

**STATE OF WEST VIRGINIA**  
**AUDIT REPORT**  
**OF**  
**GARY VOLUNTEER FIRE DEPARTMENT**  
**DISBURSEMENT AUDIT**  
**FOR THE YEARS ENDED**  
**DECEMBER 31, 1999, 1998 AND 1997**



**OFFICE OF THE LEGISLATIVE AUDITOR**  
**CAPITOL BUILDING**  
**CHARLESTON, WEST VIRGINIA 25305-0619**

# WEST VIRGINIA LEGISLATURE

*Joint Committee on Government and Finance*

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The Joint Committee on Government and Finance:

In compliance with the provisions of the West Virginia Code, Chapter 12, Article 4, Section 14, as amended, we have audited the disbursements of the Gary Volunteer Fire Department.

Our audit covered the years ended December 31, 1999, 1998 and 1997. The results of the audit are set forth on the following pages of this report.

Respectfully Submitted,

A handwritten signature in black ink that reads "Theford L. Shanklin".

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Theford L. Shanklin, CPA, Director  
Legislative Post Audit Division

TLS/jdb

**GARY VOLUNTEER FIRE DEPARTMENT**

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## **GARY VOLUNTEER FIRE DEPARTMENT**

### **EXIT CONFERENCE**

We held an exit conference on February 8, 2002 with the current Treasurer of the Gary Volunteer Fire Department and the Report was reviewed and discussed.

# **GARY VOLUNTEER FIRE DEPARTMENT**

## **INTRODUCTION**

To provide additional revenue for the municipal firemen's pension and relief funds and for volunteer and part volunteer companies and departments, the West Virginia Legislature, in 1981, levied under Chapter 33, Article 3, Section 14d of the West Virginia Code, as amended, an additional premium tax equal to one percent of the gross direct premiums collected for fire insurance and casualty insurance policies. Under this section of the Code, volunteer and part volunteer fire departments are to receive 25 percent of the revenues generated by this premium tax.

In 1992, the West Virginia Legislature again provided additional revenue for the volunteer and part volunteer fire departments by authorizing, under Chapter 33, Article 3, Section 33 of the West Virginia Code, as amended, a policy surcharge equal to one percent of the gross direct premium paid by policyholders of any fire and casualty insurance policy. Under this section of the Code, 50 percent of the moneys collected were to be distributed to those volunteer and part volunteer fire departments and companies certified annually to the State Treasurer's Office by the State Fire Marshal.

Chapter 33, Article 3, Sections 14d and 33 provided that the volunteer fire departments received distributions on an equal share basis and part volunteer fire departments received a reduced amount based on the ratio of full-time paid firefighters who are members of the municipal firemen's pension system to the total number of the members of the fire department and the distributions were received by the first day of September of each year.

During the 1997 Legislative Session, the Legislature amended the provisions of Chapter 33, Article 3, Sections 14d and 33 of the West Virginia Code. The amendment provides volunteer and part volunteer fire departments and companies are to be certified as eligible by the State Fire Marshal prior to receiving each quarterly distribution on the first day of January, April, July, and October of each year beginning on January 1, 1998. As before, volunteer fire departments receive the distributions on an equal share basis and part volunteer fire departments receive a reduced amount based on the ratio of full-time paid firefighters who are members of the municipal firemen's pension system to the total number of the members of the fire department.

To receive these funds, the volunteer and part volunteer fire companies and departments must comply with the following provisions of Chapter 8, Article 15, Section 8a of the West Virginia Code, as amended:

- "(a) Submit and maintain current submission of fire loss data to the state fire marshal, including verification, by notarized statement, if no fire loss has occurred;
- (b) Complete or be in the process of receiving firefighters training, including section one of the West Virginia University fire service extension or its equivalent. Such fire company or department must have at least ten members certified as having completed such training or if a volunteer fire company or department has twenty or fewer members, fifty percent of the active volunteer members must have completed such training; and
- (c) Comply with all applicable federal and state laws.

The Legislature placed restrictions on the use of these additional revenues by the volunteer fire departments under Chapter 8, Article 15, Section 8b of the West Virginia Code, as amended March 8, 2000, which states:

"Revenues allocated to volunteer and part volunteer fire companies and departments may be expended only for the items listed in subdivisions (a) through (k) of this section. Funds received from the state for volunteer and part volunteer fire companies and departments, pursuant to sections fourteen-d and thirty-three, article

three, and section sixteen-a, article twelve, all of chapter thirty-three of this code, may not be commingled with funds received from any other source. Expenditures may be made for the following:

- (a) Personal protective equipment, including protective head gear, bunker coats, pants, boots, combination of bunker pants and boots, coats and gloves;
- (b) Equipment for compliance with the national fire protection standard for automotive fire apparatus, NFPA-1901;
- (c) Compliance with insurance service office recommendations relating to fire departments;
- (d) Rescue equipment, communications equipment and ambulance equipment: *Provided*, That no moneys received from the municipal pensions and protection fund or the fire protection fund may be used for equipment for personal vehicles owned or operated by volunteer fire company or department members;
- (e) Capital improvements reasonably required for effective and efficient fire protection service and maintenance of the capital improvements;
- (f) Retirement of debts;
- (g) Payment of utility bills;
- (h) Payment of the cost of immunizations, including any laboratory work incident to the immunizations, for firefighters against hepatitis-b and other blood borne pathogens: *Provided*, That the vaccine shall be purchased through the state immunization program or from the lowest cost vendor available: *Provided, however*, That volunteer and part volunteer fire companies and departments shall seek to obtain no cost administration of the vaccinations through local boards of health: *Provided further*, That in the event any volunteer or part volunteer fire company or department is unable to obtain no cost administration of the vaccinations through a local board of health, the company or department shall seek to obtain the lowest cost available for the administration of the vaccinations from a licensed health care provider;
- (i) Any filing fee required to be paid to the legislative auditor's office under section fourteen, [§12-4-14], article four, chapter twelve of this code relating to sworn statements of annual expenditures submitted by volunteer or part volunteer fire companies or departments that receive state funds or grants;
- (j) Property/casualty insurance premiums for protection and indemnification against loss or damage or liability; and
- (k) Operating expenses reasonably required in the normal course of providing effective and efficient fire protection service, which include, but are not limited to, gasoline, bank fees, postage and accounting costs."

Prior to the March 8, 2000 amendment, Chapter 8, Article 15, Section 8b did not allow Operating expenses as described in subsection (k) nor did the law prohibit the commingling of the funds with funds from other sources.

Chapter 12, Article 4, Section 14 of the West Virginia Code, as amended, requires an audit at the cost of the grantee, by an independent certified public accountant, of corporations, associations or other organizations which receive State funds or grants in the amount of \$15,000 or more. The audit must be filed within two years of the disbursement of the funds or grants by the grantee. The Legislature amended this section of the Code effective June 9, 1995, providing an alternative to an audit for volunteer fire departments. In lieu of an audit, volunteer fire departments may file a sworn statement of annual expenditures along with a filing fee of seventy-five dollars to the Legislative Auditor's Office on or before February 14, of each year.

The Legislature amended this section of the Code again, effective March 8, 2000, to include a provision for penalties should a department fail to submit timely the annual statement of expenditures or an audit made by an independent certified public accountant. An additional filing fee of twenty-five dollars shall be included with the sworn statement of annual expenditures if the statement is submitted between the fifteenth day of February and the fifteenth day of March. An additional filing fee of fifty dollars shall be included with the sworn statement of annual expenditures if the statement is submitted between the sixteenth day of March and the fifteenth day of April. If the sworn statement is not submitted on or before the fifteenth day of April the volunteer fire department shall file an audit of the disbursement of funds, made by an independent certified public accountant, with the legislative auditor's office no later than the first day of July. The audit shall be made at the cost of the volunteer fire department. If the audit is



not filed by the first day of July, the legislative auditor shall notify the state treasurer who shall withhold payment of one thousand dollars from any amount that would otherwise be distributed to the fire department. If the department does not timely file a sworn statement of annual expenditures or an audit of the disbursement of funds, made by an independent certified public accountant, with the legislative auditor's office for three consecutive years, the legislative auditor shall notify the treasurer who shall withhold payment of any amount that would otherwise be distributed to the fire department.

Chapter 12, Article 4, Section 14 as amended March 8, 2000, provides that the legislative auditor may perform random audits of the volunteer fire departments. This section also requires that the volunteer fire department shall cooperate with the legislative auditor's office in performing their duties under this section. If the legislative auditor determines a volunteer fire department is not cooperating, the legislative auditor shall notify the state treasurer who shall withhold payment of any amount that would otherwise be distributed to the department until such time that the legislative auditor informs the treasurer that the fire department has cooperated as required by this section.

# GARY VOLUNTEER FIRE DEPARTMENT

## GENERAL REMARKS

### Introduction

We have completed a disbursement audit of the Gary Volunteer Fire Department. The audit covered the years ended December 31, 1999, December 31, 1998, and December 31, 1997.

### Disbursement Statement

During our audit of the Gary Volunteer Fire Department statement of expenditures for the years ended December 31, 1999, December 31, 1998, and December 31, 1997, we noted several expenditures that we believe to be questionable due to the lack of supporting documentation or are not allowable under Chapter 8, Article 15, Section 8b of the West Virginia Code, as amended. The following schedule depicts those disbursements that we believe to be questionable.

<u>Description</u>	<b>Questionable Costs</b>		
	<b>Year Ended</b>		
	<u>Dec. 31, 1999</u>	<u>Dec. 31, 1998</u>	<u>Dec. 31, 1997</u>
<b><u>Lack of Supporting Documentation:</u></b> <b>(VFD's Representation)</b>			
Randy Jones-\$100 loans while out of work	\$ 0.00	\$ 0.00	\$ 400.00
Cash-unknown, travel expenses	35.00	141.70	0.00
Randolph Richardson-for travel expenses	0.00	175.00	600.00
Randolph Richardson-reimbursement	0.00	0.00	25.55
Charlotte Richardson-fix garage door, cleaning supplies, etc.	0.00	0.00	1,000.00
F & M Repairs-2 chainsaws	0.00	0.00	625.40
Sam's Club-computer	1,272.58	0.00	0.00
Gary Bantam Market-unknown	25.22	0.00	0.00
RDJ Specialties-unknown	207.41	0.00	0.00
Gladys Kitchen-unknown	12.51	0.00	0.00
Northern Tool & Equipment Co.	0.00	227.88	0.00
Horne Lumber Co.	0.00	84.15	0.00
Guardian Fire & Safety Equipment	0.00	33.94	0.00
Gall's-decals for fire truck	0.00	0.00	91.97
Unknown	<u>0.00</u>	<u>60.00</u>	<u>0.00</u>
Total-Lack of Supporting Documentation	<u>\$1,552.72</u>	<u>\$722.67</u>	<u>\$2,742.92</u>

**Not Allowable Under §8-15-8b:**

Charlotte Richardson-supplies & food for party	\$ 70.00	\$ 0.00	\$ 0.00
Charlotte Richardson-Christmas gifts	0.00	275.00	0.00
Charlotte Richardson-reimbursement for repairs & Christmas party	0.00	0.00	195.02
Randolph Richardson-food for annual city fair	147.47	0.00	0.00
Randolph Richardson-cash for annual city fair	450.00	0.00	0.00
Wear Guard-jackets-returned no redeposit	0.00	0.00	869.64
Viking Office Products-totes, cups, balloons	845.38	0.00	0.00
U.S. Toy Company-ribbons & hats	656.00	0.00	0.00
Positive Promotions-coloring books, crayons, etc.	437.68	0.00	0.00
Diann's Advertising-101 printed tee shirts	1,242.72	0.00	0.00
Stephens Publishing-child finder markers	127.00	0.00	0.00
Goodson's-groceries for annual city fair	214.78	0.00	0.00
Lowe's-gas grill & 2 gazebos	506.00	0.00	0.00
Flowers By Reba-arrangement	30.00	0.00	35.00
Raymond's-Christmas dinner	0.00	290.00	0.00
Marsha Rhodes-donation to Gary Elementary	0.00	20.00	0.00
Sam's Club-membership fee	0.00	24.00	0.00
Gary Bantam Market-biscuits	0.00	26.20	0.00
Sales Tax Paid	<u>0.00</u>	<u>47.33</u>	<u>2.40</u>
Total-Not Allowable Under §8-15-8b	<u>\$4,727.03</u>	<u>\$ 682.53</u>	<u>\$1,102.06</u>
Total Questionable Disbursements	\$6,279.75 <u>(</u>	\$1,405.20	\$3,844.98
Redeposits	<u>1,945.85)</u>	<u>( 1,013.95)</u>	<u>( 100.00)</u>
Questionable Amount Remaining	<u>\$4,333.90</u>	<u>\$ 391.25</u>	<u>\$3,744.98</u>

We recommend that the Gary Volunteer Fire Department reimburse their State account \$8,470.13 for those disbursements that are questionable due to the lack of supporting documentation or are not allowable under Chapter 8, Article 15, Section 8b of the West Virginia Code, as amended.

**GARY VOLUNTEER FIRE DEPARTMENT  
STATEMENT OF EXPENDITURES  
YEAR ENDED DECEMBER 31, 1999**

	<u>VFD</u>	<u>AUDIT</u>	<u>DIFFERENCES</u>
Chapter 8, Article 15, Section 8b(a)	\$ 1,482.05	\$ 785.69	\$ 696.36
Chapter 8, Article 15, Section 8b(b)	0.00	2,510.05	(2,510.05)
Chapter 8, Article 15, Section 8b(c)	6,383.14	66.00	6,317.14
Chapter 8, Article 15, Section 8b(d)	2,073.62	6,636.21	(4,562.59)
Chapter 8, Article 15, Section 8b(h)	4,213.84	208.32	4,005.52
Chapter 8, Article 15, Section 8b(i)	75.00	0.00	0.00
Chapter 8, Article 15, Section 8b(k)	<u>2,387.70</u>	<u>54.33</u>	<u>2,333.37</u>
 Total Disbursements For Year Ended December 31, 1999	 <u>\$16,540.35</u>	 <u>\$10,260.60</u>	 <u>\$6,279.75</u>

**GARY VOLUNTEER FIRE DEPARTMENT  
STATEMENT OF EXPENDITURES  
YEAR ENDED DECEMBER 31, 1998**

	<u>VFD</u>	<u>AUDIT</u>	<u>DIFFERENCES</u>
Chapter 8, Article 15, Section 8b(b)	\$18,692.93	\$12,820.94	\$5,871.99
Chapter 8, Article 15, Section 8b(c)	0.00	4,831.41	(4,831.41)
Chapter 8, Article 15, Section 8b(d)	2,681.86	9,318.00	(6,636.14)
Chapter 8, Article 15, Section 8b(f)	6,713.57	0.00	6,713.57
Chapter 8, Article 15, Section 8b(k)	<u>287.19</u>	<u>0.00</u>	<u>287.19</u>
 Total Disbursements For Year Ended December 31, 1998	 <u>\$28,375.55</u>	 <u>\$26,970.35</u>	 <u>\$1,405.20</u>

**GARY VOLUNTEER FIRE DEPARTMENT  
STATEMENT OF EXPENDITURES  
YEAR ENDED DECEMBER 31, 1997**

	<u>VFD</u>	<u>AUDIT</u>	<u>DIFFERENCES</u>
Chapter 8, Article 15, Section 8b(a)	\$ 869.64	\$ 1,401.94	\$ (532.50)
Chapter 8, Article 15, Section 8b(b)	10,593.15	4,827.01	5,766.14
Chapter 8, Article 15, Section 8b(d)	3,317.00	7,422.91	(4,105.91)
Chapter 8, Article 15, Section 8b(e)	0.00	21.50	(21.50)
Chapter 8, Article 15, Section 8b(i)	75.00	75.00	0.00
Chapter 8, Article 15, Section 8b(k)	<u>2,747.65</u>	<u>9.10</u>	<u>2,738.55</u>
 Total Disbursements For Year Ended December 31, 1997	 <u>\$17,602.44</u>	 <u>\$13,757.46</u>	 <u>\$ 3,844.98</u>
 Total Disbursements For Years Ended December 31, 1999, December 31, 1998, and December 31, 1997	   <u>\$62,518.34</u>	   <u>\$50,988.41</u>	   <u>\$11,529.93</u>

**STATE OF WEST VIRGINIA**

**OFFICE OF THE LEGISLATIVE AUDITOR, TO WIT:**

I, Thedford L. Shanklin, CPA, Director of the Legislative Post Audit Division, do hereby certify that the report appended hereto was made under my direction and supervision, under the provisions of the West Virginia Code, Chapter 12, Article 4, Section 14, as amended, and that the same is a true and correct copy of said report.

Given under my hand this 20<sup>th</sup> day of May, 2002.

Respectively yours,



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**Thedford L. Shanklin, CPA, Director  
Legislative Post Audit Division**

Copy forwarded to the Secretary of the Department of Administration to be filed as a public record. Copies forwarded to Gary Volunteer Fire Department; Governor; Attorney General; State Auditor; State Fire Marshall; Prosecuting Attorney, McDowell County; and County Clerk, McDowell County.