shall be kept
31 confidential. The board shall maintain the information required by this article for a period of not
32 less than five years. Notwithstanding any other provisions of this code to the contrary, data
33 obtained under the provisions of this article may be used for compilation of educational, scholarly
34 or statistical purposes, and may be shared with the West Virginia Department of Health and
35 Human Resources for those purposes, as long as the identities of persons or entities and any
36 personally identifiable information, including protected health information, contained therein shall
37 be redacted, scrubbed or otherwise irreversibly destroyed in a manner that will preserve the
38 confidential nature of the information. No individual or entity required to report under section four
39 of this article may be subject to a claim for civil damages or other civil relief for the reporting of
40 information to the board as required under and in accordance with the provisions of this article.

41 (3) The board shall establish an advisory committee to develop, implement and
42 recommend parameters to be used in identifying abnormal or unusual usage patterns of patients
43 in this state. This advisory committee shall:

44 (A) Consist of the following members: A physician licensed by the West Virginia Board of
45 Medicine, a dentist licensed by the West Virginia Board of Dental Examiners, a physician licensed
46 by the West Virginia Board of Osteopathy, a licensed physician certified by the American Board

47 of Pain Medicine, a licensed physician board certified in medical oncology recommended by the
48 West Virginia State Medical Association, a licensed physician board certified in palliative care
49 recommended by the West Virginia Center on End of Life Care, a pharmacist licensed by the
50 West Virginia Board of Pharmacy, a licensed physician member of the West Virginia Academy of
51 Family Physicians, an expert in drug diversion and such other members as determined by the
52 board.

53 (B) Recommend parameters to identify abnormal or unusual usage patterns of controlled
54 substances for patients in order to prepare reports as requested in accordance with subsection
55 (a), subdivision (2) of this section.

56 (C) Make recommendations for training, research and other areas that are determined by
57 the committee to have the potential to reduce inappropriate use of prescription drugs in this state,
58 including, but not limited to, studying issues related to diversion of controlled substances used for
59 the management of opioid addiction.

60 (D) Monitor the ability of medical services providers, health care facilities, pharmacists and
61 pharmacies to meet the twenty-four hour reporting requirement for the Controlled Substances
62 Monitoring Program set forth in section three of this article, and report on the feasibility of requiring
63 real-time reporting.

64 (E) Establish outreach programs with local law enforcement to provide education to local
65 law enforcement on the requirements and use of the Controlled Substances Monitoring Program
66 database established in this article.

67 (b) The board shall create a West Virginia Controlled Substances Monitoring Program
68 Database Review Committee of individuals consisting of two prosecuting attorneys from West
69 Virginia counties, two physicians with specialties which require extensive use of controlled
70 substances and a pharmacist who is trained in the use and abuse of controlled substances. The
71 review committee may determine that an additional physician who is an expert in the field under
72 investigation be added to the team when the facts of a case indicate that the additional expertise

73 is required. The review committee, working independently, may query the database based on
74 parameters established by the advisory committee. The review committee may make
75 determinations on a case-by-case basis on specific unusual prescribing or dispensing patterns
76 indicated by outliers in the system or abnormal or unusual usage patterns of controlled
77 substances by patients which the review committee has reasonable cause to believe necessitates
78 further action by law enforcement or the licensing board having jurisdiction over the prescribers
79 or dispensers under consideration. The review committee shall also review notices provided by
80 the chief medical examiner pursuant to subsection (h), section ten, article twelve, chapter
81 sixty-one of this code and determine on a case-by-case basis whether a practitioner who
82 prescribed or dispensed a controlled substance resulting in or contributing to the drug overdose
83 may have breached professional or occupational standards or committed a criminal act when
84 prescribing the controlled substance at issue to the decedent. Only in those cases in which there
85 is reasonable cause to believe a breach of professional or occupational standards or a criminal
86 act may have occurred, the review committee shall notify the appropriate professional licensing
87 agency having jurisdiction over the applicable prescriber or dispenser and appropriate
88 law-enforcement agencies and provide pertinent information from the database for their
89 consideration. The number of cases identified shall be determined by the review committee based
90 on a number that can be adequately reviewed by the review committee. The information obtained
91 and developed may not be shared except as provided in this article and is not subject to the
92 provisions of chapter twenty-nine-b of this code or obtainable as discovering in civil matters
93 absent a court order.

94 (c) The board is responsible for establishing and providing administrative support for the
95 advisory committee and the West Virginia Controlled Substances Monitoring Program Database
96 Review Committee. The advisory committee and the review committee shall elect a chair by
97 majority vote. Members of the advisory committee and the review committee may not be
98 compensated in their capacity as members but shall be reimbursed for reasonable expenses

99 incurred in the performance of their duties.

100 (d) The board shall promulgate rules with advice and consent of the advisory committee,
101 in accordance with the provisions of article three, chapter twenty-nine-a of this code. The
102 legislative rules must include, but shall not be limited to, the following matters:

103 (1) Identifying parameters used in identifying abnormal or unusual prescribing or
104 dispensing patterns;

105 (2) Processing parameters and developing reports of abnormal or unusual prescribing or
106 dispensing patterns for patients, practitioners and dispensers;

107 (3) Establishing the information to be contained in reports and the process by which the
108 reports will be generated and disseminated; and

109 (4) Setting up processes and procedures to ensure that the privacy, confidentiality, and
110 security of information collected, recorded, transmitted and maintained by the review committee
111 is not disclosed except as provided in this section.

112 (e) All practitioners, as that term is defined in section one hundred-one, article two of this
113 chapter who prescribe or dispense schedule II, III, or IV controlled substances shall have online
114 or other form of electronic access to the West Virginia Controlled Substances Monitoring Program
115 database;

116 (f) Persons or entities with access to the West Virginia Controlled Substances Monitoring
117 Program database pursuant to this section may, pursuant to rules promulgated by the board,
118 delegate appropriate personnel to have access to said database;

119 (g) Good faith reliance by a practitioner on information contained in the West Virginia
120 Controlled Substances Monitoring Program database in prescribing or dispensing or refusing or
121 declining to prescribe or dispense a schedule II, III, or IV controlled substance shall constitute an
122 absolute defense in any civil or criminal action brought due to prescribing or dispensing or refusing
123 or declining to prescribe or dispense; and

124 (h) A prescribing or dispensing practitioner may notify law enforcement of a patient who,

125 in the prescribing or dispensing practitioner's judgment, may be in violation of section four
126 hundred ten, article four of this chapter, based on information obtained and reviewed from the
127 controlled substances monitoring database. A prescribing or dispensing practitioner who makes
128 a notification pursuant to this subsection is immune from any civil, administrative or criminal
129 liability that otherwise might be incurred or imposed because of the notification if the notification
130 is made in good faith.

131 (i) Nothing in the article may be construed to require a practitioner to access the West
132 Virginia Controlled Substances Monitoring Program database except as provided in section five-a
133 of this article.

134 (j) The board shall provide an annual report on the West Virginia Controlled Substance
135 Monitoring Program to the Legislative Oversight Commission on Health and Human Resources
136 Accountability with recommendations for needed legislation no later than January 1 of each year.

NOTE: The purpose of this bill is to repeal the regulation of opioid treatment programs, to create licenses for all medication-assisted treatment programs, including clinics and providers, and provide for regulation and oversight by the Office of Health Facility Licensure and Certification and to grant the Office Health Facility Licensure and Certification access to the Controlled Substance Monitoring Database for use in certification, licensure and regulation of health facilities.

Chapter 16, Article 5X is a new article. Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.