### ENGROSSED

### COMMITTEE SUBSTITUTE

#### FOR

## Senate Bill No. 357

(By Senators Mullins, Blair, Boley, Boso, Ferns, Gaunch, D. Hall, M. Hall, Karnes, Carmichael, Kirkendoll, Leonhardt, Maynard, Nohe, Plymale, Prezioso, Stollings, Sypolt, Takubo, Trump, Walters and Williams)

> [Originating in the Committee on the Judiciary; reported February 5, 2015.]

A BILL to repeal §22A-2A-302, §22A-2A-303, §22A-2A-304, §22A-2A-305, §22A-2A-306 and §22A-2A-307 of the Code of West Virginia, 1931, as amended; to amend and reenact §22-3-13 and §22-3-19 of said code; to amend and reenact §22-11-6 and §22-11-8 of said code; to amend said code by adding thereto a new section, designated §22-11-22a; to amend said code by adding thereto a new section, designated

§22A-1-41; to amend and reenact §22A-1A-1 of said code; to amend and reenact §22A-2-6, §22A-2-28 and §22A-2-37 of said code; to amend and reenact §22A-2A-101, §22A-2A-301, §22A-2A-308, §22A-2A-309, §22A-2A-310, §22A-2A-402, §22A-2A-403, §22A-2A-404, §22A-2A-405, §22A-2A-501, §22A-2A-601, §22A-2A-602, §22A-2A-603 and §22A-2A-604 of said code; and to amend said code by adding thereto a new section, designated §22A-2A-204a, all relating to creating the Coal Jobs and Safety Act of 2015; providing methods of assuring that discharges from waste piles do not exceed applicable water quality standards; conforming rules regarding procedures for requesting and obtaining inactive status and rules relating to requirements for contemporaneous reclamation under West Virginia Surface Coal Mining and Reclamation Act to corresponding federal requirements; abolishing West Virginia Diesel Equipment Commission; transferring duties and of West Virginia Diesel responsibilities Equipment Commission to Director of the Office of Miners' Health, Safety and Training; defining terms; providing rule-making authority;

providing that rules previously approved by commission continue in full force and effect; developing emergency rules for statewide hardness-based aluminum water quality criteria for protection of aquatic life; prohibiting wholesale incorporation of water quality standards into permits rather than specifically developing terms and conditions on а permit-by-permit basis that are designed to protect water quality standards; modifying the scope of the permit shield as it relates to compliance with water quality standards; establishing an administrative and civil enforcement process for coal mining-related permits that conforms with corresponding federal requirements; making legislative findings; permitting immediate temporary suspension, suspension or revocation of a certificate held by a certified person who has tested positive for certain drugs or alcohol, refused to submit a sample for screening, possessed or submitted a substituted sample or possessed or submitted an adulterated sample for testing; providing that if a drug test is positive, a certified employee may not rely on the fact that the drug was prescribed if the

prescription is more than one year old; setting forth requirements for movement of off-track mining equipment in areas of active workings where energized trolley wires or trolley feeder wires are present; establishing premovement requirements; increasing distance from five hundred feet to one thousand five hundred feet of the nearest working face where transportation of certain personnel in certain instances is done exclusively by rail; requiring certain equipment be readily available when distance from track to face is between five hundred feet and one thousand five hundred feet; increasing distance of track to be maintained when a section is fully developed and being prepared for retreating; permitting use of sideboards on shuttle cars if they are equipped with cameras; requiring shelter holes be provided along haulage entries and be placed not more than one hundred five feet apart; providing exception; removing requirement that locomotives, personnel carriers, barrier tractors and other related equipment be equipped with lifting jacks and handles; and prescribing that no one, other than motorman and brakeman, should ride on a

locomotive unless authorized by the mine foreman, and then only when safe riding facilities are provided.

Be it enacted by the Legislature of West Virginia:

§22A-2A-302, §22A-2A-303, §22A-2A-304, That §22A-2A-305, §22A-2A-306 and §22A-2A-307 of the Code of West Virginia, 1931, as amended, be repealed; that §22-3-13 and §22-3-19 of said code be amended and reenacted; that §22-11-6 and §22-11-8 of said code be amended and reenacted; that said code be amended by adding thereto a new section, designated §22-11-22a; that said code be amended by adding thereto a new section, designated §22A-1-41; that §22A-1A-1 of said code be amended and reenacted; that §22A-2-6, §22A-2-28 and §22A-2-37 of said code be amended and reenacted; that §22A-2A-101, §22A-2A-301, §22A-2A-308, §22A-2A-309, §22A-2A-310, §22A-2A-402, §22A-2A-403, §22A-2A-404, §22A-2A-405, §22A-2A-501, §22A-2A-601, §22A-2A-602, §22A-2A-603 and §22A-2A-604 of said code be amended and reenacted; and that said code be amended by adding thereto a new section, designated §22A-2A-204a, all to read as follows:

### CHAPTER 22. ENVIRONMENTAL RESOURCES.

# ARTICLE 3. SURFACE COAL MINING AND RECLAMATION ACT. §22-3-13. General environmental protection performance standards for surface mining; variances.

(a) Any permit issued by the director pursuant to this
 article to conduct surface mining operations shall require that
 the surface mining operations meet all applicable
 performance standards of this article and other requirements
 set forth in legislative rules proposed by the director.

6 (b) The following general performance standards are7 applicable to all surface mines and require the operation, at8 a minimum, to:

9 (1) Maximize the utilization and conservation of the solid
10 fuel resource being recovered to minimize reaffecting the
11 land in the future through surface mining;

(2) Restore the land affected to a condition capable of
supporting the uses which it was capable of supporting prior
to any mining, or higher or better uses of which there is
reasonable likelihood so long as the use or uses do not

16 present any actual or probable hazard to public health or 17 safety or pose any actual or probable threat of water diminution or pollution and the permit applicants' declared 18 19 proposed land use following reclamation is not considered to be impractical or unreasonable, inconsistent with applicable 20 21 land use policies and plans, involves unreasonable delay in implementation or is violative of federal, state or local law; 22 23 (3) Except as provided in subsection (c) of this section, with respect to all surface mines, backfill, compact where 24 advisable to ensure stability or to prevent leaching of toxic 25 26 materials and grade in order to restore the approximate 27 original contour: *Provided*, That in surface mining which is carried out at the same location over a substantial period of 28 29 time where the operation transects the coal deposit and the 30 thickness of the coal deposits relative to the volume of the 31 overburden is large and where the operator demonstrates that 32 the overburden and other spoil and waste materials at a 33 particular point in the permit area or otherwise available from the entire permit area is insufficient, giving due consideration 34

to volumetric expansion, to restore the approximate original 35 36 contour, the operator, at a minimum, shall backfill, grade and compact, where advisable, using all available overburden and 37 other spoil and waste materials to attain the lowest 38 practicable grade, but not more than the angle of repose, to 39 provide adequate drainage and to cover all acid-forming and 40 other toxic materials in order to achieve an ecologically 41 42 sound land use compatible with the surrounding region: 43 *Provided, however,* That in surface mining where the volume of overburden is large relative to the thickness of the coal 44 45 deposit and where the operator demonstrates that due to 46 volumetric expansion the amount of overburden and other spoil and waste materials removed in the course of the 47 mining operation is more than sufficient to restore the 48 approximate original contour, the operator shall, after 49 restoring the approximate contour, backfill, grade and 50 51 compact, where advisable, the excess overburden and other 52 spoil and waste materials to attain the lowest grade, but not 53 more than the angle of repose, and to cover all acid-forming

and other toxic materials in order to achieve an ecologically 54 55 sound land use compatible with the surrounding region and the overburden or spoil shall be shaped and graded in a way as to 56 57 prevent slides, erosion and water pollution and revegetated in accordance with the requirements of this article: Provided 58 *further*. That the director shall propose rules for legislative 59 approval in accordance with article three, chapter twenty-nine-a 60 61 of this code governing variances to the requirements for return to approximate original contour or highwall elimination and 62 where adequate material is not available from surface mining 63 64 operations permitted after the effective date of this article for: 65 (A) Underground mining operations existing prior to August 3, 1977; or (B) for areas upon which surface mining prior to July 66 1, 1977, created highwalls; 67

(4) Stabilize and protect all surface areas, including spoil
piles, affected by the surface mining operation to effectively
control erosion and attendant air and water pollution;

(5) Remove the topsoil from the land in a separate layer,replace it on the backfill area or, if not utilized immediately,

73 segregate it in a separate pile from other spoil and, when the 74 topsoil is not replaced on a backfill area within a time short 75 enough to avoid deterioration of the topsoil, maintain a 76 successful vegetative cover by quick growing plants or by 77 other similar means in order to protect topsoil from wind and 78 water erosion and keep it free of any contamination by other acid or toxic material: Provided, That if topsoil is of 79 insufficient quantity or of poor quality for sustaining 80 vegetation, or if other strata can be shown to be more suitable 81 82 for vegetation requirements, then the operator shall remove, 83 segregate and preserve in a like manner any other strata 84 which is best able to support vegetation;

85 (6) Restore the topsoil or the best available subsoil which86 is best able to support vegetation;

(7) Ensure that all prime farmlands are mined and
reclaimed in accordance with the specifications for soil
removal, storage, replacement and reconstruction established
by the United States Secretary of Agriculture and the Soil
Conservation Service pertaining thereto. The operator, at a

92 minimum, shall: (A) Segregate the A horizon of the natural 93 soil, except where it can be shown that other available soil 94 materials will create a final soil having a greater productive capacity and, if not utilized immediately, stockpile this 95 96 material separately from other spoil and provide needed protection from wind and water erosion or contamination by 97 other acid or toxic material; (B) segregate the B horizon of 98 99 the natural soil, or underlying C horizons or other strata, or a combination of the horizons or other strata that are shown 100 101 to be both texturally and chemically suitable for plant growth 102 and that can be shown to be equally or more favorable for 103 plant growth than the B horizon, in sufficient quantities to create in the regraded final soil a root zone of comparable 104 depth and quality to that which existed in the natural soil and, 105 if not utilized immediately, stockpile this material separately 106 from other spoil and provide needed protection from wind 107 108 and water erosion or contamination by other acid or toxic 109 material; (C) replace and regrade the root zone material described in paragraph (B) of this subdivision with proper 110

111 compaction and uniform depth over the regraded spoil
112 material; and (D) redistribute and grade in a uniform manner
113 the surface soil horizon described in paragraph (A) of this
114 subdivision;

(8) Create, if authorized in the approved surface mining
and reclamation plan and permit, permanent impoundments
of water on mining sites as part of reclamation activities in
accordance with rules promulgated by the director;

(9) Where augering is the method of recovery, seal all 119 auger holes with an impervious and noncombustible material 120 121 in order to prevent drainage except where the director 122 determines that the resulting impoundment of water in the 123 auger holes may create a hazard to the environment or the public welfare and safety: *Provided*, That the director may 124 prohibit augering if necessary to maximize the utilization, 125 126 recoverability or conservation of the mineral resources or to 127 protect against adverse water quality impacts;

128 (10) Minimize the disturbances to the prevailing129 hydrologic balance at the mine site and in associated off-site

130 areas and to the quality and quantity of water in surface and 131 groundwater systems both during and after surface mining operations and during reclamation by: (A) Avoiding acid or 132 133 other toxic mine drainage by such measures as, but not 134 limited to: (i) Preventing or removing water from contact 135 with toxic producing deposits; (ii) treating drainage to reduce toxic content which adversely affects downstream water upon 136 137 being released to water courses; and (iii) casing, sealing or otherwise managing boreholes, shafts and wells and keep 138 acid or other toxic drainage from entering ground and surface 139 140 waters; (B) conducting surface mining operations so as to 141 prevent to the extent possible, using the best technology 142 currently available, additional contributions of suspended 143 solids to streamflow or runoff outside the permit area, but in 144 no event may contributions be in excess of requirements set by applicable state or federal law; (C) constructing an 145 146 approved drainage system pursuant to paragraph (B) of this subdivision, prior to commencement of surface mining 147 148 operations, the system to be certified by a person approved

149 by the director to be constructed as designed and as approved 150 in the reclamation plan; (D) avoiding channel deepening or enlargement in operations requiring the discharge of water 151 152 from mines; (E) unless otherwise authorized by the director, cleaning out and removing temporary or large settling ponds 153 154 or other siltation structures after disturbed areas are 155 revegetated and stabilized, and depositing the silt and debris 156 at a site and in a manner approved by the director; (F) restoring recharge capacity of the mined area to approximate 157 premining conditions; and (G) any other actions prescribed 158 159 by the director;

160 (11) With respect to surface disposal of mine wastes, 161 tailings, coal processing wastes and other wastes in areas other than the mine working excavations: (A) Stabilize all waste piles 162 163 in designated areas through construction in compacted layers. 164 including the use of noncombustible and impervious materials 165 if necessary, and assure the final contour of the waste pile will 166 be compatible with natural surroundings and that the site will 167 be stabilized and revegetated according to the provisions of this

168	article; and (B) assure that the construction of any coal waste
169	pile or other coal waste storage area utilizes appropriate
170	technologies, such as capping or the use of liners, or any other
171	demonstrated technologies or measures which are consistent
172	with good engineering practices, to prevent an acid mine
173	drainage discharge;
174	(12) Design, locate, construct, operate, maintain, enlarge,
175	modify and remove or abandon, in accordance with standards
176	and criteria developed pursuant to subsection (f) of this section,
177	all existing and new coal mine waste piles consisting of mine
178	wastes, tailings, coal processing wastes or other liquid and solid
179	wastes and used either temporarily or permanently as dams or
180	embankments;

181 (13) Refrain from surface mining within five hundred feet 182 of any active and abandoned underground mines in order to 183 prevent breakthroughs and to protect health or safety of 184 miners: *Provided*, That the director shall permit an operator 185 to mine near, through or partially through an abandoned 186 underground mine or closer to an active underground mine if:

187 (A) The nature, timing and sequencing of the approximate 188 coincidence of specific surface mine activities with specific underground mine activities are coordinated jointly by the 189 operators involved and approved by the director; and (B) the 190 operations will result in improved resource recovery, 191 abatement of water pollution or elimination of hazards to the 192 health and safety of the public: Provided, however, That any 193 194 breakthrough which does occur shall be sealed;

195 (14) Ensure that all debris, acid-forming materials, toxic materials or materials constituting a fire hazard are treated or 196 197 buried and compacted, or otherwise disposed of in a manner 198 designed to prevent contamination of ground or surface 199 waters, and that contingency plans are developed to prevent sustained combustion: Provided, That the operator shall 200 remove or bury all metal, lumber, equipment and other debris 201 202 resulting from the operation before grading release;

(15) Ensure that explosives are used only in accordance
with existing state and federal law and the rules promulgated
by the director, which shall include provisions to:

206	(A) Maintain for a period of at least three years and make
207	available for public inspection, upon written request, a log
208	detailing the location of the blasts, the pattern and depth of
209	the drill holes, the amount of explosives used per hole and
210	the order and length of delay in the blasts; and
211	(B) Require that all blasting operations be conducted by
212	persons certified by the Office of Explosives and Blasting.
213	(16) Ensure that all reclamation efforts proceed in an
214	environmentally sound manner and as contemporaneously
215	as practicable with the surface mining operations. Time
216	limits shall be established by the director requiring
217	backfilling, grading and planting to be kept current:
218	Provided, That where surface mining operations and
219	underground mining operations are proposed on the same
220	area, which operations must be conducted under separate
221	permits, the director may grant a variance from the
222	requirement that reclamation efforts proceed as
223	contemporaneously as practicable to permit underground
224	mining operations prior to reclamation:

(A) If the director finds in writing that:

(i) The applicant has presented, as part of the permit
application, specific, feasible plans for the proposed
underground mining operations;

(ii) The proposed underground mining operations are
necessary or desirable to assure maximum practical recovery
of the mineral resource and will avoid multiple disturbance
of the surface;

(iii) The applicant has satisfactorily demonstrated that the
plan for the underground mining operations conforms to
requirements for underground mining in the jurisdiction and
that permits necessary for the underground mining operations
have been issued by the appropriate authority;

(iv) The areas proposed for the variance have been shown
by the applicant to be necessary for the implementing of the
proposed underground mining operations;

(v) No substantial adverse environmental damage, either
on-site or off-site, will result from the delay in completion of
reclamation as required by this article; and

(vi) Provisions for the off-site storage of spoil will 244 245 comply with subdivision (22), subsection (b) of this section; 246 (B) If the director has promulgated specific rules to govern the granting of the variances in accordance with the 247 provisions of this subparagraph and has imposed any 248 249 additional requirements as the director considers necessary; (C) If variances granted under the provisions of this 250 251 paragraph are reviewed by the director not more than three years from the date of issuance of the permit: *Provided*. That 252 the underground mining permit shall terminate if the 253 254 underground operations have not commenced within three 255 years of the date the permit was issued, unless extended as set forth in subdivision (3), section eight of this article; and 256 257 (D) If liability under the bond filed by the applicant with the director pursuant to subsection (b), section eleven of this 258 article is for the duration of the underground mining 259 260 operations and until the requirements of subsection (g), 261 section eleven of this article and section twenty-three of this 262 article have been fully complied with;

263 (17) Ensure that the construction, maintenance and 264 post-mining conditions of access and haul roads into and across the site of operations will control or prevent erosion 265 266 and siltation, pollution of water, damage to fish or wildlife or their habitat, or public or private property: Provided, That 267 access roads constructed for and used to provide infrequent 268 269 service to surface facilities, such as ventilators or monitoring 270 devices, are exempt from specific construction criteria provided adequate stabilization to control erosion is achieved 271 272 through alternative measures;

(18) Refrain from the construction of roads or other
access ways up a stream bed or drainage channel or in
proximity to the channel so as to significantly alter the
normal flow of water;

277 (19) Establish on the regraded areas, and all other lands 278 affected, a diverse, effective and permanent vegetative cover of the same seasonal variety native to the area of land to be 279 280 affected or of a fruit, grape or berry producing variety 281 suitable for human consumption and capable of self-regeneration and plant succession at least equal in extent
of cover to the natural vegetation of the area, except that
introduced species may be used in the revegetation process
where desirable or when necessary to achieve the approved
post-mining land use plan;

(20) Assume the responsibility for successful revegetation, 287 as required by subdivision (19) of this subsection, for a period 288 289 of not less than five growing seasons, as defined by the director, after the last year of augmented seeding, fertilizing, irrigation 290 or other work in order to assure compliance with subdivision 291 292 (19) of this subsection: Provided, That when the director issues 293 a written finding approving a long-term agricultural 294 post-mining land use as a part of the mining and reclamation plan, the director may grant exception to the provisions of 295 296 subdivision (19) of this subsection: Provided, however, That 297 when the director approves an agricultural post-mining land 298 use, the applicable five growing seasons of responsibility for 299 revegetation begins on the date of initial planting for the 300 agricultural post-mining land use;

301 On lands eligible for remining assume the responsibility 302 for successful revegetation, as required by subdivision (19) 303 of this subsection, for a period of not less than two growing 304 seasons, as defined by the director after the last year of 305 augmented seeding, fertilizing, irrigation or other work in 306 order to assure compliance with subdivision (19) of this 307 subsection;

(21) Protect off-site areas from slides or damage 308 occurring during surface mining operations and not deposit 309 spoil material or locate any part of the operations or waste 310 311 accumulations outside the permit area: Provided, That spoil 312 material may be placed outside the permit area if approved by the director after a finding that environmental benefits will 313 result from the placing of spoil material outside the permit 314 315 area;

316 (22) Place all excess spoil material resulting from surface
317 mining activities in a manner that: (A) Spoil is transported
318 and placed in a controlled manner in position for concurrent
319 compaction and in a way as to assure mass stability and to

320 prevent mass movement; (B) the areas of disposal are within 321 the bonded permit areas and all organic matter is removed 322 immediately prior to spoil placements; (C) appropriate 323 surface and internal drainage system or diversion ditches are 324 used to prevent spoil erosion and movement; (D) the 325 disposal area does not contain springs, natural water courses 326 or wet weather seeps, unless lateral drains are constructed 327 from the wet areas to the main under drains in a manner that 328 filtration of the water into the spoil pile will be prevented; 329 (E) if placed on a slope, the spoil is placed upon the most 330 moderate slope among those upon which, in the judgment of 331 the director, the spoil could be placed in compliance with all 332 the requirements of this article, and is placed, where possible, upon, or above, a natural terrace, bench or berm, if 333 placement provides additional stability and prevents mass 334 movement; (F) where the toe of the spoil rests on a 335 336 downslope, a rock toe buttress, of sufficient size to prevent 337 mass movement, is constructed; (G) the final configuration is compatible with the natural drainage pattern and 338

339 surroundings and suitable for intended uses; (H) the design 340 of the spoil disposal area is certified by a qualified registered professional engineer in conformance with professional 341 342 standards; and (I) all other provisions of this article are met: *Provided*. That where the excess spoil material consists of at 343 least eighty percent, by volume, sandstone, limestone or 344 345 other rocks that do not slake in water and will not degrade to 346 soil material, the director may approve alternate methods for disposal of excess spoil material, including fill placement by 347 dumping in a single lift, on a site-specific basis: *Provided*, 348 349 however, That the services of a qualified registered 350 professional engineer experienced in the design and construction of earth and rockfill embankment are utilized: 351 Provided further, That the approval may not be 352 unreasonably withheld if the site is suitable; 353

354 (23) Meet any other criteria necessary to achieve
355 reclamation in accordance with the purposes of this article,
356 taking into consideration the physical, climatological and
357 other characteristics of the site;

358 (24) To the extent possible, using the best technology 359 currently available, minimize disturbances and adverse 360 impacts of the operation on fish, wildlife and related 361 environmental values, and achieve enhancement of these 362 resources where practicable; <del>and</del>

363 (25) Retain a natural barrier to inhibit slides and erosion on permit areas where outcrop barriers are required: 364 365 *Provided*, That constructed barriers may be allowed where: (A) Natural barriers do not provide adequate stability; (B) 366 natural barriers would result in potential future water quality 367 368 deterioration; and (C) natural barriers would conflict with the 369 goal of maximum utilization of the mineral resource: Provided, however, That at a minimum, the constructed 370 barrier shall be of sufficient width and height to provide 371 adequate stability and the stability factor shall equal or 372 373 exceed that of the natural outcrop barrier: Provided further, That where water quality is paramount, the constructed 374 375 barrier shall be composed of impervious material with 376 controlled discharge points; and

377	(26) The director shall promulgate for review and
378	consideration by the West Virginia Legislature legislative
379	rules or emergency rules during the 2016 Regular Session of
380	the West Virginia Legislature, revisions to rules for
381	contemporaneous reclamation as required under subdivision
382	(16), subsection (b) of this section. The secretary shall
383	specifically consider the adoption of federal standards
384	codified at 30 C. F. R. §§816.100-116 (1983) and 30 C. F. R.
385	§§817.100-116 (1983) when proposing revisions to the state
386	rule.

(c) (1) The director may prescribe procedures pursuant to
which he or she may permit surface mining operations for the
purposes set forth in subdivision (3) of this subsection.

390 (2) Where an applicant meets the requirements of 391 subdivisions (3) and (4) of this subsection, a permit without 392 regard to the requirement to restore to approximate original 393 contour set forth in subsection (b) or (d) of this section may 394 be granted for the surface mining of coal where the mining 395 operation will remove an entire coal seam or seams running through the upper fraction of a mountain, ridge or hill, except as provided in paragraph (A), subdivision (4) of this subsection, by removing all of the overburden and creating a level plateau or a gently rolling contour with no highwalls remaining and capable of supporting post-mining uses in accordance with the requirements of this subsection.

402 (3) In cases where an industrial, commercial, agricultural, 403 commercial forestry, residential or public facility including recreational uses is proposed for the post-mining use of the 404 affected land, the director may grant a permit for a surface 405 mining operation of the nature described in subdivision (2) of 406 407 this subsection where: (A) The proposed post-mining land use is determined to constitute an equal or better use of the 408 409 affected land, as compared with premining use; (B) the 410 applicant presents specific plans for the proposed post-mining land use and appropriate assurances that the use 411 412 will be: (i) Compatible with adjacent land uses; (ii) 413 practicable with respect to achieving the proposed use; (iii) obtainable according to data regarding expected need and 414

market; (iv) supported by commitments from public agencies 415 416 where appropriate; (v) practicable with respect to private financial capability for completion of the proposed use; (vi) 417 418 planned pursuant to a schedule attached to the reclamation 419 plan so as to integrate the mining operation and reclamation 420 with the post-mining land use; and (vii) designed by a person approved by the director in conformance with standards 421 422 established to assure the stability, drainage and configuration 423 necessary for the intended use of the site; (C) the proposed use would be compatible with adjacent land uses, and 424 425 existing state and local land use plans and programs; (D) the 426 director provides the county commission of the county in which the land is located and any state or federal agency 427 428 which the director, in his or her discretion, determines to 429 have an interest in the proposed use, an opportunity of not more than sixty days to review and comment on the proposed 430 431 use; and (E) all other requirements of this article will be met. 432 (4) In granting any permit pursuant to this subsection, the director shall require that: (A) A natural barrier be retained 433

to inhibit slides and erosion on permit areas where outcrop 434 435 barriers are required: *Provided*, That constructed barriers may be allowed where: (i) Natural barriers do not provide 436 adequate stability; (ii) natural barriers would result in 437 potential future water quality deterioration; and (iii) natural 438 barriers would conflict with the goal of maximum utilization 439 440 of the mineral resource: Provided, however, That, at a 441 minimum, the constructed barrier shall be sufficient in width 442 and height to provide adequate stability and the stability factor shall equal or exceed that of the natural outcrop 443 Provided further, That where water quality is 444 barrier: 445 paramount, the constructed barrier shall be composed of impervious material with controlled discharge points; (B) the 446 447 reclaimed area is stable; (C) the resulting plateau or rolling 448 contour drains inward from the outslopes except at specific 449 points; (D) no damage will be done to natural watercourses; 450 (E) spoil will be placed on the mountaintop bench as is 451 necessary to achieve the planned post-mining land use: And 452 provided further, That all excess spoil material not retained

453 on the mountaintop shall be placed in accordance with the 454 provisions of subdivision (22), subsection (b) of this section; and (F) ensure stability of the spoil retained on the 455 456 mountaintop and meet the other requirements of this article. 457 (5) All permits granted under the provisions of this subsection shall be reviewed not more than three years from 458 the date of issuance of the permit; unless the applicant 459 460 affirmatively demonstrates that the proposed development is 461 proceeding in accordance with the terms of the approved schedule and reclamation plan. 462

463 (d) In addition to those general performance standards 464 required by this section, when surface mining occurs on slopes of twenty degrees or greater, or on lesser slopes as 465 may be defined by rule after consideration of soil and 466 climate, no debris, abandoned or disabled equipment, spoil 467 material or waste mineral matter will be placed on the natural 468 469 downslope below the initial bench or mining cut: Provided, 470 That soil or spoil material from the initial cut of earth in a new surface mining operation may be placed on a limited 471

472 specified area of the downslope below the initial cut if the
473 permittee can establish to the satisfaction of the director that
474 the soil or spoil will not slide and that the other requirements
475 of this section can still be met.

(e) The director may propose rules for legislative 476 approval in accordance with article 477 three, chapter 478 twenty-nine-a of this code that permit variances from the 479 approximate original contour requirements of this section: *Provided*. That the watershed control of the area is improved: 480 481 Provided, however, That complete backfilling with spoil 482 material is required to completely cover the highwall, which 483 material will maintain stability following mining and reclamation. 484

(f) The director shall propose rules for legislative
approval in accordance with article three, chapter
twenty-nine-a of this code for the design, location,
construction, maintenance, operation, enlargement,
modification, removal and abandonment of new and existing
coal mine waste piles. In addition to engineering and other

491 technical specifications, the standards and criteria developed 492 pursuant to this subsection shall include provisions for review and approval of plans and specifications prior to 493 494 construction. enlargement, modification, removal or abandonment: performance of periodic inspections during 495 496 construction; issuance of certificates of approval upon 497 completion of construction; performance of periodic safety 498 inspections; and issuance of notices and orders for required remedial or maintenance work or affirmative action: 499 500 *Provided*. That whenever the director finds that any coal 501 processing waste pile constitutes an imminent danger to 502 human life, he or she may, in addition to all other remedies and without the necessity of obtaining the permission of any 503 person prior or present who operated or operates a pile or the 504 landowners involved, enter upon the premises where any coal 505 506 processing waste pile exists and may take or order to be taken any remedial action that may be necessary or expedient to 507 508 secure the coal processing waste pile and to abate the 509 conditions which cause the danger to human life: Provided,

510 however, That the cost reasonably incurred in any remedial 511 action taken by the director under this subsection may be paid for initially by funds appropriated to the division for 512 513 these purposes and the sums expended shall be recovered from any responsible operator or landowner, individually or 514 jointly, by suit initiated by the Attorney General at the 515 request of the director. For purposes of this subsection, 516 "operates" or "operated" means to enter upon a coal 517 processing waste pile, or part of a coal processing waste pile, 518 for the purpose of disposing, depositing, dumping coal 519 520 processing wastes on the pile or removing coal processing 521 waste from the pile, or to employ a coal processing waste pile 522 for retarding the flow of or for the impoundment of water.

§22-3-19. Permit revision and renewal requirements; incidental boundary revisions; requirements for transfer; assignment and sale of permit rights; operator reassignment; and procedures to obtain inactive status.

(a) (1) Any valid permit issued pursuant to this article
 carries with it the right of successive renewal upon expiration

3 with respect to areas within the boundaries of the existing 4 permit. The holders of the permit may apply for renewal and the renewal shall be issued: *Provided*. That on application 5 6 for renewal, the burden is on the opponents of renewal, unless it is established that and written findings by the 7 secretary are made that: (A) The terms and conditions of the 8 existing permit are not being satisfactorily met: Provided, 9 10 however, That if the permittee is required to modify operations pursuant to mining or reclamation requirements 11 12 which become applicable after the original date of permit 13 issuance, the permittee shall be provided an opportunity to 14 submit a schedule allowing a reasonable period to comply 15 with such revised requirements; (B) the present surface 16 mining operation is not in compliance with the applicable environmental protection standards of this article; (C) the 17 renewal requested substantially jeopardizes the operator's 18 19 continuing responsibility on existing permit areas; (D) the 20 operator has not provided evidence that the bond in effect for said operation will continue in effect for any renewal 21

requested as required pursuant to sections eleven or twelve of
this article; or (E) any additional revised or updated
information as required pursuant to rules promulgated by the
secretary has not been provided.

(2) If an application for renewal of a valid permit 26 includes a proposal to extend the surface mining operation 27 28 beyond the boundaries authorized in the existing permit, that 29 portion of the application for renewal which addresses any new land area is subject to the full standards of this article, 30 31 which includes, but is not limited to: (A) Adequate bond; (B) 32 a map showing the disturbed area and facilities; and (C) a 33 reclamation plan.

(3) Any permit renewal shall be for a term not to exceed
the period of time for which the original permit was issued.
Application for permit renewal shall be made at least one
hundred twenty days prior to the expiration of the valid
permit.

39 (4) Any renewal application for an active permit shall be40 on forms prescribed by the secretary and shall be

41 accompanied by a filing fee of \$3,000. The application shall
42 contain such information as the secretary requires pursuant to
43 rule.

44 (b) (1) During the term of the permit, the permittee may
45 submit to the secretary an application for a revision of the
46 permit, together with a revised reclamation plan.

47 (2) An application for a significant revision of a permit is
48 subject to all requirements of this article and rules
49 promulgated pursuant thereto and shall be accompanied by a
50 filing fee of \$2,000.

(3) Any extension to an area already covered by the 51 52 permit, except incidental boundary revisions, shall be made 53 by application for another permit. If the permittee desires to 54 add the new area to his or her existing permit in order to have 55 existing areas and new areas under one permit, the secretary may so amend the original permit: Provided, That the 56 application for the new area is subject to all procedures and 57 58 requirements applicable to applications for original permits under this article and a filing fee of \$550. 59
60 (c) The secretary shall review outstanding permits of a 61 five-year term before the end of the third year of the permit. 62 Other permits shall be reviewed within the time established by rules. The secretary may require reasonable revision or 63 modification of the permit following review: Provided, That 64 65 such revision or modification shall be based upon written 66 findings and shall be preceded by notice to the permittee of an opportunity for hearing. 67

(d) No transfer, assignment or sale of the rights granted
under any permit issued pursuant to this article may be made
without the prior written approval of the secretary,
application for which shall be accompanied by a filing fee of
\$1,500 for transfer or \$1,500 for assignment.

(e) Each request for inactive status shall be submitted on
forms prescribed by the secretary, shall be accompanied by
a filing fee of \$2,000, and shall be granted in accordance
with the procedure established in the Surface Mining and
Reclamation Rule.



ARTICLE 11. WATER POLLUTION CONTROL ACT.

## §22-11-6. Requirement to comply with standards of water quality and effluent limitations.

All persons affected by rules establishing water quality
 standards and effluent limitations shall promptly comply
 therewith: *Provided*, That:

4 (1) Where necessary and proper, the secretary may 5 specify a reasonable time for persons not complying with 6 such standards and limitations to comply therewith and upon 7 the expiration of any such period of time, the secretary shall 8 revoke or modify any permit previously issued which 9 authorized the discharge of treated or untreated sewage,
10 industrial wastes or other wastes into the waters of this state
11 which result in reduction of the quality of such waters below
12 the standards and limitations established therefor by rules of
13 the board or secretary;

14 (2) Notwithstanding any rule or permit condition to the contrary, and except for any standard imposed under section 15 16 307 of the federal Water Pollution Control Act for a toxic 17 pollutant injurious to human health, For purposes of both this 18 article and sections 309 and 505 of the federal Water 19 Pollution Control Act, compliance with a permit issued 20 pursuant to this article shall be deemed compliance for 21 purposes of both this article and sections 301, 302, 303, 306, 22 307 and 403 of the federal Water Pollution Control Act and 23 with all applicable state and federal water quality standards, 24 except for any such standard imposed under section 307 of the federal Water Pollution Control Act for a toxic pollutant 25 injurious to human health. Notwithstanding any provision of 26 27 this code or rule or permit condition to the contrary, water

28	quality standards themselves shall not be considered "effluent
29	standards or limitations" for the purposes of both this article
30	and sections 309 and 505 of the federal Water Pollution
31	Control Act and shall not be independently or directly
32	enforced or implemented except through the development of
33	terms and conditions of a permit issued pursuant to this
34	article. Nothing in this section, however, prevents the
35	secretary from modifying, reissuing or revoking a permit
36	during its term. The provisions of this section addressing
37	compliance with a permit are intended to apply to all existing
38	and future discharges and permits without the need for permit
39	modifications; However, should any such modification be
40	necessary under the terms of this article, then the secretary
41	shall immediately commence the process to effect such
42	modifications; and

43 (3) The Legislature finds that there are concerns within
44 West Virginia regarding the applicability of the research
45 underlying the federal selenium criteria to a state such as
46 West Virginia which has high precipitation rates and

47 free-flowing streams and that the alleged environmental 48 impacts that were documented in applicable federal research have not been observed in West Virginia and, further, that 49 50 considerable research is required to determine if selenium is having an impact on West Virginia streams, to validate or 51 determine the proper testing methods for selenium and to 52 53 better understand the chemical reactions related to selenium 54 mobilization in water.

55 (4) The Legislature finds that EPA has been 56 contemplating a revision to the federally recommended 57 criteria for several years but has yet to issue a revised 58 standard.

59 (5) Because of the uncertainty regarding the applicability 60 of the current selenium standard, the secretary is hereby 61 directed to develop within six months of the effective date of 62 this subdivision an implementation plan for the current 63 selenium standard that will include, at minimum, the 64 following:

65 (A) Implementing the criteria as a threshold standard;

66 (B) A monitoring plan that will include chemical 67 speciation of any selenium discharge; (C) A fish population survey and monitoring plan that 68 will be implemented at a representative location to assess any 69 possible impacts from selenium discharges if the threshold 70 71 criteria are exceeded: and (D) The results of the monitoring will be reported to the 72 department for use in the development of state-specific 73

74 selenium criteria.

75 (6) Within twenty-four months of the effective date of 76 this subdivision, the secretary shall propose rules for 77 legislative approval in accordance with the provisions of article three, chapter twenty-nine of this code which establish 78 79 a state-specific selenium standard that protects aquatic life. Concurrent with proposing a legislative rule, the secretary 80 shall also submit the proposed standard and supporting 81 82 documentation to the administrator of the Environmental 83 Protection Agency. The secretary shall also consult with and consider research and data from the West Virginia Water 84

85 Research Institute at West Virginia University, the regulated 86 community and other appropriate groups in developing the state-specific selenium standard. 87 88 (7) Within thirty days of the effective date of this section, 89 the secretary shall promulgate an emergency rule revising the statewide aluminum water quality criteria for the protection 90 of aquatic life to incorporate aluminum criteria values using 91 a hardness-based equation. Concurrent with issuing an 92 emergency rule, the secretary shall also submit the proposed 93 94 revisions and supporting documentation to the administrator 95 of the Environmental Protection Agency.

§22-11-8. Prohibitions; permits required.

1 (a) The secretary may, after public notice and opportunity 2 for public hearing, issue a permit for the discharge or 3 disposition of any pollutant or combination of pollutants into 4 waters of this state upon condition that the discharge or 5 disposition meets or will meet all applicable state and federal 6 water quality standards and effluent limitations and all other 7 requirements of this article and article three, chapter

8 twenty-two-b of this code. While permits shall contain
9 conditions that are designed to meet all applicable state and
10 federal water quality standards and effluent limitations, water
11 quality standards themselves shall not be incorporated
12 wholesale either expressly or by reference as effluent
13 standards or limitations in a permit issued pursuant to this
14 article.

(b) It is unlawful for any person, unless the person holds
a permit therefor from the department, which is in full force
and effect, to:

(1) Allow sewage, industrial wastes or other wastes, or
the effluent therefrom, produced by or emanating from any
point source, to flow into the waters of this state;

(2) Make, cause or permit to be made any outlet, or
substantially enlarge or add to the load of any existing outlet,
for the discharge of sewage, industrial wastes or other wastes,

24 or the effluent therefrom, into the waters of this state;

25 (3) Acquire, construct, install, modify or operate a26 disposal system or part thereof for the direct or indirect

discharge or deposit of treated or untreated sewage, industrial
wastes or other wastes, or the effluent therefrom, into the
waters of this state, or any extension to or addition to the
disposal system;

31 (4) Increase in volume or concentration any sewage,
32 industrial wastes or other wastes in excess of the discharges
33 or disposition specified or permitted under any existing
34 permit;

35 (5) Extend, modify or add to any point source, the
36 operation of which would cause an increase in the volume or
37 concentration of any sewage, industrial wastes or other
38 wastes discharging or flowing into the waters of the state;

(6) Construct, install, modify, open, reopen, operate or abandon any mine, quarry or preparation plant, or dispose of any refuse or industrial wastes or other wastes from the mine or quarry or preparation plant: *Provided*, That the department's permit is only required wherever the aforementioned activities cause, may cause or might reasonably be expected to cause a discharge into or pollution

of waters of the state, except that a permit is required for any 46 47 preparation plant: Provided, however, That unless waived in writing by the secretary, every application for a permit to 48 49 open, reopen or operate any mine, quarry or preparation plant 50 or to dispose of any refuse or industrial wastes or other 51 wastes from the mine or quarry or preparation plant shall 52 contain a plan for abandonment of the facility or operation, 53 which plan shall comply in all respects to the requirements of The plan of abandonment is subject to 54 this article. modification or amendment upon application by the permit 55 56 holder to the secretary and approval of the modification or 57 amendment by the secretary; or

(7) Operate any disposal well for the injection or
reinjection underground of any industrial wastes, including,
but not limited to, liquids or gases, or convert any well into
such a disposal well or plug or abandon any such disposal
well.

63 (c) Where a person has a number of outlets emerging into64 the waters of this state in close proximity to one another, the

65 outlets may be treated as a unit for the purposes of this66 section, and only one permit issued for all the outlets.

# §22-11-22a. Civil penalties and injunctive relief; civil administrative penalties for coal mining operations.

1 (a) Any person who holds a permit to operate a coal 2 mining operation issued under article three of this chapter 3 who violates any provision of any permit issued under or 4 subject to the provisions of this article or article eleven-a of 5 this chapter is subject to a civil penalty not to exceed \$25,000 6 per day of the violation and any person who violates any provision of this article or of any rule or who violates any 7 8 standard or order promulgated or made and entered under the provisions of this article, article eleven-a of this chapter or 9 10 article one, chapter twenty-two-b of this code is subject to a civil penalty not to exceed \$25,000 per day of the violation: 11 12 *Provided*, That any penalty imposed pursuant to the Surface 13 Coal Mining and Reclamation Act [§§ 22-3-1 et seq.] shall be 14 credited against any enforcement action under this article for violations of standards protecting state waters. 15

(1) Any such civil penalty may be imposed and collected
only by a civil action instituted by the secretary in the circuit
court of the county in which the violation occurred or is
occurring or of the county in which the waters thereof are
polluted as the result of such violation.

(2) In determining the amount of a civil penalty the 21 22 circuit court shall consider the seriousness of the violation or violations, the economic benefit, if any, resulting from the 23 24 violation, any history of the violations, any good-faith efforts 25 to comply with the applicable requirements, cooperation by 26 the permittee with the secretary, the economic impact of the penalty on the violator, and other matters as justice may 27 28 require.

(3) Upon application by the secretary, the circuit courts
of the state or the judges thereof in vacation may by
injunction compel compliance with and enjoin violations of
the provisions of this article, article eleven-a of this chapter,
the rules of the board or secretary, effluent limitations, the
terms and conditions of any permit granted under the

35 provisions of this article or article eleven-a of this chapter or 36 any order of the secretary or board, and the venue of any such actions shall be the county in which the violations or 37 38 noncompliance exists or is taking place or in any county in 39 which the waters thereof are polluted as the result of the violation or noncompliance. The court or the judge thereof in 40 vacation may issue a temporary or preliminary injunction in 41 42 any case pending a decision on the merits of any injunction 43 application filed. Any other section of this code to the contrary notwithstanding, the state is not required to furnish bond as a 44 prerequisite to obtaining injunctive relief under this article or 45 46 article eleven-a of this chapter. An application for an injunction under the provisions of this section may be filed and 47 48 injunctive relief granted notwithstanding that all of the 49 administrative remedies provided in this article have not been pursued or invoked against the person or persons against 50 51 whom such relief is sought and notwithstanding that the person 52 or persons against whom such relief is sought have not been 53 prosecuted or convicted under the provisions of this article.

(4) The judgment of the circuit court upon any 54 55 application filed or in any civil action instituted under the provisions of this section is final unless reversed, vacated or 56 57 modified on appeal to the Supreme Court of Appeals. Any such appeal shall be sought in the manner provided by law 58 for appeals from circuit courts in other civil cases, except that 59 the petition seeking review in any injunctive proceeding must 60 61 be filed with said Supreme Court of Appeals within ninety days from the date of entry of the judgment of the circuit 62 63 court.

64 (5) Legal counsel and services for the director, secretary 65 or the board in all civil penalty and injunction proceedings in 66 the circuit court and in the Supreme Court of Appeals of this state shall be provided by legal counsel employed by the 67 department, the Attorney General or his or her assistants and 68 by the prosecuting attorneys of the several counties as well. 69 70 all without additional compensation, or the director, secretary 71 or the board may employ counsel to represent him or her or 72 it in a particular proceeding.

(b) The secretary may assess a civil administrative 73 74 penalty whenever he or she finds that a person who holds a permit to operate a coal mining operation issued under article 75 76 three of this chapter has violated any provision of this article or article eleven-a of this chapter, any permit issued under or 77 78 subject to the provisions of this article or article eleven-a of this chapter or any rule or order issued pursuant to this article 79 80 or article eleven-a of this chapter. A civil administrative penalty may be assessed unilaterally by the director in 81 accordance with this subsection. 82

83 (1) Any civil administrative penalty assessed pursuant 84 to this section shall not exceed \$10,000 per violation and the maximum amount of any civil administrative penalty 85 assessed pursuant to this section shall not exceed \$125,000: 86 Provided, That any stipulated penalties accrued after the 87 date of the draft order shall not be included for purposes of 88 89 determining the total amount of the civil administrative penalty. For purposes of this section, a single operational 90 upset which leads to simultaneous violations of more than 91

92 one pollutant parameter shall be treated as a single93 violation.

94 (2) In determining the amount of any civil administrative penalty assessed under this subsection, the secretary shall 95 take into account the nature, circumstances, extent and 96 gravity of the violation, or violations, and, with respect to the 97 violator, ability to pay, any prior history of such violations, 98 99 the degree of good faith, economic benefit or savings, if any, resulting from the violation, cooperation of the alleged 100 101 violator, and such other matters as justice may require.

102 (3) No assessment may be levied pursuant to this 103 subsection until after the alleged violator has been notified 104 by certified mail or personal service pursuant to the West Virginia rules of civil procedure. The notice shall include a 105 proposed order which refers to the provision of the statute, 106 107 rule, order or permit alleged to have been violated, a concise statement of the facts alleged to constitute the 108 109 violation, a statement of the amount of the administrative penalty to be imposed and a statement of the alleged 110

111 violator's right to an informal hearing prior to the issuance112 of the proposed order.

(A) The alleged violator has thirty calendar days fromreceipt of the notice within which to deliver to the secretarya written request for an informal hearing.

(B) If no hearing is requested, the proposed order becomesa draft order after the expiration of the thirty-day period.

(C) If an informal hearing is requested, the director shall inform the alleged violator of the time and place of the hearing. The secretary may appoint an assessment officer to conduct the informal hearing and make a written recommendation to the secretary concerning the proposed order and the assessment of a civil administrative penalty.

(D) Within thirty days following the informal hearing, the
secretary shall render and furnish to the alleged violator a
written decision, and the reasons therefor, concerning the
assessment of a civil administrative penalty. The proposed
order shall be revised, if necessary, and shall become a draft
order.

130 (4) The secretary shall provide the opportunity for the 131 public to comment on any draft order by publishing a Class II legal advertisement in the newspaper with the largest 132 133 circulation in the county in which the violation occurred, and by other such means as the secretary deems appropriate, 134 which shall provide notice of the draft order, including the 135 136 civil administrative penalty assessment. The secretary shall 137 consider any comments received in determining whether to revise the draft order before issuance of a final order. During 138 139 the thirty-day public comment period, any person may 140 request a public hearing regarding the draft order and the 141 secretary may grant or deny the request at his or her discretion. If a request for a public hearing is denied, the 142 143 secretary shall provide notice to the person requesting a 144 hearing and reasons for such denial.

(5) Within thirty days of the close of the public comment
period on a draft order, the secretary shall issue a final order
or make a determination not to issue a final order, and shall
provide written notice by certified mail or personal service

pursuant to the West Virginia rules of civil procedure to the alleged violator and shall provide notice by certified mail or personal service pursuant to the West Virginia rules of civil procedure to those persons who submitted written comments on the draft order during the public comment period.

154 (6) The issuance of a final order assessing a civil 155 administrative penalty pursuant to subsection (b) of this 156 section may be appealed to the environmental quality board 157 pursuant to section twenty-one of this article. Any person 158 who submitted written comments on a draft order during the 159 public comment period shall have the right to file such an 160 appeal or intervene in any appeal filed by the alleged 161 violator.

162 (7) The authority to levy a civil administrative penalty is 163 in addition to all other enforcement provisions of this article 164 and the payment of any assessment does not affect the 165 availability of any other enforcement provision in connection 166 with the violation for which the assessment is levied: 167 *Provided*, That no combination of assessments against a

168 violator under this section shall exceed \$25,000 for each 169 violation: Provided, however, That any violation for which 170 the violator has paid a civil administrative penalty assessed 171 under this section may not be the subject of a separate civil penalty action. No assessment levied pursuant to this section 172 becomes due and payable until at least thirty days after 173 receipt of the final order or the procedures for review of the 174 175 assessment, including any appeals, have been completed, whichever is later. 176

(c) In addition to the authorities set forth in this section,
the secretary may also enter into agreements, settlements and
other consent orders resolving alleged violations of this
chapter.

(d) The secretary shall propose, for legislative review,
rules, including emergency rules, in accordance with the
provisions of article three, chapter twenty-nine-a of this code
to establish procedures for assessing civil administrative
penalties in accordance with this section by no later than July
1, 2015.

## CHAPTER 22A. MINERS' HEALTH, SAFETY AND TRAINING.

### ARTICLE 1. OFFICE OF MINERS' HEALTH, SAFETY AND TRAINING; ADMINISTRATION; ENFORCEMENT.

§22A-1-41. The Coal Jobs and Safety Act of 2015; legislative findings.

1 (a) Legislative findings. –

2 (1) In the past six years, West Virginia's coal industry has been battered by constant judicial and regulatory assaults, 3 4 which have disproportionately raised the cost of mining coal in West Virginia compared with production costs in other 5 coal producing states. These increased costs of production 6 have caused West Virginia coal to become uncompetitive 7 8 with other coals in the declining worldwide and domestic 9 coal markets.

(2) Coal production in West Virginia has fallen from one
hundred sixty-five million tons in 2008 to approximately one
hundred fifteen million tons in 2014, a decline of thirty-one
percent. Much of this decline has been concentrated in the
southern coalfields.

15 (3) The number of active mines producing coal has 16 decreased by more than fifty-three percent, from two hundred fifty-nine in 2008 to just one hundred twenty-one today. 17 18 (4) During that same period, direct coal mining 19 employment has decreased by approximately four thousand jobs, from a high of twenty-two thousand three hundred 20 thirty-six in 2011 to just eighteen thousand two hundred 21 22 today, a decline of nineteen percent. 23 (5) When the coal-related jobs multiplier, established by the 24 West Virginia University and Marshall University Colleges of

25 Business, 2010 Joint Economic Impact Report, is factored in 26 the total direct and indirect jobs impact on the West Virginia economy shows a twenty thousand six hundred eighty-job 27 28 decline in mining and mine-dependent employment in the state 29 from one hundred thousand eleven six hundred eighty in 2011 to ninety-one thousand today. The impact of this damage to the 30 31 West Virginia economy is demonstrated by the rapid rise of 32 unemployment in the coalfields with some counties now 33 reporting an unemployment rate of more than ten percent.

(6) The economic stress to the coal industry and to the
state as a whole is evident in the estimated loss of nearly
\$300 million in direct mining wages paid since 2011. This
loss is exponentially higher when you factor in indirect
wages lost as mining support jobs decline.

39 (7) As a direct result of the damage to the coal industry, 40 West Virginia has also lost significant tax revenues, as coal severance taxes have declined by approximately twenty-four 41 42 percent in just the past two years - from a high of \$527 43 million in 2012 to an estimated \$406 million in 2014. This damage reverberates through the total economy, with 44 45 reductions in money available to fund schools, highways, 46 basic services and health care - needs that increase when 47 income and health care is lost with the loss of jobs.

48 (8) All of these challenges must be addressed and
49 overcome if we are to continue to provide the economic
50 foundation for our state's economy. The encouragement of
51 economic growth and development in the coal industry in this
52 state is in the public interest and promotes the general
53 welfare of the people of this state.

54	(b) Coal Jobs and Safety Act of 2015 Therefore, in
55	order to encourage the recovery of the West Virginia coal
56	industry and to increase direct and indirect employment thus
57	created, the Legislature enacts the Coal Jobs and Safety Act
58	of 2015 and it is collectively comprised of:
50	(1) This section.

- 59 (1) This section;
- 60 (2) The amendments to:
- 61 (A) Sections thirteen and nineteen, article three, chapter
- 62 twenty-two of this code;
- 63 (B) Sections six and eight, article eleven, chapter twenty-
- 64 two of this code;
- 65 (C) Section one, article one-a of this chapter;
- 66 (D) Sections six, twenty-eight and thirty-seven, article67 two of this chapter;
- 68 (E) Section one hundred one, article two-a, chapter69 twenty-two-a of this code; and
- (F) Sections three hundred one, three hundred eight, three
  hundred nine, three hundred ten, four hundred two, four
  hundred three, four hundred four, four hundred five, five

hundred one, six hundred one, six hundred two, six hundred
three and six hundred four, article two-a of this chapter; and
(3) The following new sections:

76 (A) Section twenty-two-a, article eleven, chapter twenty-

77 two of this code; and

(B) Section two hundred four-a, article two-a of this
chapter that were adopted and enacted during the 2015
Regular Session of the Legislature.

#### ARTICLE 1A. OFFICE OF MINERS' HEALTH, SAFETY AND TRAINING; ADMINISTRATION; SUBSTANCE ABUSE.

§22A-1A-1. Substance abuse screening; minimum requirements; standards and procedures for screening.

(a) Every employer of certified persons, as defined in
 section two, article one of this chapter, shall implement a
 substance abuse screening policy and program that shall, at
 a minimum, include:

5 (1) A preemployment, ten-panel urine test for the
6 following and any other substances as set out in rules adopted
7 by the Office of Miners' Health, Safety and Training:

- 8 (A) Amphetamines;
- 9 (B) Cannabinoids/THC;
- 10 (C) Cocaine;
- 11 (D) Opiates;
- 12 (E) Phencyclidine (PCP);
- 13 (F) Benzodiazepines;
- 14 (G) Propoxyphene;
- 15 (H) Methadone;
- 16 (I) Barbiturates; and
- 17 (J) Synthetic narcotics.

18 Split samples shall be collected by providers who are 19 certified as complying with standards and procedures set out 20 in the United States Department of Transportation's rule, 49 21 C. F. R. Part 40, which may be amended, from time to time, 22 by legislative rule of the Office of Miners' Health. Safety and 23 Training. Collected samples shall be tested by laboratories 24 certified by the United States Department of Health and Human Services, Substance Abuse and Mental Health 25 Services Administration (SAMHSA) for collection and 26

testing. Notwithstanding the provisions of this subdivision,
the mine operator may implement a more stringent substance
abuse screening policy and program;

30 (2) A random substance abuse testing program covering the 31 substances referenced in subdivision (1) of this subsection. "Random testing" means that each person subject to testing has 32 a statistically equal chance of being selected for testing at 33 34 random and at unscheduled times. The selection of persons for random testing shall be made by a scientifically valid method, 35 such as a random number table or a computer-based random 36 37 number generator that is matched with the persons' Social 38 Security numbers, payroll identification numbers or other comparable identifying numbers; and 39

40 (3) Review of the substance abuse screening program with
41 all persons required to be tested at the time of employment,
42 upon a change in the program and annually thereafter.

43 (b) For purposes of this subsection, preemployment
44 testing shall be required upon hiring by a new employer,
45 rehiring by a former employer following a termination of the

employer/employee relationship or transferring to a West 46 47 Virginia mine from an employer's out-of-state mine to the extent that any substance abuse test required by the employer 48 49 in the other jurisdiction does not comply with the minimum 50 standards for substance abuse testing required by this article. 51 Furthermore, the provisions of this section apply to all employers that employ certified persons who work in mines, 52 regardless of whether that employer is an operator, 53 54 contractor, subcontractor or otherwise.

(c) (1) Every employer shall notify the director, on a form
prescribed by the director, within seven days of any of the
following:

(A) A positive drug or alcohol test of a certified person,
whether it be a preemployment test, random test, reasonable
suspicion test or post-accident test. <u>However, for purposes</u>
of determining whether a drug test is positive the certified
employee may not rely on a prescription dated more than one
year prior to the date of the drug test result;

64 (B) The refusal of a certified person to submit a sample;

65 (C) A certified person possessing a substituted sample or66 an adulterated sample; or

67 (D) A certified person submitting a substituted sample or68 an adulterated sample.

(2) With respect to any certified person subject to a 69 collective bargaining agreement, the employer shall notify 70 the director, on a form prescribed by the director, within 71 72 seven days of any of the following: Provided, That notification pursuant to this subdivision shall not result in the 73 74 immediate temporary suspension, suspension or revocation 75 of any certificate held by a certified person who is subject to 76 a collective bargaining agreement unless and until the arbitration is concluded and the discharge is upheld: 77

(A) A positive drug or alcohol test of a certified person,
whether it be a preemployment test, random test, reasonable
suspicion test or post-accident test. <u>However, for purposes</u>
of determining whether a drug test is positive the certified
employee may not rely on a prescription dated more than one
<u>year prior to the date of the drug test result;</u>

84 (B) The refusal of a certified person to submit a sample;
85 (C) A certified person possessing a substituted sample or
86 an adulterated sample; or

87 (D) A certified person submitting a substituted sample or88 an adulterated sample.

(3) When the employer submits the completed
notification form prescribed by the director, the employer
shall also submit a copy of the laboratory test results showing
the substances tested for and the results of the test.

93 (4) Notice shall result in the immediate temporary 94 suspension of all certificates held by the certified person who 95 failed the screening, pending a hearing before the board of appeals pursuant to section two of this article. Provided, That 96 97 notification pursuant to this subsection shall not result in the immediate temporary suspension of any certificate held by a 98 99 certified person who is subject to a collective bargaining agreement unless and until the arbitration is concluded and 100 101 the discharge is upheld, and no certificate held by a certified 102 person who is subject to a collective bargaining agreement

shall be suspended or revoked unless the discharge is upheld
in arbitration: *Provided, however*, That if the certified person
terminates his or her employment or voluntarily removes
himself or herself from the grievance or arbitration
procedure, the certified person may be immediately,
temporarily decertified pursuant to this article.

(d) Suspension or revocation of a certified person's certificate as a miner or other miner specialty in another jurisdiction by the applicable regulatory or licensing authority for substance abuse-related matters shall result in the director immediately and temporarily suspending the certified person's West Virginia certificate until such time as the certified person's certification is reinstated in the other jurisdiction.

(e) The provisions of this article shall not be construed
to preclude an employer from developing or maintaining a
drug and alcohol abuse policy, testing program or substance
abuse program that exceeds the minimum requirements set

121 forth in this section. The provisions of this article shall also 122 not be construed to require an employer to alter, amend, revise or otherwise change, in any respect, a previously 123 124 established substance abuse screening policy and program 125 that meets or exceeds the minimum requirements set forth 126 in this section. The provisions of this article shall require 127 an employer to subject its employees who as part of their employment are regularly present at a mine and who are 128 129 employed in a safety-sensitive position to preemployment 130 and random substance abuse tests: Provided, That each employer shall retain the discretion to establish the 131 parameters of its substance abuse screening policy and 132 133 program so long as it meets the minimum requirements of 134 this article. For purposes of this section, a "safety-sensitive position" means an employment position where the 135 employee's job responsibilities include duties and activities 136 that involve the personal safety of the employee or others 137 working at a mine. 138

**ARTICLE 2. UNDERGROUND MINES.** 

- §22A-2-6. Requirements for movement of off-track mining equipment in areas of active workings where energized trolley wires or trolley feeder wires are present; premovement requirements; certified and qualified persons.
  - (a) Prior to moving or transporting any unit of off-track
     mining equipment in areas of the active workings where
     energized trolley wires or trolley feeder wires are present:
  - 4 (1) The unit of equipment shall be examined by a 5 certified person to ensure that coal dust, float coal dust, loose 6 coal oil, grease, and other combustible materials have been 7 cleaned up and have not been permitted to accumulate on 8 such unit of equipment; and
  - 9 (2) A certified person shall examine the trolley wires, 10 trolley feeder wires, and the associated automatic circuit 11 interrupting devices provided for short circuit protection to 12 ensure that proper short circuit protection exists.
  - 13 (b) A record shall be kept of the examinations required14 by subsection (a) of this section and shall be made

15 available, upon request, to an authorized representative of16 the secretary.

(c) Off-track mining equipment shall be moved or
transported in areas of the active workings where energized
trolley wires or trolley feeder wires are present only under
the direct supervision of a certified person who shall be
physically present at all times during moving or transporting
operations.

(d) The frames of off-track mining equipment being
moved or transported, in accordance with this section, shall
be covered on the top and on the trolley wire side with
fire-resistant material.

(e) Electrical contact shall be maintained between the
mine track and the frames of off-track mining equipment
being moved in-track and trolley entries, except that
rubber-tired equipment need not be grounded to a
transporting vehicle if no metal part of such rubber-tired
equipment can come into contact with the transporting
vehicle.

34 (f) A minimum vertical clearance of twelve inches shall 35 be maintained between the farthest projection of the unit of equipment which is being moved and the energized trolley 36 37 wires or trolley feeder wires at all times during the movement 38 or transportation of such equipment. However, that if the 39 height of the coal seam does not permit twelve inches of vertical clearance to be so maintained, the following 40 41 additional precautions shall be taken:

42 (1) (A) Except as provided in paragraph (B) of this
43 subdivision electric power shall be supplied to the trolley
44 wires or trolley feeder wires only from outby the unit of
45 equipment being moved or transported.

(B) Where direct current electric power is used and such
electric power can be supplied only from inby the equipment
being moved or transported, power may be supplied from
inby such equipment provided a miner with the means to cut
off the power, and in direct communication with persons
actually engaged in the moving or transporting operation, is
stationed outby the equipment being moved.

(2) The settings of automatic circuit interrupting devices
used to provide short circuit protection for the trolley circuit
shall be reduced to not more than one half of the maximum
current that could flow if the equipment being moved or
transported were to come into contact with the trolley wire or
trolley feeder wire;

(3) At all times the unit of equipment is being moved or transported, a miner shall be stationed at the first automatic circuit breaker outby the equipment being moved and such miner shall be: (A) In direct communication with persons actually engaged in the moving or transporting operation and (B) capable of communicating with the responsible person on the surface required to be on duty;

(4) Where trolley phones are utilized to satisfy the
requirements of subdivision (3) of this subsection, telephones
or other equivalent two-way communication devices that can
readily be connected with the mine communication system
shall be carried by the miner stationed at the first automatic
circuit breaker outby the equipment being moved and by a
72 miner actually engaged in the moving or transporting73 operation; and

(5) No person may be permitted to be inby the unit of
equipment being moved or transported, in the ventilating
current of air that is passing over such equipment, except
those persons directly engaged in moving such equipment.

(g) The provisions of subsections (a) through (f),
inclusive, of this section do not apply to units of mining
equipment that are transported in mine cars. However, no
part of the equipment may extend above or over the sides of
the mine car.

#### §22A-2-28. Equipment to conform with height of seam.

The use of underground mining equipment of a size that
 does not conform to the height of the seam being mined,
 which creates unsafe working conditions for the miner
 operating the equipment or others, is prohibited: *Provided*,
 <u>That the addition of or use of sideboards on shuttle cars shall</u>
 <u>be permitted if the shuttle car is equipped with cameras:</u>
 <u>Provided, however</u>, That shuttle cars with sideboards as

8 <u>manufactured by an equipment manufacturer shall be</u> 9 <u>permitted to be used without the use of cameras.</u> The board 10 of coal mine health and safety shall promulgate such rules as 11 are necessary to effectuate this section. <u>The use of</u> 12 <u>sideboards on shuttle cars on which cameras are installed</u> 13 shall not be prohibited by rule.

# §22A-2-37. Haulage roads and equipment; shelter holes; prohibited practices; signals; inspection.

(a) The roadbed, rails, joints, switches, frogs and other 1 2 elements of all haulage roads shall be constructed, installed 3 and maintained in a manner consistent with speed and type of 4 haulage operations being conducted to ensure safe operation. Where transportation of personnel is exclusively by rail, track 5 shall be maintained to within five one thousand five hundred 6 feet of the nearest working face, except that when any section 7 is fully developed and being prepared for retreating, then the 8 distance of such maintenance can be extended to eight 9 hundred feet track shall be maintained to within one thousand 10 five hundred feet of that retreat mining section if a rubber-11

12	tired vehicle is readily available: <i>Provided</i> , That in any case
13	where such track is maintained to within a distance of more
14	than five hundred feet and not more than one thousand five
15	hundred feet of the nearest working face, a self-propelled
16	rubber-tired vehicle capable of transporting an injured
17	worker shall be readily available.
18	(b) Track switches, except room and entry development
19	switches, shall be provided with properly installed throws,

21 possible, shall be placed on the clearance side.

(c) Haulage roads on entries shall have a continuous,
unobstructed clearance of at least twenty-four inches from
the farthest projection of any moving equipment on the
clearance side.

bridle bars and guard rails; switch throws and stands, where

26 (d) On haulage roads where trolley lines are used, the27 clearance shall be on the side opposite the trolley lines.

(e) On the trolley wire or "tight" side, there shall be at
least twelve inches of clearance from the farthest projection
of any moving equipment.

20

31 (f) Warning lights or reflective signs or tapes shall be
32 installed along haulage roads at locations of abrupt or sudden
33 changes in the overhead clearance.

34 (g) The clearance space on all haulage roads shall be kept
35 free of loose rock, coal, supplies or other material: *Provided*,
36 That not more than twenty-four inches need be kept free of
37 such obstructions.

38 (h) Ample clearance shall be provided at all points where
39 supplies are loaded or unloaded along haulage roads or
40 conveyors which in no event shall be less than twenty-four
41 inches.

42 (i) Shelter holes shall be provided along haulage entries. Such shelter holes shall be spaced not more than one hundred 43 one hundred five feet apart, except when variances are 44 45 authorized by the director with unanimous agreement of the 46 mine safety and technical review committee. Shelter holes 47 shall be on the side of the entry opposite the trolley wire except that shelter holes may be on the trolley wire and 48 49 feeder wire side if the trolley wire and feeder wire are 50 guarded in a manner approved by the director.

51	(j) Shelter holes shall be at least five feet in depth, not
52	more than four feet in width and as high as the traveling
53	space, unless the director with unanimous agreement of the
54	mine safety and technical review committee grants a waiver.
55	Room necks and crosscuts may be used as shelter holes even
56	though their width exceeds four feet.
57	(k) Shelter holes shall be kept clear of refuse and other
58	obstructions.
59	(1) Shelter holes shall be provided at switch throws and
60	manually operated permanent doors.
61	(m) No steam locomotive shall be used in mines where
62	miners are actually employed in the extraction of coal, but
63	this shall not prevent operation of a steam locomotive
64	through any tunnel haulway or part of a mine that is not in
65	actual operation and producing coal.
66	(n) Underground equipment powered by internal
67	combustion engines using petroleum products, alcohol, or

68 any other compound shall not be used in a coal mine, unless69 the equipment is diesel-powered equipment approved,

70 operated and maintained as provided in article two-a of this71 chapter.

(o) Locomotives, personnel carriers, mine cars, supply 72 73 cars, shuttle cars, and all other haulage equipment shall be 74 maintained in a safe operating condition. Each locomotive, 75 personnel carrier, barrier tractor and other related equipment shall be equipped with a suitable lifting jack and handle. An 76 77 audible warning device and headlights shall be provided on each locomotive and each shuttle car. All other mobile 78 79 equipment, using the face areas of the mine, shall be provided 80 with a conspicuous light or other approved device so as to 81 reduce the possibility of collision.

(p) No persons other than those necessary to operate a
trip or car shall ride on any loaded car or on the outside of
any car. Where pusher locomotives are not used, the
locomotive operator shall have an assistant to assist him or
<u>her</u> in his or her duties.

(q) The pushing of trips, except for switching purposes,is prohibited on main haulage roads: *Provided*, That nothing

89 herein shall prohibit the use of a pusher locomotive to assist 90 the locomotive pulling a trip. Motormen and trip riders shall use care in handling locomotives and cars. It shall be their 91 92 duty to see that there is a conspicuous light on the front and 93 rear of each trip or train of cars when in motion: *Provided*, however, That trip lights need not be used on cars being 94 shifted to and from loading machines, or on cars being 95 96 handled at loading heads during gathering operations at working faces. No person except the operator or his assistant 97 98 shall ride on locomotives or loaded cars. No person, other 99 than the motorman and brakeman, should ride on a 100 locomotive unless authorized by the mine foreman, and then only when safe riding facilities are provided. An empty car 101 or cars shall be used to provide a safe distance between the 102 locomotive and the material car when rail, pipe or long 103 timbers are being hauled. A safe clearance shall be 104 105 maintained between the end car or trips placed on side tracks 106 and moving traffic. On haulage roads the clearance point 107 shall be marked with an approved device.

(r) No motorman, trip rider or brakeman shall get on or off
cars, trips or locomotives while they are in motion, except that
a trip rider or brakeman may get on or off the rear end of a
slowly moving trip or the stirrup of a slowly moving
locomotive to throw a switch, align a derail or open or close a
door.

(s) Flying or running switches and riding on the front bumper of a car or locomotive are prohibited. Back poling shall be prohibited except with precaution to the nearest turning point (not over eighty feet), or when going up extremely steep grades and then only at slow speed. The operator of a shuttle car shall face in the direction of travel except during the loading operation when he <u>or she</u> shall face the loading machine.

(t) (1) A system of signals, methods or devices shall be
used to provide protection for trips, locomotives and other
equipment coming out onto tracks used by other equipment.
(2) In any coal mine where more than three hundred fifty
tons of coal are produced on any shift in each 24-hour period,
a dispatcher shall be on duty when there are movements of

127 track equipment underground, including time when there is128 no production of coal. Such traffic shall move only at the129 direction of the dispatcher.

130 (3) The dispatcher's only duty shall be to direct traffic: Provided. That the dispatcher's duties may also include those 131 of the responsible person required by section forty-two of this 132 133 article: Provided, however, That the dispatcher may perform 134 other duties which do not interfere with his or her dispatching responsibilities and do not require him or her to leave the 135 dispatcher's station except as approved by the mine safety 136 137 and technical review committee.

138 (4) Any dispatcher's station shall be on the surface.

(5) All self-propelled track equipment shall be equippedwith two-way communications.

(u) Motormen shall inspect locomotives, and report any
mechanical defects found to the proper supervisor before a
locomotive is put in operation.

(v) A locomotive following another trip shall maintain adistance of at least three hundred feet from the rear end of the

146 trip ahead, unless such locomotive is coupled to the trip147 ahead.

(w) Positive stop blocks or derails shall be installed on all
tracks near the top and at landings of shafts, slopes and
surface inclines. Positive-acting stop blocks or derails shall
be used where necessary to protect persons from danger of
runaway haulage equipment.

(x) Shuttle cars shall not be altered by the addition of 153 154 sideboards so as to inhibit the view of the operator: Provided, 155 That the addition of or use of sideboards on shuttle cars shall 156 be permitted if the shuttle car is equipped with cameras: Provided, however, That shuttle cars with sideboards as 157 158 manufactured by an equipment manufacturer shall be permitted to be used without the use of cameras. The use of 159 sideboards on shuttle cars on which cameras are installed 160 161 shall not be prohibited by rule.

(y) Mining equipment shall not be parked within fifteenfeet of a check curtain or fly curtain.

164 (z) All self-propelled track haulage equipment shall be 165 equipped with an emergency stop switch, self centering valves, or other devices designed to de-energize the traction 166 167 motor circuit in the event of an emergency. All track mounted trolley equipment shall be equipped with trolley 168 pole swing limiters or other means approved by the mine 169 170 safety and technical review committee to restrict movement 171 of the trolley pole when it is disengaged from the trolley wire. Battery-powered mobile equipment shall have the 172 173 operating controls clearly marked to distinguish the forward 174 and reverse positions.

## ARTICLE 2A. USE OF DIESEL-POWERED EQUIPMENT IN UNDERGROUND COAL MINES.

PART I. GENERAL PROVISIONS.

#### §22A-2A-101. Use of diesel-powered equipment authorized.

1 Diesel-powered equipment for use in underground coal 2 mines may only be approved, operated and maintained in 3 accordance with rules, requirements and standards 4 established pursuant to this article. Diesel-powered

<sup>5</sup> equipment may not be used in underground coal mines until
<sup>6</sup> the West Virginia diesel equipment commission promulgates
<sup>7</sup> its initial rules, requirements and standards governing the
<sup>8</sup> operation of diesel equipment in underground coal mines:
<sup>9</sup> *Provided*, That the diesel equipment commission may
<sup>10</sup> approve limited site-specific requests for experimental and
<sup>11</sup> testing use of diesel-powered equipment in underground coal
<sup>12</sup> mines and for the use of alternative diesel-related health and
<sup>13</sup> safety technologies and methods consistent with the
<sup>14</sup> provisions of section three hundred ten of this article.

#### §22A-2A-204a. Director defined.

"Director" means the Director of the Office of Miners'
 Health, Safety and Training established in section one, article
 one of this chapter.

# §22A-2A-301. The West Virginia Diesel Equipment Commission abolished; transfer of duties and responsibilities; transfer of equipment and records; continuation of prior approvals of diesel equipment for use in underground coal mines; continuation of rules of the commission.

(a) The West Virginia Diesel Equipment Commission is
 hereby abolished. All duties and responsibilities heretofore
 imposed upon the commission are hereby imposed upon the
 Director of the Office of Miners' Health, Safety and
 Training.

6 (b) On the effective date of the reenactment of this
7 section, all equipment and records necessary to effectuate the
8 purposes of this article shall be transferred to the director.

(c) The rules of the commission in effect immediately 9 prior to the effective date of the reenactment of this section 10 11 shall remain in force and effect until promulgation of new or 12 additional rules by the director pursuant to section three 13 hundred eight of this article. To the extent the director finds that the commission rules in effect on the effective date of the 14 reenactment of this section adequately fulfill any of the duties 15 of the commission that are transferred to the director by the 16 reenactment of any of the provisions of this article, such rules 17 18 are deemed to be actions taken by the director to fulfill such 19 duties.

(d) All approvals of diesel-powered equipment, diesel
power packages or engines and exhaust emissions control
and conditioning systems made by the commission and in
effect prior to the effective date of this article shall remain in
full force and effect.

### §22A-2A-308. Director's authority to promulgate legislative rules; continuation of rules adopted by the commission.

1 (a) The West Virginia diesel equipment commission shall 2 prepare and adopt the initial rules for the operation of diesel equipment in underground coal mines in this state director 3 4 has the power and authority to propose legislative rules to carry out and implement the provisions of this article in 5 6 accordance with the provisions of article three, chapter twenty-nine-a of this code. In preparing and adopting initial 7 rules proposing rules for legislative approval, the commission 8 director shall consider the highest achievable measures of 9 10 protection for miners' health and safety through available engineering controls 11 technology. and performance requirements and shall further consider the cost, availability. 12

13 adaptability and suitability of any available technology,
14 engineering controls and performance requirements as they
15 relate to the use of diesel equipment in underground coal
16 mines.

17 (b) In promulgating the initial rules pursuant to 18 subsection (a) of this section, the commission shall follow the procedures set forth in article three, chapter twenty-nine-a of 19 20 this code that are prescribed for an agency proposing a 21 legislative rule, to the point where an agency would approve 22 a rule for submission to the Legislature. At that point, the 23 commission shall proceed to final adoption of the initial rules 24 and file a notice of the final adoption in the state register and 25 with the legislative rule-making review committee. Final adoption of the initial rules may be approved only upon a 26 majority vote of all six members of the commission. All six 27 members must be present when a vote is taken. Upon final 28 adoption by the commission, the initial rules are thereby 29 promulgated and have the effect of law without further action 30 by the commission or the Legislature. The initial rules shall 31

- 32 be published in the code of state rules and continue in effect 33 until modified or superseded in accordance with the 34 provisions of this article. All rules promulgated and adopted 35 by the commission in effect prior to the effective date of this section shall remain in effect until changed or superseded by 36 37 legislative rule enacted pursuant to subsection (a) of this 38 section. (c) The duties imposed upon the director in this article 39 40 that were previously required to be performed by the 41 adoption of rules by the commission and that were satisfied 42 or fulfilled by rules adopted by the commission are deemed
- 43 to be the acts of the director.
- §22A-2A-309. Director's authority to approve site-specific experimental testing prior to initial rules.

1 The commission is hereby authorized to director may 2 approve limited site-specific requests for experimental and 3 testing use of diesel-powered equipment in underground coal 4 mines prior to promulgation of initial rules in accordance 5 with subsections (b), (c), (d), (e), (f) and (g), section three hundred ten of this article. Final approval of a site-specific
request may be approved only upon a majority vote of all six
members of the commission. All six members must be
present when a vote is taken.

§22A-2A-310. Duties of director.

(a) After the promulgation of the initial rules, the 1 commission shall have as its primary duties the 2 implementation of this article and the evaluation and 3 4 adoption of It is the duty of the director to carry out and 5 implement this article and to evaluate and adopt state-of-theart technology and methods, reflected in engines and engine 6 components, emission control equipment and procedures, that 7 8 which when applied to diesel-powered underground mining machinery, shall reasonably reduce or eliminate diesel 9 exhaust emissions and enhance protections of the health and 10 11 safety of miners. The technology and methods adopted by the commission director shall have been demonstrated to be 12 reliable. In making a decision to adopt new technology and 13 14 methods, the commission director shall consider the highest

15 achievable measures of protection for miners' health and 16 safety through available technology, engineering controls and performance requirements and shall further consider the cost, 17 availability, adaptability and suitability of any available 18 19 technology, engineering controls and performance requirements as they relate to the use of diesel equipment in 20 underground coal mines. Any state-of-the-art technology or 21 22 methods adopted by the commission director shall not reduce or compromise the level of health and safety protection of 23 24 miners.

25 (b) Upon application of a coal mine operator, the 26 commission director shall consider site-specific requests for the use of diesel equipment in underground coal mines and 27 28 for the use of alternative diesel-related health and safety technologies and methods. The commission's director's 29 action on applications submitted under this subsection shall 30 31 be on a mine-by-mine basis. Upon receipt of a site-specific application, the commission director shall conduct an 32 investigation, which investigation shall include consultation 33

34 with the mine operator and the authorized representatives of 35 the miners at the mine. Authorized representatives of the 36 miners shall include a mine health and safety committee 37 elected by miners at the mine, a person or persons employed 38 by an employee organization representing miners at the mine 39 or a person or persons authorized as the representative or 40 representatives of miners of the mine in accordance with 41 MSHA regulations at 30 C. F. R. Pt. 40 (relating to representative of miners). Where there is no authorized 42 representative of the miners, the commission director shall 43 44 consult with a reasonable number of miners at the mine. 45 Upon completion of the investigation, the commission director may approve the application for the site-specific 46 47 request. *Provided*, That an application for a site-specific request under this subsection may be approved only upon a 48 49 majority vote of all six members of the commission. All six 50 members must be present when a vote is taken.

(1) Within one hundred eighty days of receipt of anapplication for use of alternative technologies or methods, the

53 commission <u>director</u> shall complete its investigation.
54 <u>However, the director has an additional one hundred eighty</u>
55 <u>days to complete investigations upon applications filed prior</u>
56 <u>to the effective date of the reenactment of this section.</u> The
57 time period may be extended with the consent of the
58 applicant.
59 (2) The commission <u>director</u> shall have thirty days <u>upon</u>

60 <u>completion of the investigation</u> in which to render a final
61 decision approving or rejecting the application.

62 (3) The commission members shall <u>director may</u> not 63 approve an application made under this section if, at the 64 conclusion of the investigation, the commission members 65 have made a determination <u>director determines</u> that the use of 66 the alternative technology or method will reduce or 67 compromise the level of health and safety protection of 68 miners.

(4) The written approval of an application for the use of
alternative technologies or methods shall include the results
of the commission's director's investigation and describe the

- specific conditions of use for the alternative technology ormethod.
- (5) The written decision to reject an application for the
  use of alternative technologies or methods shall include the
  results of the commission's <u>director's</u> investigation and shall
  outline in detail the basis for the rejection.
- (c) The commission director shall establish conditions for
  the use of diesel-powered equipment in shaft and slope
  construction operations at coal mines.
- 81 (d) In performing its functions, the commission The 82 director shall have access to the services of the Board of Coal Mine Health and Safety necessary for the director to implement 83 84 and carry out the provisions of this article. The board, at the 85 request of the director, shall provide administrative support and assistance pursuant to section six, article six of this chapter to 86 87 enable the <del>commission</del> director to carry out its duties the duties imposed upon the director in this article. 88

(e) Any action taken by the commission, prior to the
effective date of the reenactment of this section, or by the

91 director to either approve or reject the use of an alternative 92 technology or method, or establish conditions under subsection (c) of this section shall be final and binding and 93 94 not subject to further review except where a decision by the 95 commission, prior to the effective date of the reenactment of this section, or by the director may be deemed to be an 96 97 abuse of discretion or contrary to law. If any party affected 98 by a decision of the commission, prior to the effective date of the reenactment of this section, or by the director 99 believes that the decision is an abuse of discretion or 100 101 contrary to law, that party may file a petition for review 102 with the circuit court of Kanawha County in accordance with the provisions of the administrative procedures act 103 relating to judicial review of governmental determinations. 104 The court, in finding that any decision made by the 105 commission, prior to the effective date of the reenactment 106 of this section, or by the director is an abuse of discretion or 107 108 contrary to law, shall vacate and, if appropriate, remand the 109 case.

(f) The powers and duties of the commission shall be
limited to the matters regarding the use of diesel-powered
equipment in underground coal mines.

(g) (f) Appropriations for the funding of the commission
and to effectuate the purposes of this article shall be made to
a budget account hereby established for that purpose in the
General Revenue Fund. Expenditures from this fund are
provided for in section six, article six of this chapter.

(h) The commission may issue a clarifying resolution
about the initial rules and other matters consistent with the
powers and duties of the commission under this article. A
unanimous vote is required for any clarifying resolution by
the commission.

§22A-2A-402. Approval of diesel power package or diesel engine.

Every diesel power package or diesel engine used in
 underground coal mining shall be approved by the West
 Virginia diesel equipment commission director when it
 complies with applicable requirements, standards and
 procedures established by rules of the commission this

6 <u>article</u>, and be certified or approved, as applicable, by MSHA
7 and maintained in accordance with MSHA certification or
8 approval.

#### §22A-2A-403. Exhaust emissions control and conditioning systems.

1 (a) All exhaust emissions control and conditioning systems and their component devices for diesel-powered 2 3 equipment for use in underground coal mines shall be approved by the West Virginia diesel equipment commission 4 5 director. Such approval requires compliance with applicable 6 standards and procedures established by rules of the commission pursuant to this article for the use of the system 7 or device in reducing or eliminating diesel particulate matter, 8 9 carbon monoxide and oxides of nitrogen.

10 The rules of the commission shall require all <u>All</u> exhaust 11 emissions control and conditioning systems to <u>must</u> undergo 12 an initial series of laboratory tests, using test equipment 13 requirements and standard procedures approved by the 14 commission <u>director</u> for testing for gaseous and particulate 15 emissions. The commission <u>director</u> shall compile a list of

- 16 acceptable third-party laboratories where testing is performed17 competently and reliable results are produced.
- (b) Requirements and standards for exhaust emissionscontrol and conditioning systems include, but are not limited to,the following:

(1) A minimum standard, stated as an average percentage,
for the reduction of diesel particulate matter emissions by a
diesel particulate matter filter or other comparably effective
emissions control device;

(2) A minimum standard, stated in parts per million, for the
reduction of emissions of undiluted carbon monoxide, using an
oxidation catalyst or other gaseous emissions control device;

(3) A minimum standard, stated in parts per million, for the
reduction of emissions of oxides of nitrogen, using advanced
control technology such as catalytic control technology or other
comparably effective control methods; and

32 (4) Any additional requirements established by the rules
33 of the commission prior to the enactment of this section, as
34 may be supplemented or amended by legislative rules

35 promulgated by the director or MSHA regulations relating to
36 requirements for permissible mobile diesel-powered
37 transportation equipment set forth in part 36, title thirty of the
38 code of federal regulations, 30 C. F. R. §36.1, *et seq*.

#### §22A-2A-404. Emissions monitoring and control.

Rules of the commission <u>The director</u> shall establish
 procedures for monitoring and controlling emissions from
 diesel-powered equipment. <u>Such <u>The</u> procedures shall
 include, but not be limited to, monitoring and controlling
 activities to be performed by a qualified person.
</u>

#### §22A-2A-405. Exhaust gas monitoring and control.

1 (a) For monitoring and controlling exhaust gases, the rules of the commission director shall establish the 2 maximum allowable ambient concentration of exhaust gases 3 in the mine atmosphere. Standards for exhaust gases, stated 4 in parts per million, shall be established for carbon 5 6 monoxide and oxides of nitrogen. The rules shall establish the location in the mine at which the concentration of these 7 exhaust gases is to be measured, the frequency at which 8

9 measurements are to be made, and requirements prescribing
10 the sampling instruments to be used in the measurement of
11 exhaust gases.

12 (b) Rules of the commission <u>The director</u> shall establish 13 the concentration of exhaust gas, stated as a percentage of 14 an exposure limit, that when present will require changes to 15 be made in the use of diesel-powered equipment or the 16 methods of mine ventilation, or will require other 17 modifications in the mining process.

(c) Rules of the commission <u>The director</u> shall provide
for the remedial action to be taken if the concentration of
any of the gases listed in subsection (a) of this section
exceeds the exposure limit.

(d) In addition to the other maintenance requirements
required by this article, rules of the commission shall the
<u>director shall establish requirements</u> provide for service,
maintenance and tests which are specific to an engine's fuel
delivery system, timing or exhaust emissions control and
conditioning system.

#### PART 5. VENTILATION.

#### §22A-2A-501. Ventilation.

(a) Rules of the commission <u>The director</u> shall establish
 values to be maintained for the minimum quantities of
 ventilating air where diesel-powered equipment is operated.
 The purpose of these rules is to ensure that necessary
 minimum ventilating air quantity is provided where
 diesel-powered equipment is operated.

7 (b) Rules of the commission The director shall require 8 that each specific model of diesel-powered equipment shall be approved before it is taken underground. The rules shall 9 provide that in addition to requiring that each Each diesel 10 11 engine shall have an assigned MSHA approval number 12 securely attached to the engine with the information required by 30 C. F. R. §§7.90 and 7.105, the approval plate shall also 13 14 specify the minimum ventilating air quantity required by the commission director for the specific piece of diesel-powered 15 equipment. The rules shall provide that The minimum 16 17 ventilating air quantity shall be determined by the director based on the amount of air necessary at all times to maintain
the exhaust emissions at levels not exceeding the exposure
limits established by the commission pursuant to section four
hundred six of this article.

(c) Rules of the commission shall require that the <u>The</u> minimum quantities of air in any split where any individual unit of diesel-powered equipment is being operated shall be at least that specified on the approval plate for that equipment. Air quantity measurements to determine compliance with this requirement shall be made at the individual unit of diesel-powered equipment.

(d) Rules of the commission <u>The director</u> shall establish
the minimum quantities of air required in any split when
multiple units are operated. Air quantity measurements to
determine compliance with this requirement shall be made at
the most downwind unit of diesel-powered equipment that is
being operated in that air split.

35 (e) Rules of the commission shall provide that Minimum36 quantities of air in any split where any diesel-powered

equipment is operated shall not be less than the minimum air
quantities established pursuant to subsections (a) and (b) of
this section and shall be specified in the mine diesel
ventilation plan.

#### PART 6. FUEL.

§22A-2A-601. Specifications for fuel.

(a) The <del>commission</del> director shall establish standards for 1 2 fuel to be used in diesel-powered equipment in underground 3 coal mines. A purpose of these standards is to require the use 4 of low volatile fuels that will lower diesel engine gaseous and particulate emissions and will reduce equipment maintenance 5 by limiting the amount of sulfur in the fuel. Another purpose 6 7 of the standards for fuel is to reduce the risk of fire in underground mines by establishing a minimum flash point for 8 the diesel fuel used. 9

(b) Rules of the commission shall require Each coal mine
using diesel equipment underground to shall establish a
quality control plan for assuring that the diesel fuel used
complies with the standards established pursuant to this

section. The rules <u>director</u> shall also establish a procedure
under which each mine operator will provide evidence that
the diesel fuel used in diesel-powered equipment
underground meets the standards for fuel established by the
commission.

#### §22A-2A-602. Fuel storage facilities.

(a) The commission director shall establish requirements
 for the safe storage of diesel fuel underground so as to
 minimize the risks associated with fire hazards in areas where
 diesel fuel is stored.

5 (b) (1) Rules of the commission <u>The director</u> shall either
6 provide:

7 (A) That all stationary underground diesel fuel tanks are8 prohibited; or

9 (B) That a stationary underground diesel fuel tank may 10 only be authorized through a petitioning process that permits 11 a stationary underground diesel fuel tank to be located in a 12 permanent underground diesel fuel storage facility, on a 13 site-specific basis. Stationary underground diesel fuel tanks

14 may not be located in temporary underground diesel fuel15 storage areas.

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16 (c) Rules of the commission <u>The director</u> shall govern
17 <u>establish requirements for</u> the transportation and storage of
18 diesel fuel in diesel fuel tanks and safety cans.

(d) Rules of the commission <u>The director</u> shall establish
limits on the total amount of diesel fuel that may be stored in
each permanent underground diesel fuel storage facility and
in each temporary underground diesel fuel storage area.

§22A-2A-603. Dispensing of diesel fuel.

Rules of the commission <u>The director shall establish</u>
 <u>requirements</u> governing the refueling of diesel-powered
 equipment <u>which</u> shall, at a minimum, comply with the
 provisions of part 75 of the Code of Federal Regulations
 dealing with the dispensing of diesel fuel, set forth in 30 C.
 F. R. §75.1905, effective April 25, 1997.

#### §22A-2A-604. Location of fueling.

(a) Rules of the commission shall require that Fueling of
 diesel-powered equipment is not to be conducted in the

intake escapeways unless the mine design and entry 3 4 configuration make it necessary. For those cases where fueling in the intake escapeways is necessary, the rules 5 director shall establish a procedure whereby the mine 6 operator shall submit a plan for approval, outlining the 7 special safety precautions that will be taken to insure the 8 protection of miners. The plan shall specify a fixed location 9 10 where fueling will be conducted in the intake escapeway and all other safety precautions that will be taken, which shall 11 include an examination of the area for spillage or fire by a 12 13 qualified person.

(b) Rules of the commission shall require that At least one person, specially trained in the cleanup and disposal of diesel fuel spills, shall be on duty at the mine when diesel-powered equipment or mobile fuel transportation equipment is being used or when any fueling of diesel-powered equipment is being conducted.