WEST VIRGINIA LEGISLATURE

EIGHTY-SECOND LEGISLATURE REGULAR SESSION, 2015

ENROLLED
Senate Bill No. 502

(By Senators Sypolt, Ferns, Gaunch, Kirkendoll, Leonhardt, Plymale, Prezioso and Stollings)

[Passed March 12, 2015; in effect ninety days from passage.]

ENROLLED

Senate Bill No. 502

(BY SENATORS SYPOLT, FERNS, GAUNCH, KIRKENDOLL, LEONHARDT, PLYMALE, PREZIOSO AND STOLLINGS)

[Passed March 12, 2015; in effect ninety days from passage.]

AN ACT to amend and reenact §22-3-11 of the Code of West Virginia, 1931, as amended, relating generally to surface mining and reclamation; bonding; special reclamation tax and funds; prohibited acts; bond liability; specifying retrospective eligibility of a mine operator to receive a tax credit for performing reclamation or remediation at a bond forfeiture site which otherwise would have been reclaimed using funds from the Special Reclamation Fund or Special Reclamation Water Trust Fund; and specifying limitations.

Be it enacted by the Legislature of West Virginia:

That §22-3-11 of the Code of West Virginia, 1931, as amended, be amended and reenacted to read as follows:

ARTICLE 3. SURFACE COAL MINING AND RECLAMATION ACT.

- §22-3-11. Bonds; amount and method of bonding; bonding requirements; special reclamation tax and funds; prohibited acts; period of bond liability.
 - 1 (a) After a surface mining permit application has been
 - 2 approved pursuant to this article, but before a permit has been

24

25

2627

28

29

30

31

32

33

34

3536

issued, each operator shall furnish a penal bond, on a form to 3 4 be prescribed and furnished by the secretary, payable to the 5 state of West Virginia and conditioned upon the operator 6 faithfully performing all of the requirements of this article and of the permit. The penal amount of the bond shall be not 7 8 less than \$1,000 nor more than \$5,000 for each acre or 9 fraction of an acre: Provided. That the minimum amount of bond furnished for any type of reclamation bonding shall be 10 11 \$10,000. The bond shall cover: (1) The entire permit area; or 12 (2) that increment of land within the permit area upon which the operator will initiate and conduct surface mining and 13 14 reclamation operations within the initial term of the permit. 15 If the operator chooses to use incremental bonding, as 16 succeeding increments of surface mining and reclamation 17 operations are to be initiated and conducted within the permit 18 area, the operator shall file with the secretary an additional bond or bonds to cover the increments in accordance with 19 this section: Provided, however, That once the operator has 20 chosen to proceed with bonding either the entire permit area 21 22 or with incremental bonding, the operator shall continue 23 bonding in that manner for the term of the permit.

(b) The period of liability for bond coverage begins with issuance of a permit and continues for the full term of the permit plus any additional period necessary to achieve compliance with the requirements in the reclamation plan of the permit.

(c) (1) The form of the bond shall be approved by the secretary and may include, at the option of the operator, surety bonding, collateral bonding (including cash and securities), establishment of an escrow account, self bonding or a combination of these methods. If collateral bonding is used, the operator may elect to deposit cash or collateral securities or certificates as follows: Bonds of the United States or its possessions of the Federal Land Bank or of the

37 Homeowners' Loan Corporation; full faith and credit general 38 obligation bonds of the state of West Virginia or other states 39 and of any county, district or municipality of the state of 40 West Virginia or other states; or certificates of deposit in a bank in this state, which certificates shall be in favor of the 41 42 department. The cash deposit or market value of the 43 securities or certificates shall be equal to or greater than the 44 penal sum of the bond. The secretary shall, upon receipt of any deposit of cash, securities or certificates, promptly place 45 46 the same with the Treasurer of the state of West Virginia whose duty it is to receive and hold the deposit in the name 47 48 of the state in trust for the purpose for which the deposit is made when the permit is issued. The operator making the 49 50 deposit is entitled, from time to time, to receive from the 51 State Treasurer, upon the written approval of the secretary, 52 the whole or any portion of any cash, securities or certificates so deposited, upon depositing with him or her in lieu thereof 53 54 cash or other securities or certificates of the classes specified 55 in this subsection having value equal to or greater than the sum of the bond. 56

(2) The secretary may approve an alternative bonding system if it will: (A) Reasonably assure that sufficient funds will be available to complete the reclamation, restoration and abatement provisions for all permit areas which may be in default at any time; and (B) provide a substantial economic incentive for the permittee to comply with all reclamation provisions.

57

58 59

60 61

62

63

64

65

66

67 68

69

(d) The secretary may accept the bond of the applicant itself without separate surety when the applicant demonstrates to the satisfaction of the secretary the existence of a suitable agent to receive service of process and a history of financial solvency and continuous operation sufficient for authorization to self insure.

- 70 (e) It is unlawful for the owner of surface or mineral 71 rights to interfere with the present operator in the discharge 72 of the operator's obligations to the state for the reclamation 73 of lands disturbed by the operator.
- 74 (f) All bond releases shall be accomplished in accordance 75 with the provisions of section twenty-three of this article.
- 76 (g) (1) The Special Reclamation Fund previously created 77 is continued. The Special Reclamation Water Trust Fund is 78 created within the state treasury into and from which moneys 79 shall be paid for the purpose of assuring a reliable source of capital to reclaim and restore water treatment systems on 80 81 forfeited sites. The moneys accrued in both funds, any interest earned thereon and yield from investments by the 82 83 State Treasurer or West Virginia Investment Management 84 Board are reserved solely and exclusively for the purposes set 85 forth in this section and section seventeen, article one of this chapter. The funds shall be administered by the secretary 86 87 who is authorized to expend the moneys in both funds for the 88 reclamation and rehabilitation of lands which were subjected 89 to permitted surface mining operations and abandoned after 90 August 3, 1977, where the amount of the bond posted and 91 forfeited on the land is less than the actual cost of 92 reclamation, and where the land is not eligible for abandoned 93 mine land reclamation funds under article two of this chapter. The secretary shall develop a long-range planning process for 94 95 selection and prioritization of sites to be reclaimed so as to 96 avoid inordinate short-term obligations of the assets in both 97 funds of such magnitude that the solvency of either is 98 jeopardized. The secretary may use both funds for the 99 purpose of designing, constructing and maintaining water 100 treatment systems when they are required for a complete reclamation of the affected lands described in this subsection. 101 The secretary may also expend an amount not to exceed ten 102 103 percent of the total annual assets in both funds to implement

and administer the provisions of this article and, as they apply
to the Surface Mine Board, articles one and four, chapter
twenty-two-b of this code.

- 107 (2) (A) A tax credit shall be granted against the tax 108 imposed by subsection (i) of this section to any mine operator who performs reclamation or remediation at a bond forfeiture 109 110 site which otherwise would have been reclaimed using funds 111 from the Special Reclamation Fund or Special Reclamation 112 Water Trust Fund. The credit authorized pursuant to this subdivision is retroactive and may be claimed for reclamation 113 114 or remediation performed on or after January 1, 2012: 115 Provided, That for reclamation or remediation performed 116 prior to July 13, 2013, no tax credit may be granted unless a 117 written application for the tax credit was submitted to the Tax 118 Commissioner prior to September 1, 2014. The amount of credit shall be determined as provided in this section. 119
 - (B) The amount of a reclamation tax credit granted under this subsection shall be equal to the amount that the Tax Commissioner determines, based on the project costs, as shown in the records of the secretary, that would have been spent from the Special Reclamation Fund or Special Reclamation Water Trust Fund to accomplish the reclamation or remediation performed by the mine operator, including expenditures for water treatment.

120

121

122123

124125

126

127

128 (C) To claim the credit, the mine operator shall, from 129 time to time, file with the Tax Commissioner a written 130 application seeking the amount of the credit earned. Within thirty days of receipt of the application, the Tax 131 Commissioner shall issue a certification of the amount of tax 132 credit, if any, to be allocated to the eligible taxpayer. Should 133 134 the amount of the credit certified be less than the amount applied for, the Tax Commissioner shall set forth in writing 135 136 the reason for the difference. Should no certification be

- issued within the thirty-day period, the application will be
- deemed certified. Any decision by the Tax Commissioner is
- appealable pursuant to the provisions of the West Virginia
- 140 Tax Procedure and Administration Act set forth in article ten.
- chapter eleven of the code. Applications for certification of
- the proposed tax credit shall contain the information and be
- in the detail and form as required by the Tax Commissioner.
- (h) The Tax Commissioner may promulgate rules for
- legislative approval pursuant to the provisions of article three,
- chapter twenty-nine-a of this code to carry out the purposes
- of this subdivision two, subsection (g) of this section.
- (i) (1) Rate, deposits and review.
- (A) For tax periods commencing on and after July 1,
- 150 2009, every person conducting coal surface mining shall
- remit a special reclamation tax of fourteen and four-tenths
- cents per ton of clean coal mined, the proceeds of which shall
- be allocated by the secretary for deposit in the Special
- 154 Reclamation Fund and the Special Reclamation Water Trust
- 155 Fund.
- (B) For tax periods commencing on and after July 1,
- 157 2012, the rate of tax specified in paragraph (A) of this
- subdivision is discontinued and is replaced by the rate of tax
- specified in this paragraph. For tax periods commencing on
- and after July 1, 2012, every person conducting coal surface
- mining shall remit a special reclamation tax of twenty-seven
- and nine-tenths cents per ton of clean coal mined, the
- proceeds of which shall be allocated by the secretary for
- deposit in the Special Reclamation Fund and the Special
- 165 Reclamation Water Trust Fund. Of that amount, fifteen cents
- per ton of clean coal mined shall be deposited into the Special
- 167 Reclamation Water Trust Fund.

- 168 (C) The tax shall be levied upon each ton of clean coal 169 severed or clean coal obtained from refuse pile and slurry 170 pond recovery or clean coal from other mining methods 171 extracting a combination of coal and waste material as part of 172 a fuel supply.
- 173 (D) Beginning with the tax period commencing on July 174 1, 2009, and every two years thereafter, the special 175 reclamation tax shall be reviewed by the Legislature to 176 determine whether the tax should be continued: Provided, That the tax may not be reduced until the Special 177 178 Reclamation Fund and Special Reclamation Water Trust 179 Fund have sufficient moneys to meet the reclamation 180 responsibilities of the state established in this section.
- 181 (2) In managing the Special Reclamation Program, the 182 secretary shall: (A) Pursue cost-effective alternative water 183 treatment strategies; and (B) conduct formal actuarial studies 184 every two years and conduct informal reviews annually on 185 the Special Reclamation Fund and Special Reclamation 186 Water Trust Fund.
 - (3) Prior to December 31, 2008, the secretary shall:

187

- (A) Determine the feasibility of creating an alternate program, on a voluntary basis, for financially sound operators by which those operators pay an increased tax into the Special Reclamation Fund in exchange for a maximum peracre bond that is less than the maximum established in subsection (a) of this section;
- 194 (B) Determine the feasibility of creating an incremental 195 bonding program by which operators can post a reclamation 196 bond for those areas actually disturbed within a permit area, 197 but for less than all of the proposed disturbance and obtain 198 incremental release of portions of that bond as reclamation

217

218

219

220

221

222

223

224

- advances so that the released bond can be applied to approved future disturbance; and
- 201 (C) Determine the feasibility for sites requiring water reclamation by creating a separate water reclamation security account or bond for the costs so that the existing reclamation 204 bond in place may be released to the extent it exceeds the costs of water reclamation.
- 206 (4) If the secretary determines that the alternative 207 program, the incremental bonding program or the water 208 reclamation account or bonding programs reasonably assure 209 that sufficient funds will be available to complete the 210 reclamation of a forfeited site and that the Special 211 Reclamation Fund will remain fiscally stable, the secretary is 212 authorized to propose legislative rules in accordance with 213 article three, chapter twenty-nine-a of this code to implement 214 an alternate program, a water reclamation account or bonding 215 program or other funding mechanisms or a combination thereof. 216
 - (j) This special reclamation tax shall be collected by the Tax Commissioner in the same manner, at the same time and upon the same tonnage as the minimum severance tax imposed by article twelve-b, chapter eleven of this code is collected: *Provided*, That under no circumstance shall the special reclamation tax be construed to be an increase in either the minimum severance tax imposed by said article or the severance tax imposed by article thirteen of said chapter.
- 225 (k) Every person liable for payment of the special 226 reclamation tax shall pay the amount due without notice or 227 demand for payment.
- 228 (l) The Tax Commissioner shall provide to the secretary 229 a quarterly listing of all persons known to be delinquent in

- 230 payment of the special reclamation tax. The secretary may
- take the delinquencies into account in making determinations
- 232 on the issuance, renewal or revision of any permit.
- 233 (m) The Tax Commissioner shall deposit the moneys 234 collected with the Treasurer of the state of West Virginia to 235 the credit of the Special Reclamation Fund and Special
- 236 Reclamation Water Trust Fund.
- 237 (n) At the beginning of each quarter, the secretary shall 238 advise the Tax Commissioner and the Governor of the assets, 239 excluding payments, expenditures and liabilities, in both 240 funds.
- 241 (o) To the extent that this section modifies any powers, 242 duties, functions and responsibilities of the department that 243 may require approval of one or more federal agencies or 244 officials in order to avoid disruption of the federal-state relationship involved in the implementation of the federal 245 246 Surface Mining Control and Reclamation Act, 30 U.S. C. 247 §1270 by the state, the modifications will become effective 248 upon the approval of the modifications by the appropriate 249 federal agency or official.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee
Chairman House Committee
Originated in the Senate.
In effect ninety days from passage.
Clerk of the Senate
ciera of the senate
Clerk of the House of Delegates
President of the Senate
Speaker of the House of Delegates
The within this the
Day of, 2015
Governor